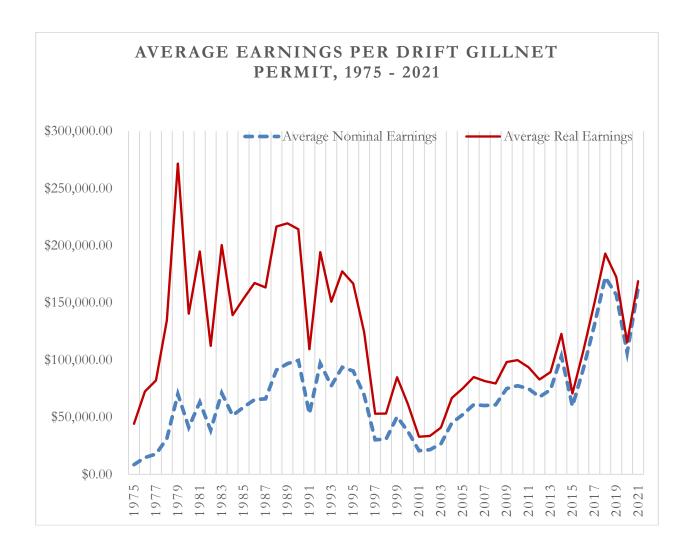
# CFEC Permit Holdings and Estimates of Gross Earnings in the Bristol Bay Commercial Salmon Fisheries, 1975-2021



CFEC Report Number 22-03N, November, 2022

Commercial Fisheries Entry Commission 8800 Glacier Highway #109 P.O. Box 110302 Juneau, Alaska 99811-0302 (907) 789-6160

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#### Abstract

Limited entry permit holdings in both of the Bristol Bay salmon fisheries are examined: the Bristol Bay salmon drift gillnet fishery is first, followed by a separate examination of the Bristol Bay salmon set gillnet fishery. This report provides summary statistics on the number of permit holdings, permanent and emergency transfers of permits, permit value, permit latency, new entrants in the fisheries, permit holder mean age, estimated gross earnings, vessel characteristics for the drift gillnet fishery, Department of Natural Resource shore fishery leases in the set gillnet fishery, permit stacking in the set gillnet fishery, as well as dual permit operations in the drift gillnet fishery. Some summary statistics are also presented by resident type. A description of the computer files and methods used to generate the statistics are provided.

The figure on the cover displays the average real earnings (in 2022 dollars) and average nominal earnings per drift gillnet permit in Bristol Bay. The annual figure was calculated by aggregating all estimated ex-vessel value generated per year and dividing it by the total number of permits that made a landing each year. The nominal value was adjusted for inflation using the 2022 consumer price index as published by the U.S. Bureau of Labor Statistics.

Prepared by Reid Johnson and Brad Robbins

### Acknowledgements

Special thanks to Marcus Gho and Daniel Strong for their insights and contributions to this document.

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#### Introduction

Commercial fishing for salmon in Bristol Bay has been documented as far back as 1884.¹ Historically, many gear types have been employed to commercially harvest salmon in Bristol Bay, but today the two commercial salmon fisheries prosecuted in this region of Alaska includes only the drift gillnet and set gillnet fisheries.

In 1972, Alaskan voters amended the state constitution to allow limited entry in the state's commercial fisheries. The following year, the Alaska State Legislature enacted the Limited Entry Act (AS 16.43), giving the Commercial Fisheries Entry Commission (CFEC) the authority to administer the program. Permit fisheries are defined by CFEC as a specific gear type for a fishery resource within a defined administrative area.

Both Bristol Bay salmon fisheries were part of the original group of 19 Alaska salmon fisheries that were limited after the Alaska legislature passed the limited entry act. Limited entry permits for Bristol Bay salmon drift gillnet (S03T) and Bristol Bay salmon set gillnet (S04T) were first issued in 1975.

Limited entry permits were allocated based upon an individual's past participation and economic dependence on the fishery. To allocate permits among qualified applicants, CFEC developed point systems to measure each individual's relative position in the fishery. The Limited Entry Act also required CFEC to determine levels within the point system where individuals would experience only minor economic hardship if excluded from an initial permit allocation. Persons who were ranked at or below the minor economic hardship level received non-transferable permits, while persons who were ranked above the minor economic hardship level received transferable permits. Among Bristol Bay salmon permit fisheries, non-transferable permits were only issued in the set gillnet fishery. CFEC permits are cancelled after two years of non-payment of annual fees. This frequently occurs when the permit holder reaches an age when fishing is no longer feasible, or when the permit holder passes away.

Information regarding season length, openings and closings, size, and other such data can be found in the Alaska Department of Fish and Game's Area Management Reports. This report focuses on the economics of these commercial fisheries. This report provides an overview of limited entry permit holdings and estimated gross earnings in the Bristol Bay commercial salmon fisheries.

ADF&G fish tickets identify, among other things, the species harvested. Salmon species on fish tickets are well documented for each of these fisheries. Variations do exist in the financial composition for each of the five major Pacific salmon species commercially harvested in Bristol Bay from year to year and across each fishery. Commercial harvest of species other than salmon were documented at extremely low rates so they are not displayed in Table 0-1.

Table 0-1. Percent of Total Ex-vessel Value of Bristol Bay Salmon Fisheries by Species, 1975-2021

Species	S03T	S04T
Chinook	1.33%	0.97%
Sockeye	95.73%	95.89%
Coho	0.63%	1.46%
Pink	0.47%	0.57%
Chum	1.84%	1.09%

<sup>&</sup>lt;sup>1</sup> See Byerly, M., B. Brooks, B. Simonson, H. Savikko, and H.J. Geiger. *Alaska's Commercial Salmon Catches, 1878-1997*. RIR No. 5J99-05.

#### Description of the Data Files Used to Generate This Report

Several CFEC data files were used to generate the statistics in this report: the gross earnings file, the permit file, the census file, the vessel file, ADF&G vessel registration data, and a DNR shore fishery lease data file. The most recent updated data is included in this report. The following is a brief description of each file. Please contact CFEC for more detail about these files if you are interested.

### **CFEC Gross Earnings File**

The CFEC gross earnings file is based on ADF&G fish tickets and is augmented with CFEC permit holder and other data. The ex-vessel value for salmon in the CFEC gross earnings file largely come from the Commercial Operators Annual Report and ADF&G fish tickets with some additional information provided by processors. ADF&G salmon districts were mapped out from statistical areas using information provided by ADF&G. Several processes to validate and enhance fields such as vessel number and statistical area were undertaken to increase accuracy of this report. Starting in 2016, dual permit operations were identified using fish ticket identifiers.

#### **CFEC Permit File**

The CFEC permit file contains data on persons who hold or have held CFEC permits. It originates from CFEC permit renewal and permit transfer forms. The permit file contains a data field indicating the declared residency of permit holders as well as their addresses.

In this report, resident status is categorized into three resident types:

- Local permits held by persons residing locally to the ADF&G management area
- Nonlocal permits held by persons who reside in Alaska outside of the ADF

  G management area
- Nonresidents permits held by persons who are not residents of Alaska

#### **CFEC Census File**

CFEC maintains a computer file of places within Alaska where permit holders reside. Each community is annotated with information on its local or nonlocal status by permit fishery. Table 0-2 lists the communities that are currently designated as local to Bristol Bay salmon commercial fisheries in the Census file.

Table 0-2. Communities Local to the Bristol Bay Salmon Fisheries, as Indicated in the CFEC Census File

Aleknagik	lgiugig	Kvichak	Nunachuak	South Naknek
Cape Newenham	lgushik	Levelock	Nushagak	Togiak
Clarks Point	Iliamna	Manokotak	Pedro Bay	Twin Hills
Dillingham	Kashiagamiut	Nakeen	Pilot Point	Ugashik
Egegik	King Salmon	Naknek	Pope-Vannoy Ldg	Ungalikthluk
Ekuk	Koggiung	New Stuyahok	Port Alsworth	
Ekwok	Kokhanok	Newhalen	Port Heiden	
Hallersville	Koliganek	Nondalton	Portage Creek	

#### CFEC Vessel File

CFEC maintains a computer file of vessel registration data back to 1978. Commercial fishermen fill out a form and voluntarily provide data regarding the vessel they intend to use that fishing season.

#### ADF&G Bristol Bay Vessel Registration Data

Bristol Bay drift gillnet permit holders have registration requirements per 5 AAC 06.370 for much of the fishing season. These ADF&G registration records indicate if the permit holder is fishing by themselves, or jointly with another permit holder on the same vessel as a dual permit operation. The registration data for 2004 to 2015 was used to determine which permits were used in dual permit operations for what date. Because registration requirements do not fully encompass the entire fishing season in Bristol Bay, counts of dual permit operations may not be complete in every instance. Beginning in 2016, ADF&G fish tickets were changed to fully record dual permit operations. As such, ADF&G fish ticket data were used to determine which permits were used in dual permit operations starting in 2016.

### **DNR Shore Fishery Lease Data File**

The DNR Land Administration System contains records used to maintain the DNR Shore Fishery Lease program. These records were merged with the CFEC permit file to create a dataset. Creation of the dataset is described in CFEC Report Number 19-3N, CFEC Salmon Set Gillnet Permits and DNR Shore Fishery Leases in Prince William Sound, Cook Inlet, Kodiak, Alaska Peninsula, and Bristol Bay 1975-2018.

#### **Data Display**

Percentages are rounded to the nearest tenth of a percent where displayed. Dollars are rounded to whole dollars. As such, rounded aggregates may appear to not total due to rounding. If you would like more precise figures, then please contact the CFEC research unit. Some counts will vary from previous research projects insofar as the data has been corrected and updated.

### Chapter 1 Bristol Bay Salmon Drift Gillnet Fishery

### S03T Permit Holdings

Limited entry permits for the Bristol Bay salmon drift gillnet fishery (S03T permits) were issued starting in 1975. CFEC has issued 1,875 S03T permits. Table 1-1 indicates the initial distribution and historical net changes in permit holdings for the fishery. Of this total, Alaska Locals received 38.0% (712/1,875) of the permits, Nonlocal Alaskans received 22.3% (418/1,875) of the permits, and Nonresidents received 39.7% (745/1,875). Every permit issued in this fishery was a transferable permit.

Table 1-1. Initial Issuance and Year-end 2021 Totals of Bristol Bay Salmon Drift Gillnet Permits, With Net Changes Due to Permit Transfers, Migrations, and Cancellations, by Resident Type

INI <sup>*</sup>	TIAL ISSUE		TR	RANSFERS	MI	GRATIONS	CA	NCELLED	2021 Y	EAR-END
				Percent Change		Percent Change		Percent Change		
Residency	Total	Percent	Change	from Initial	Change	from Initial	Change	from Initial	Total	Percent
Local	712	38.0%	-319	-44.8%	-82	-11.5%	-3	0.4%	308	16.5%
Nonlocal	418	22.3%	189	45.2%	-83	-19.9%	-2	0.5%	522	28.0%
Nonresident	745	39.7%	130	17.4%	165	22.1%	-8	1.1%	1,032	55.4%
Total	1,875	100.0%	0	0.0%	0	0.0%	-13	0.7%	1,862	100.0%

The number of permits held by each resident type can change for three reasons: permits can be transferred to other resident types (transfer); permit holders can move from one location to another (migration); or permits can be cancelled (such as when a permit holder does not pay the renewal fee for two consecutive). This table indicates the extent to which these factors have contributed to net changes in permit holdings in this fishery.

#### Transfers of S03T Permits

Under the Limited Entry Act's terms of free transferability, permits may be sold, traded, given away, or inherited. CFEC requires the completion of a survey with each transfer. <sup>2</sup> The surveys provide information such as transfer acquisition methods, the relationship between individuals in the transaction, and the sale amount for instances when the permit is sold.

	Bristol Bay Salmon Drift Net			ed Bristol Salmon		le Salmon Gillnet		sheries ewide
Acquisition Method	Count	Percent	Count	Percent	Count	Percent	Count	Percent
Gift	2,094	32.7%	3,984	38.7%	3,796	30.2%	13,403	32.5%
Sale	3,798	59.3%	5,545	53.9%	7,835	62.3%	24,174	58.6%
Trade	40	0.6%	66	0.6%	123	1.0%	531	1.3%
Other	472	7.4%	699	6.8%	824	6.6%	3,134	7.6%
Total	6,404		10,294		12,578		41,242	

Table 1-2. Transfer Acquisition Methods for Bristol Bay Salmon Drift Gillnet Permits, 1980-2021

Table 1-2 compares transfer acquisition methods for the S03T permits, the combined Bristol Bay salmon permit types, statewide salmon drift gillnet permits, and all limited entry permits between 1980 and 2021. Just under a third of all S03T permit transfers were gifts (32.7% or 2,094), more than half of all transfers were sales (59.3%, or 3,798), and a smaller percentage were trades (0.6% or 40) or other (7.4% or 472). The annual acquisition methods for S03T permits can be viewed in a different publication.<sup>3</sup>

Table 1-3. Relationships of Transferor to Transfer Recipients for Bristol Bay Salmon Drift Gillnet Permits, 1980-2021

	Bristol Bay Salmon Drift Net				•		e Salmon Gillnet		heries wide
Relationship	Count	Percent	Count	Percent	Count	Percent	Count	Percent	
Business Partner/Friend	1,089	17.0%	1,982	19.3%	2,093	16.6%	7,713	18.7%	
Member of Immediate Family	2,086	35.4%	3,648	35.4%	3,922	31.2%	13,850	33.6%	
Other Relative	282	4.4%	556	5.4%	520	4.1%	1,846	4.5%	
Other	2,947	46.0%	4,108	39.9%	6,043	48.0%	17,833	43.2%	
Total	6,404	100%	10,294	100%	12,578	100%	41,242	100%	

Table 1-3 shows the relationships between transferors and transfer recipients for S03T permits and compares S03T permit transfers with the combined Bristol Bay salmon permit types, statewide salmon drift gillnet permits, and all limited entry permits from 1980 to 2021. Transfers within the family, both immediate family members and other relatives, total 39.8% (2,368) of all transfers. This compares to 40.8% (4,204) for all Bristol Bay salmon permit types combined, 35.3% (4,442) for statewide salmon drift gillnet permits, and 38.1% (15,696) for all limited entry permits statewide.

### **Emergency Transfers of S03T Permits**

Commercial landings can be made with either permanently held permits or with permits held temporarily through emergency transfers. Emergency transfers (ET) of permits are granted if illness, disability, death,

<sup>&</sup>lt;sup>2</sup> CFEC implemented the transfer survey in 1980.

<sup>&</sup>lt;sup>3</sup> See Changes in the Distribution of Alaska's Commercial Fisheries Entry Permits, 1975-2021, CFEC Report No. 22-02N.

required military or government service, or other unavoidable hardship of a temporary, unexpected, and unforeseen nature prevents the permanent permit holder from participating in the fishery. "Hardship" does not include the results of a permit holder's own economic decisions, or the results of economic, biological or regulatory variables which are normally part of the risk of doing business as a fisherman. At the end of the year, ET permits automatically revert to the permanent permit holder.

Table 1-4 and Figure 1-1 show the total number of individuals who recorded landings each year, and of that group, the number of individuals who made landings with ET permits. Some individuals who made landings with ET permits also made landings with permanent permits in the same year.

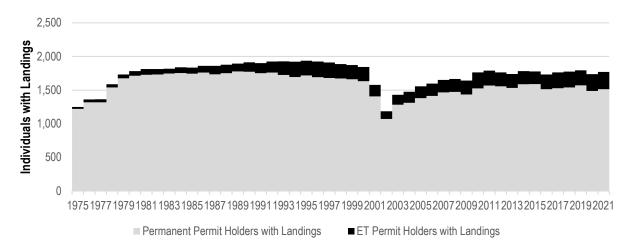
Table 1-4. Use of Emergency Transfer Permits in the Bristol Bay Salmon Drift Gillnet Fishery, 1975-2021

	TUDIC I TI	OOC OI LIIIC	
Year	Individuals With Landings	ET Permit Holders With Landings	Rate ET
1975	1,250	29	2.3%
1976	1,362	45	3.3%
1977	1,363	44	3.2%
1978	1,587	48	3.0%
1979	1,731	57	3.3%
1980	1,782	70	3.9%
1981	1,812	85	4.7%
1982	1,813	81	4.5%
1983	1,818	71	3.9%
1984	1,838	84	4.6%
1985	1,834	90	4.9%
1986	1,861	101	5.4%
1987	1,860	125	6.7%
1988	1,878	127	6.8%
1989	1,895	118	6.2%
1990	1,913	140	7.3%

Talloic	i Day O		
		ET Permit	
	Individuals	Holders	
	With	With	Rate
Year	Landings	Landings	ET
1991	1,902	152	8.0%
1992	1,924	163	8.5%
1993	1,927	202	10.5%
1994	1,923	229	11.9%
1995	1,936	219	11.3%
1996	1,925	233	12.1%
1997	1,911	233	12.2%
1998	1,886	218	11.6%
1999	1,872	214	11.4%
2000	1,843	211	11.4%
2001	1,576	172	10.9%
2002	1,186	115	9.7%
2003	1,431	149	10.4%
2004	1,474	162	11.0%
2005	1,557	177	11.4%
2006	1,597	184	11.5%

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Year	Individuals With Landings	ET Permit Holders With Landings	Rate ET
2007	1,652	187	11.3%
2008	1,665	193	11.6%
2009	1,642	207	12.6%
2010	1,764	240	13.6%
2011	1,789	220	12.3%
2012	1,764	209	11.8%
2013	1,740	209	12.0%
2014	1,782	194	10.9%
2015	1,777	188	10.6%
2016	1,733	221	12.8%
2017	1,762	235	13.3%
2018	1,776	236	13.3%
2019	1,795	225	12.5%
2020	1,736	249	14.3%
2021	1,770	257	14.5%

Figure 1-1. Use of Emergency Transfer Permits in the Bristol Bay Salmon Drift Gillnet Fishery, 1975-2021



#### **Latent S03T Permits**

CFEC regulations require individuals to renew their limited entry permits annually, regardless of whether they fish. Permits that are not used (don't record landings) each year are referred to herein as "latent" permits for that year.

Table 1-5 indicates the total number of viable S03T permits issued each year, the number of permits fished (with commercial landings), and the rate of permit latency. Viable permits include both interim entry and permanent permits. Note that for this table, in years when a single individual held an interim-entry permit and was also issued a permanent permit, only the permanent permit is counted. The rate of latency is depicted in Figure 1-2.

There are many reasons why an individual might not fish in any given year. This table and figure do not explain any of these reasons.

Table 1-5. Bristol Bay Salmon Drift Gillnet Permit Latency, 1975-2021
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	Peri	mits			Per	mits			Pern	nits	
Year	Issued	Fished	Latency Rate	Year	Issued	Fished	Latency Rate	Year	Issued	Fished	
1975	1,823	1,246	31.7%	1991	1,881	1,873	0.4%	2007	1,862	1,633	
1976	1,706	1,355	20.6%	1992	1,884	1,879	0.3%	2008	1,863	1,645	
1977	1,725	1,359	21.2%	1993	1,886	1,875	0.6%	2009	1,863	1,628	
1978	1,772	1,575	11.1%	1994	1,887	1,865	1.2%	2010	1,863	1,731	
1979	1,800	1,714	4.8%	1995	1,888	1,882	0.3%	2011	1,862	1,758	
1980	1,827	1,764	3.4%	1996	1,891	1,884	0.4%	2012	1,862	1,743	
1981	1,827	1,785	2.3%	1997	1,899	1,875	1.3%	2013	1,862	1,723	
1982	1,824	1,792	1.8%	1998	1,899	1,858	2.2%	2014	1,863	1,762	
1983	1,822	1,797	1.4%	1999	1,898	1,847	2.7%	2015	1,864	1,757	
1984	1,819	1,804	0.8%	2000	1,890	1,823	3.5%	2016	1,863	1,714	
1985	1,834	1,815	1.0%	2001	1,883	1,566	16.8%	2017	1,863	1,737	
1986	1,838	1,823	0.8%	2002	1,878	1,184	37.0%	2018	1,864	1,749	
1987	1,837	1,824	0.7%	2003	1,867	1,424	23.7%	2019	1,863	1,776	
1988	1,839	1,837	0.1%	2004	1,860	1,465	21.2%	2020	1,862	1,725	
1989	1,867	1,855	0.6%	2005	1,862	1,542	17.2%	2021	1,862	1,754	
1990	1 878	1 869	0.5%	2006	1.860	1 577	15.2%				

- When an individual with an interim-entry permit is issued a permanent permit in the same year, only the permanent permit is counted in the above table.
- 'Permits Fished' is the number of CFEC permits that were used to record commercial landings in that year.

100% 90% 80% 70% 60% 50% 40% 30% 20% 10%

### New Entrants into the Bristol Bay Salmon Drift Gillnet Fishery

New entrants are defined herein as individuals who, for the first time, record a landing on a permanent S03T permit. It is important to note that initial permit holders are not considered new entrants because they needed a proven fishing history prior to 1975 in order to become an initial permit holder. Individuals who only make landings on an emergency transfer or interim-entry permit for any given year are not considered in this table.

Table 1-6. New Entrants into the Bristol Bay Salmon Drift Gillnet Fishery, 1975-2021

V	Individuals	Total Ne	w Entrants		Local	1	Nonlocal	Nonres	ident
Year	w/Landings	Count	Percent	Count	Percent	Count	Percent	Count	Percent
1975	1,102	59	5.4%	16	27.1%	6	10.20%	37	62.7%
1976	1,313	136	10.4%	32	23.5%	15	11.00%	89	65.4%
1977	1,325	136	10.3%	39	28.7%	22	16.20%	75	55.1%
1978	1,528	182	11.9%	51	28.0%	49	26.90%	82	45.1%
1979	1,656	212	12.8%	46	21.7%	76	35.80%	90	42.5%
1980	1,677	162	9.7%	39	24.1%	56	34.60%	67	41.4%
1981	1,709	167	9.8%	46	27.5%	51	30.50%	70	41.9%
1982	1,716	175	10.2%	55	31.4%	44	25.10%	76	43.4%
1983	1,728	162	9.4%	43	26.5%	59	36.40%	60	37.0%
1984	1,748	160	9.2%	37	23.1%	50	31.30%	73	45.6%
1985	1,742	135	7.7%	33	24.4%	41	30.40%	61	45.2%
1986	1,760	153	8.7%	33	21.6%	55	35.90%	65	42.5%
1987	1,766	142	8.0%	36	25.4%	47	33.10%	59	41.5%
1988	1,783	144	8.1%	33	22.9%	44	30.60%	67	46.5%
1989	1,798	109	6.1%	27	24.8%	34	31.20%	48	44.0%
1990	1,817	111	6.1%	18	16.2%	40	36.00%	53	47.7%
1991	1,814	135	7.4%	21	15.6%	42	31.10%	72	53.3%
1992	1,827	114	6.2%	23	20.2%	23	20.20%	68	59.6%
1993	1,839	146	7.9%	21	14.4%	52	35.60%	73	50.0%
1994	1,837	150	8.2%	31	20.7%	50	33.30%	69	46.0%
1995	1,853	158	8.5%	24	15.2%	52	32.90%	82	51.9%
1996	1,852	146	7.9%	22	15.1%	50	34.20%	74	50.7%
1997	1,838	109	5.9%	21	19.3%	35	32.10%	53	48.6%
1998	1,831	123	6.7%	19	15.4%	29	23.60%	75	61.0%
1999	1,824	111	6.1%	26	23.4%	32	28.80%	53	47.7%
2000	1,812	125	6.9%	27	21.6%	41	32.80%	57	45.6%
2001	1,559	118	7.6%	37	31.4%	33	28.00%	48	40.7%
2002	1,178	67	5.7%	17	25.4%	17	25.40%	33	49.3%
2003	1,425	124	8.7%	30	24.2%	39	31.50%	55	44.4%
2004	1,471	137	9.3%	26	19.0%	34	24.80%	77	56.2%
2005	1,554	188	12.1%	33	17.6%	58	30.90%	97	51.6%
2006	1,597	146	9.1%	25	17.1%	44	30.10%	77	52.7%
2007	1,652	223	13.5%	19	8.5%	73	32.70%	131	58.7%
2007	1,665	179	10.8%	23	12.8%	49	27.40%	107	59.8%
2009	1,642	182	11.1%	22	12.1%	40	22.00%	120	65.9%
2010	1,764	213	12.1%	27	12.7%	55	25.80%	131	61.5%
2010	1,789	174	9.7%	20	11.5%	51	29.30%	103	59.2%
2011	1,764	164	9.3%	24	14.6%	45	27.40%	95	57.9%
2013	1,740	135	7.8%	19	14.1%	44	32.60%	72	53.3%
2013	1,740	155	8.7%	24	15.5%	46	29.70%	85	54.8%
2014	1,777	128	7.2%	22	17.2%	31	24.20%	75	58.6%
2016	1,777	173	10.0%	23	13.3%	42	24.30%	108	62.4%
2017	1,762	177	10.0%	20	11.3%	54	30.50%	103	58.2%
2017	1,775	177	10.0%	22	12.4%	49	27.68%	106	59.9%
2019	1,773	192	10.7%	15	7.8%	60	31.25%	117	60.9%
2020	1,736	179	10.7%	7	3.1%	46	25.70%	126	70.4%
2020	1,770	198	11.2%	13	6.6%	66	33.33%	119	60.1%
ZUZT	1,770	198	11.2%	13	ზ.0%	00	<b>33.33</b> %	179	00.1%

<sup>•</sup> This table excludes individuals with interim-entry and emergency transfer permits.

Regulations were passed in 2004 allowing for dual permit operations (indicated by line).

Table 1-6 and Figure 1-3 describe individuals rather than permits. An individual may hold up to two permits in this fishery, but can only fish one of them. An individual may also hold one S03T permit one year, and then in subsequent years hold a different S03T permit. Likewise, individuals may enter and exit the fishery multiple times over the years. Individuals are only counted once as a new entrant and only in the year in which they made their first documented landing on a permanent permit.

The Alaska Board of Fisheries implemented regulations<sup>4</sup> in 2004 that allows for dual permit operations in Bristol Bay. With the implementation of this regulation, there was a change in the composition of resident types entering the fishery. Prior to dual permit regulations (1975 to 2003), 22.7% of all new entrants were locals, 29.13% were nonlocals, and 48.2% were nonresidents. After dual permit regulations were put in place (2004 to 2021), 12.6% of new entrants have been locals, 28.3% nonlocals, and 59.0% were nonresidents. The new entrants into the 2021 fishery were composed of 6.6% local, 33.3% nonlocal, and 60.1% nonresidents.

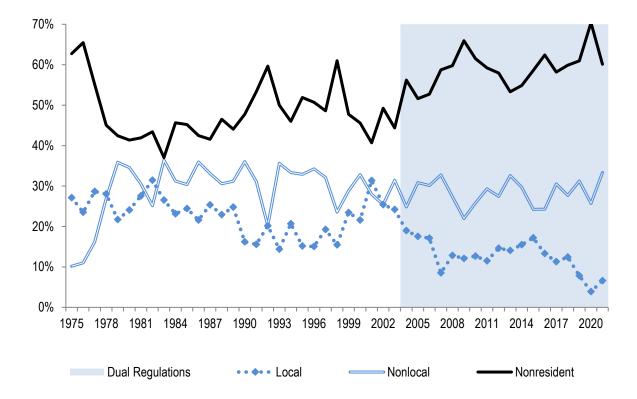


Figure 1-3. Rate of New Entrants into the Bristol Bay Salmon Drift Gillnet Fishery, 1975-2021

<sup>&</sup>lt;sup>4</sup> See 5 AAC 06.333 and 5 AAC 06.370.

### **S03T Dual Permit Operations**

The Alaska Board of Fisheries enacted 5 AAC 06.333 and 5 AAC 06.370, which allows for two Bristol Bay salmon drift gillnet permit holders to fish from a single vessel starting in 2004.

Note that the tables and figure in this section are for vessels (Figure 1-4 and Table 1-7), permits (Table 1-8) or individuals (Table 1-9 and Table 1-10). Vessels can be used by one or more permit holder. Permits can be transferred (either through ET or permanent transfer) to more than one person in any given year. Counts of permits, individuals, or vessels will not perfectly match on any given year.

Figure 1-4 reports the percentage of vessels that fished as part of a dual operation at least once during the season, as well as all other vessels which are counted as single permit operation vessels.

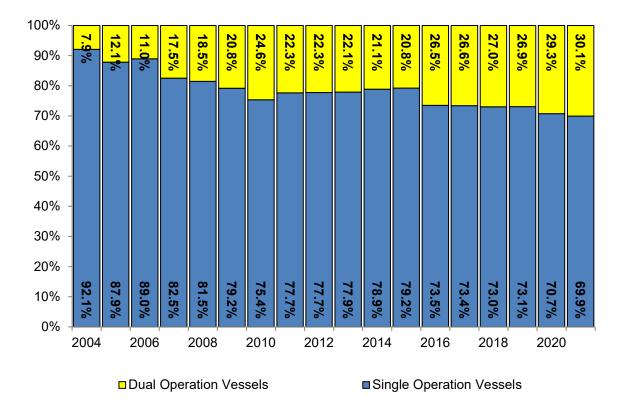


Figure 1-4. Bristol Bay Drift Gillnet Vessel Operation Type, 2004 – 2021

In 2004, only 7.9% of all vessels fished in a dual permit operation configuration. Since 2004, the rate of vessels fishing as a dual permit operation has steadily increased, and in 2021 was 30.1%.

Vessels that operate in a dual configuration are allowed to deploy up to 200 fathoms of gear, which is an increase of 33.3% additional length of gear from 150 fathoms. Table 1-7 reports on the earnings by vessel for single permit operations and for dual permit operations. Vessels that recorded at least one landing as a dual permit operation are counted as a dual vessel for the entire year, and all other vessels are counted as single permit vessels in this table. In 2021, dual permit operation vessels averaged more than double the gross earnings (106.9%) single permit operation vessels.

Table 1-7. Earnings by Vessel and Operation Type, 2004 – 2021

	Single	Permit Operations	Dual P	ermit Operations	Dual % Earnings
Year	Vessels	Average Earnings	Vessels	Average Earnings	Over Single
2004	1,258	\$67,587	108	\$117,802	74.3%
2005	1,215	\$78,273	168	\$124,251	58.7%
2006	1,288	\$84,544	160	\$156,764	85.4%
2007	1,154	\$84,797	244	\$144,198	70.1%
2008	1,135	\$82,677	258	\$143,128	73.1%
2009	1,070	\$101,384	281	\$182,939	80.4%
2010	1,056	\$103,022	345	\$185,963	80.5%
2011	1,120	\$96,325	322	\$175,620	82.3%
2012	1,111	\$86,458	318	\$152,086	75.9%
2013	1,096	\$91,557	311	\$172,120	88.0%
2014	1,154	\$125,922	309	\$229,857	82.5%
2015	1,168	\$70,227	306	\$137,773	96.2%
2016	1,008	\$109,222	363	\$206,679	89.2%
2017	1,017	\$149,865	369	\$290,810	94.0%
2018	1,008	\$190,065	374	\$390,111	105.3%
2019	1,033	\$171,659	381	\$338,669	97.3%
2020	955	\$115,303	395	\$225,344	95.4%
2021	950	\$164,613	410	\$340,630	106.9%

Table 1-8 shows the use of either permanently transferred permits, or temporary emergency transfer permits used in dual permit operations. Due to the transferability of permits and regrouping of some dual permit operations, counts of dual permit operations will not always match with counts of permit holders.

Table 1-8. Use of Emergency Transfer Permits in Dual Permit Operations

	Both	One Permanent and	
Year	Permanent	One ET	Both ET
2004	117	44	0
2005	178	44	3
2006	169	43	2
2007	250	63	5
2008	258	74	5
2009	290	75	3
2010	354	97	1
2011	334	70	1
2012	328	76	4
2013	316	60	2
2014	315	44	4
2015	309	48	3
2016	271	92	8
2017	259	112	4
2018	271	100	5
2019	277	100	6
2020	267	129	2
2021	276	128	7

Table 1-9 reports on the residency type combinations of dual permit holders with landings. Note that permit holders can regroup, thereby increasing the count of total combinations of dual permit operations. This means that if person A fishes with person B, then later person A fishes with person C, both combinations of persons are counted.

Table 1-9. Residence Type of Individuals in Dual Permit Operations

	Both	Local	Both	Nonlocal	Both No	onresident	Local/	Nonlocal	Local/No	nresident	Nonlocal/N	Ionresident	Total
Year	Count	Percent	Count	Percent	Count	Percent	Count	Percent	Count	Percent	Count	Percent	Combinations
2004	19	16.8%	18	15.9%	57	50.4%	3	2.7%	2	1.8%	14	12.4%	113
2005	22	12.6%	32	18.4%	88	50.6%	8	4.6%	3	1.7%	21	12.1%	174
2006	26	15.4%	30	17.8%	84	49.7%	9	5.3%	3	1.8%	17	10.1%	169
2007	29	11.5%	51	20.2%	134	53.0%	5	2.0%	3	1.2%	31	12.3%	253
2008	24	9.0%	54	20.2%	134	50.2%	7	2.6%	5	1.9%	43	16.1%	267
2009	21	7.3%	42	14.6%	164	57.1%	6	2.1%	11	3.8%	43	15.0%	287
2010	32	8.9%	52	14.5%	208	58.1%	14	3.9%	7	2.0%	45	12.6%	358
2011	25	7.5%	59	17.6%	191	57.0%	12	3.6%	6	1.8%	42	12.5%	335
2012	26	7.9%	48	14.5%	191	57.9%	8	2.4%	7	2.1%	50	15.2%	330
2013	16	5.1%	55	17.5%	187	59.4%	9	2.9%	3	1.0%	45	14.3%	315
2014	21	6.7%	49	15.6%	190	60.3%	6	1.9%	6	1.9%	43	13.7%	315
2015	23	7.4%	50	16.0%	196	62.8%	6	1.9%	2	0.6%	35	11.2%	312
2016	31	8.4%	65	17.5%	222	59.8%	13	3.5%	7	1.9%	33	8.9%	371
2017	32	8.5%	61	16.3%	226	60.3%	9	2.4%	11	2.9%	36	9.6%	375
2018	33	8.6%	57	14.8%	232	60.3%	4	1.0%	6	1.6%	53	13.8%	385
2019	27	6.9%	64	16.5%	239	61.4%	6	1.5%	5	1.35	48	12.3%	389
2020	24	6.0%	75	18.7%	236	58.7%	6	1.5%	7	1.7%	54	13.4%	402
2021	25	6.0%	81	19.4%	238	56.9%	8	1.9%	4	1.0%	62	14.8%	418

Table 1-10 reports earnings by residency type of permit holders and their operation type. Individuals that participated at any time in a dual permit operation are categorized in the dual permit operation group. Note that earnings are averaged by individual, not permit.

Table 1-10. Real (2022) Earnings of S03T Permit Holders by Resident and Operation Type

Year	Residency	Operation	Individuals	Total Gross Earnings	Average Gross Earnings	Percent of Permit Holders with Landings	Percent of Total Gross Earnings
2004		Dual	40	\$1,279,016	\$31,975	2.7%	1.3%
	Local	Single	316	\$14,888,103	\$47,114	21.4%	15.2%
		Combined	356	\$16,167,119	\$45,413	24.2%	16.5%
	•	Dual	52	\$3,247,052	\$62,443	3.5%	3.3%
	Nonlocal	Single	291	\$19,629,802	\$67,456	19.7%	20.1%
		Combined	343	\$22,876,854	\$66,696	23.3%	23.4%
		Dual	129	\$8,229,597	\$63,795	8.8%	8.4%
	Nonresident	Single	646	\$50,474,007	\$78,133	43.8%	51.6%
		Combined	775	\$58,703,604	\$75,747	52.6%	60.1%
		Dual	221	\$12,755,665	\$57,718	15.0%	13.0%
	Total	Single	1,253	\$84,991,912	\$67,831	85.0%	87.0%
		Combined	1,474	\$97,747,577	\$66,315	100.0%	100.0%

Year	Residency	Operation	Individuals	Total Gross Earnings	Average Gross Earnings	Percent of Permit Holders with Landings	Percent of Total Gross Earnings
2005	residency	Dual	52	\$2,437,369	\$46,872	3.3%	2.1%
	Local	Single	312	\$16,858,902	\$54,035	20.0%	14.5%
		Combined	364	\$19,296,271	\$53,012	23.4%	16.6%
	-	Dual	92	\$5,593,995	\$60,804	5.9%	4.8%
	Nonlocal	Single	278	\$20,471,519	\$73,639	17.9%	17.7%
		Combined	370	\$26,065,514	\$70,447	23.8%	22.5%
	-	Dual	198	\$12,812,102	\$64,708	12.7%	11.0%
	Nonresident	Single	625	\$57,801,840	\$92,483	40.1%	49.8%
		Combined	823	\$70,613,942	\$85,801	52.9%	60.9%
		Dual	342	\$20,843,466	\$60,946	22.0%	18.0%
	Total	Single	1,215	\$95,132,261	\$78,298	78.0%	82.0%
		Combined	1,557	\$115,975,727	\$74,487	100.0%	100.0%
2006		Dual	60	\$2,749,426	\$45,824	3.8%	2.1%
2000	Local	Single	303	\$18,529,950	\$61,155	19.0%	13.8%
		Combined	363	\$21,279,376	\$58,621	22.7%	15.0%
		Dual	83	\$7,349,401	\$88,547	5.2%	5.5%
	Nonlocal	Single	303	\$25,786,030	\$85,102	19.0%	19.2%
	Noniocai	Combined	386	\$33,135,431	\$85,843	24.2%	24.7%
		Dual					
	Nonresident	Single	186	\$15,032,204	\$80,818	11.6%	11.2%
	Nonesident	Combined	662	\$64,527,827	\$97,474	41.5%	48.2%
		<b>Dual</b>	848	\$79,560,032	\$93,821	53.1%	59.4%
	Total	Single	329	\$25,131,032	\$76,386	20.6%	18.8%
	lotai	Combined	1,268	\$108,843,807	\$85,839	79.4%	81.2%
2007		Dual	1,597	\$133,974,839	\$83,892	100.0%	100.0%
2007	Local	Single	64	\$2,686,475	\$41,976	3.9%	2.0%
	Local	Combined	280	\$17,601,903	\$62,864	16.9%	13.2%
		Dual	344	\$20,288,377	\$58,978	20.8%	15.2%
	Nonlocal	Single	135	\$9,963,209	\$73,802	8.2%	7.5%
	Noniocai	Combined	277	\$22,482,205	\$81,163	16.8%	16.9%
			412	\$32,445,414	\$78,751	24.9%	24.4%
	Nonrosidos	Dual	298	\$22,615,102	\$75,890	18.0%	17.0%
	Nonresident	Single Combined	598	\$57,690,649	\$96,473	36.2%	43.4%
			896	\$80,305,751	\$89,627	54.2%	60.4%
	Total	Dual Single	497	\$35,264,786	\$70,955	30.1%	26.5%
	Total	Single Combined	1,155	\$97,774,756	\$84,653	69.9%	73.5%
2222			1,652	\$133,039,543	\$80,532	100.0%	100.0%
2008	Land	Dual	58	\$2,906,094	\$50,105	3.5%	2.2%
	Local	Single	282	\$15,496,601	\$54,952	16.9%	11.9%
		Combined	340	\$18,402,695	\$54,126	20.4%	14.1%
	Nonlage	Dual	154	\$10,687,431	\$69,399	9.2%	8.2%
	Nonlocal	Single	275	\$21,378,126	\$77,739	16.5%	16.3%
		Combined	429	\$32,065,557	\$74,745	25.8%	24.5%
	Manager	Dual	313	\$23,333,627	\$74,548	18.8%	17.8%
	Nonresident	Single	583	\$56,963,329	\$97,707	35.0%	43.6%
		Combined	896	\$80,296,956	\$89,617	53.8%	61.4%
		Dual	525	\$36,927,153	\$70,337	31.5%	28.2%
	Total	Single	1,140	\$93,838,056	\$82,314	68.5%	71.8%
		Combined	1,665	\$130,765,208	\$78,538	100.0%	100.0%

Year	Residency	Operation	Individuals	Total Gross Earnings	Average Gross Earnings	Percent of Permit Holders with Landings	Percent of Total Gross Earnings
2009	-	Dual	58	\$4,021,816	\$69,342	3.5%	2.5%
	Local	Single	248	\$16,538,206	\$66,686	15.1%	10.3%
		Combined	306	\$20,560,022	\$67,190	18.6%	12.9%
		Dual	133	\$12,256,393	\$92,153	8.1%	7.7%
	Nonlocal	Single	253	\$24,549,991	\$97,036	15.4%	15.4%
		Combined	386	\$36,806,384	\$95,353	23.5%	23.0%
	•	Dual	377	\$35,138,611	\$93,206	23.0%	22.0%
	Nonresident	Single	573	\$67,382,026	\$117,595	34.9%	42.1%
		Combined	950	\$102,520,637	\$107,916	57.9%	64.1%
		Dual	568	\$51,416,820	\$90,523	34.6%	32.2%
	Total	Single	1,074	\$108,470,224	\$100,996	65.4%	67.8%
		Combined	1,642	\$159,887,044	\$97,373	100.0%	100.0%
2010		Dual	83	\$5,879,695	\$70,840	4.7%	3.4%
	Local	Single	242	\$17,531,405	\$72,444	13.7%	10.1%
	<u> </u>	Combined	325	\$23,411,100	\$72,034	18.4%	13.5%
	•	Dual	162	\$14,824,017	\$91,506	9.2%	8.6%
	Nonlocal	Single	267	\$26,584,869	\$99,569	15.1%	15.4%
	<u> </u>	Combined	429	\$41,408,885	\$96,524	24.3%	23.9%
		Dual	458	\$43,534,569	\$95,054	26.0%	25.2%
	Nonresident	Single	552	\$64,593,529	\$117,017	31.3%	37.3%
		Combined	1,010	\$108,128,098	\$107,058	57.3%	62.5%
		Dual	703	\$64,238,280	\$91,377	39.9%	37.1%
	Total	Single	1,061	\$108,709,803	\$102,460	60.1%	62.9%
		Combined	1,764	\$172,948,083	\$98,043	100.0%	100.0%
2011		Dual	65	\$3,640,715	\$56,011	3.6%	2.2%
	Local	Single	267	\$17,328,792	\$64,902	14.9%	10.5%
		Combined	332	\$20,969,507	\$63,161	18.6%	12.8%
		Dual	169	\$14,352,404	\$84,925	9.4%	8.7%
	Nonlocal	Single	275	\$24,700,730	\$89,821	15.4%	15.0%
		Combined	444	\$39,053,134	\$87,958	24.8%	23.8%
		Dual	423	\$38,514,162	\$91,050	23.6%	23.4%
	Nonresident	Single	590	\$65,896,347	\$111,689	33.0%	40.1%
		Combined	1,013	\$104,410,510	\$103,071	56.6%	63.5%
		Dual	657	\$56,507,282	\$86,008	36.7%	34.4%
	Total	Single	1,132	\$107,925,869	\$95,341	63.3%	65.6%
		Combined	1,789	\$164,433,151	\$91,913	100.0%	100.0%
2012		Dual	64	\$2,858,083	\$44,658	3.6%	2.0%
	Local	Single	262	\$14,882,731	\$56,804	14.9%	10.3%
		Combined	326	\$17,740,813	\$54,420	18.5%	12.3%
		Dual	154	\$11,355,284	\$73,736	8.7%	7.9%
	Nonlocal	Single	279	\$22,678,932	\$81,286	15.8%	15.7%
		Combined	433	\$34,034,216	\$78,601	24.5%	23.6%
		Dual	430	\$34,568,729	\$80,392	24.4%	23.9%
	Nonresident	Single	575	\$58,074,240	\$100,999	32.6%	40.2%
	<u> </u>	Combined	1,005	\$92,642,969	\$92,182	57.0%	64.1%
		Dual	648	\$48,782,096	\$75,281	36.7%	33.8%
	Total	Single	1,116	\$95,635,902	\$85,695	63.3%	66.2%
		Combined	1,764	\$144,417,998	\$81,870	100.0%	100.0%

Year	Residency	Operation	Individuals	Total Gross Earnings	Average Gross Earnings	Percent of Permit Holders with Landings	Percent of Total Gross Earnings
2013	, , , , , , , , , , , , , , , , , , ,	Dual	42	\$2,763,097	\$65,788	2.4%	1.8%
	Local	Single	275	\$16,602,646	\$60,373	15.8%	10.8%
		Combined	317	\$19,365,743	\$61,091	18.2%	12.6%
		Dual	164	\$12,526,436	\$76,381	9.4%	8.1%
	Nonlocal	Single	285	\$25,727,258	\$90,271	16.4%	16.7%
		Combined	449	\$38,253,695	\$85,198	25.8%	24.9%
		Dual	419	\$38,368,930	\$91,573	24.1%	24.9%
	Nonresident	Single	555	\$57,887,084	\$104,301	31.9%	37.6%
		Combined	974	\$96,256,013	\$98,825	56.0%	62.6%
		Dual	625	\$53,658,463	\$85,854	35.9%	34.9%
	Total	Single	1,115	\$100,216,988	\$89,881	64.1%	65.1%
		Combined	1,740	\$153,875,451	\$88,434	100.0%	100.0%
2014		Dual	54	\$4,081,425	\$75,582	3.0%	1.9%
	Local	Single	268	\$21,140,643	\$78,883	15.0%	9.8%
		Combined	322	\$25,222,068	\$78,329	18.1%	11.7%
	-	Dual	145	\$17,316,292	\$119,423	8.1%	8.0%
	Nonlocal	Single	322	\$39,463,525	\$122,558	18.1%	18.2%
		Combined	467	\$56,779,817	\$121,584	26.2%	26.2%
		Dual	422	\$49,633,055	\$117,614	23.7%	22.9%
	Nonresident	Single	571	\$84,704,714	\$148,345	32.0%	39.2%
		Combined	993	\$134,337,769	\$135,285	55.7%	62.1%
		Dual	621	\$71,030,772	\$114,381	34.8%	32.8%
	Total	Single	1,161	\$145,308,882	\$125,158	65.2%	67.2%
		Combined	1,782	\$216,339,654	\$121,403	100.0%	100.0%
2015		Dual	54	\$2,607,333	\$48,284	3.0%	2.1%
	Local	Single	257	\$11,130,889	\$43,311	14.5%	9.0%
		Combined	311	\$13,738,223	\$44,174	17.5%	11.1%
	-	Dual	139	\$9,657,445	\$69,478	7.8%	7.8%
	Nonlocal	Single	309	\$22,165,667	\$71,734	17.4%	17.8%
		Combined	448	\$31,823,112	\$71,034	25.2%	25.6%
		Dual	421	\$30,177,358	\$71,680	23.7%	24.3%
	Nonresident	Single	597	\$48,444,589	\$81,147	33.6%	39.0%
		Combined	1,018	\$78,621,946	\$77,232	57.3%	63.3%
		Dual	614	\$42,442,136	\$69,124	34.6%	34.2%
	Total	Single	1,163	\$81,741,145	\$70,285	65.4%	65.8%
		Combined	1,777	\$124,183,281	\$69,884	100.0%	100.0%
2016		Dual	57	\$5,043,518	\$88,483	3.3%	2.7%
	Local	Single	240	\$15,442,188	\$64,342	13.8%	8.3%
		Combined	297	\$20,485,705	\$68,975	17.1%	11.1%
		Dual	133	\$18,099,322	\$136,085	7.7%	9.8%
	Nonlocal	Single	303	\$30,704,407	\$101,335	17.5%	16.6%
		Combined	436	\$48,803,729	\$111,935	25.2%	26.4%
		Dual	337	\$51,809,714	\$153,738	19.4%	28.0%
	Nonresident	Single	663	\$64,020,604	\$96,562	38.3%	34.6%
		Combined	1,000	\$115,830,319	\$115,830	57.7%	62.6%
		Dual	527	\$74,952,554	\$142,225	30.4%	40.5%
	Total	Single	1,206	\$110,167,200	\$91,349	69.6%	59.5%
		Combined	1,733	\$185,119,753	\$106,820	100.0%	100.0%

Year	Residency	Operation	Individuals	Total Gross Earnings	Average Gross Earnings	Percent of Permit Holders with Landings	Percent of Total Gross Earnings
2017	Residency	Dual	62	\$8,472,339	\$136,651	3.5%	3.3%
2011	Local	Single	244	\$20,491,436	\$83,981	13.8%	7.9%
	Local	Combined	306	\$28,963,775	\$94,653	17.4%	11.2%
	-	Dual	118	\$24,335,837	\$206,236	6.7%	9.4%
	Nonlocal	Single	335	\$45,419,649	\$206,236 \$135,581	19.0%	9.4% 17.5%
	Noniocai	Combined	335 453	\$45,419,649 \$69,755,486	\$153,561 \$153,986	25.7%	26.9%
	-	Dual	339	\$74,493,596		19.2%	28.7%
	Nonresident	Single			\$219,745		
	Noniesiaent	Combined	664 1,003	\$86,509,004	\$130,285	37.7%	33.3%
	_	Dual	•	\$161,002,600	\$160,521	56.9%	62.0%
	Total	Single	519	\$107,301,772	\$206,747	29.5%	41.3%
	IOlai	Combined	1,243	\$152,420,089	\$122,623	70.5%	58.7%
2010			1,762	\$259,721,861	\$147,402	100.0%	100.0%
2018	Lasal	Dual	51	\$10,075,818	\$197,565	2.9%	3.0%
	Local	Single	252	\$30,029,488	\$119,165	14.2%	8.9%
		Combined	303	\$40,105,306	\$132,361	17.1%	11.9%
		Dual	116	\$34,423,655	\$296,756	6.5%	10.2%
	Nonlocal	Single	345	\$57,701,180	\$167,250	19.4%	17.1%
		Combined	461	\$92,124,835	\$199,837	26.0%	27.3%
		Dual	336	\$101,203,632	\$301,201	18.9%	30.0%
	Nonresident	Single	675	\$104,053,076	\$154,153	38.0%	30.8%
		Combined	1,011	\$205,256,709	\$203,023	56.9%	60.8%
		Dual	503	\$145,703,106	\$289,668	28.3%	43.2%
	Total	Single	1,273	\$191,783,744	\$150,655	71.7%	56.8%
		Combined	1,776	\$337,486,850	\$190,026	100.0%	100.0%
2019		Dual	55	\$7,011,636	\$127,484	3.1%	2.3%
	Local	Single	231	\$24,763,261	\$107,200	12.9%	8.1%
		Combined	286	\$31,774,897	\$111,101	15.9%	10.4%
		Dual	139	\$31,638,752	\$227,617	7.7%	10.3%
	Nonlocal	Single	347	\$54,570,847	\$157,265	19.3%	17.8%
		Combined	486	\$86,209,598	\$177,386	27.1%	28.1%
		Dual	384	\$90,257,045	\$235,044	21.4%	29.5%
	Nonresident	Single	638	\$98,115,487	\$153,786	35.5%	32.0%
		Combined	1,022	\$188,372,532	\$184,318	56.9%	61.5%
		Dual	578	\$128,907,432	\$223,023	32.2%	42.1%
	Total	Single	1,217	\$177,449,595	\$145,809	67.8%	57.9%
		Combined	1,795	\$306,357,027	\$170,672	100.0%	100.0%
2020		Dual	45	\$4,209,636	\$93,547	2.6%	2.1%
	Local	Single	211	\$13,671,636	\$64,794	12.2%	6.9%
		Combined	256	\$17,881,272	\$69,849	14.7%	9.0%
	•	Dual	156	\$24,133,909	\$154,705	9.0%	12.1%
	Nonlocal	Single	325	\$33,178,434	\$104,703 \$102,087	18.7%	16.7%
		Combined	481	\$55,176,454 \$57,312,343	\$102,067 \$119,152	27.7%	28.8%
		Dual					
	Nonresident	Single	366	\$60,642,744	\$165,691	21.1%	30.5%
	INOIHESIUEHI	Combined	633	\$63,288,595	\$99,982	36.5%	31.8%
			999	\$123,931,339	\$124,055	57.5%	62.2%
	Total	Dual	567	\$88,986,288	\$156,942	32.7%	44.7%
	Total	Single	1,169	\$110,138,665	\$94,216	67.3%	55.30%
		Combined	1,736	\$199,124,954	\$114,703	100.0%	100.0%

Year	Residency	Operation	Individuals	Total Gross Earnings	Average Gross Earnings	Percent of Permit Holders with Landings	Percent of Total Gross Earnings
2021		Dual	40	\$6,863,089	\$171,577	2.3%	2.3%
	Local	Single	212	\$20,913,265	\$98,647	12.0%	7.1%
		Combined	252	\$27,776,354	\$110,224	14.2%	9.4%
		Dual	158	\$43,659,681	\$276,327	8.9%	14.7%
	Nonlocal	Single	339	\$50,292,667	\$148,356	19.2%	17.0%
		Combined	497	\$93,952,348	\$189,039	28.1%	31.7%
		Dual	366	\$89,049,975	\$243,306	20.7%	30.1%
	Nonresident	Single	655	\$85,262,212	\$130,171	37.0%	28.8%
		Combined	1,021	\$174,312,187	\$170,727	57.7%	58.9%
		Dual	564	\$139,572,746	\$247,469	31.9%	47.1%
	Total	Single	1,206	\$156,468,144	\$129,741	68.10%	52.9%
		Combined	1,770	\$296,040,889	\$167,255	100.00%	100.0%

## Age of S03T Permit Holders

Table 1-11. Mean Age of Select CFEC Permit Holders and the General Alaskan Population

		Combined	Statewide	Statewide	Mean AK
		Bristol Bay	Salmon Drift	All	Working
Year	S03T	Salmon	Gillnet	Permits	Age
1980	42.9	40.1	42.1	38.9	33.4
1981	42.8	40.0	41.9	39.9	33.5
1982	42.2	39.8	41.4	40.0	33.6
1983	42.1	39.8	41.4	40.2	33.7
1984	42.3	40.2	41.7	40.4	33.8
1985	42.6	40.6	41.9	40.8	34.0
1986	42.9	40.8	42.0	41.0	34.2
1987	43.2	41.2	42.3	40.9	34.5
1988	43.3	41.4	42.6	41.2	34.9
1989	43.7	42.0	42.8	41.5	35.3
1990	44.2	42.5	43.2	42.0	35.5
1991	44.6	42.9	43.7	42.5	35.9
1992	44.9	43.2	44.2	42.9	36.2
1993	45.3	43.7	44.7	43.5	36.5
1994	45.7	44.1	45.1	44.0	36.7
1995	45.8	44.4	45.3	44.4	37.0
1996	46.1	44.6	45.5	44.8	37.2
1997	46.6	45.0	46.0	45.1	37.4
1998	46.7	45.3	46.2	45.6	37.6
1999	47.2	45.7	46.7	46.0	37.8
2000	47.7	46.0	47.1	46.4	37.9
2001	48.0	46.3	47.6	46.9	38.1
2002	48.6	47.0	48.2	47.4	38.3
2003	48.8	47.2	48.5	47.9	38.4
2004	48.9	47.2	48.7	48.2	38.6
2005	48.5	46.7	48.5	48.4	38.7
2006	48.6	46.6	48.6	48.7	38.8
2007	47.7	46.3	48.3	48.9	38.9
2008	47.8	46.4	48.4	49.0	39.0
2009	47.8	46.4	48.4	49.3	39.1
2010	47.5	46.3	48.1	49.5	39.2
2011	47.7	46.6	48.0	49.6	39.4
2012	47.6	46.7	47.8	49.8	39.4

		Combined Bristol Bay	Statewide Salmon Drift	Statewide All	Mean AK Working
Year	S03T	Salmon	Gillnet	Permits	Age
2013	47.5	46.4	47.7	50.0	39.5
2014	47.6	46.5	47.8	50.2	39.5
2015	47.9	46.8	48.1	50.6	39.5
2016	48.1	47.2	48.4	50.9	39.6
2017	48.1	47.3	48.7	51.3	39.6
2018	47.9	47.2	48.9	51.7	40.1
2019	47.6	47.2	48.9	51.9	40.1
2020	47.9	47.4	49.4	52.3	40.0
2021	47.6	47.3	49.4	52.6	39.9

- Mean AK Working Age is the annual average age of all Alaskans age 16-64 as reported by the Alaska Department of Labor and Workforce Development, Research and Analysis Section.
- Age data from the CFEC permit file is as of December 31st of each year.

Table 1-11 shows the annual mean age of five different cohorts of people: 1) Bristol Bay salmon drift gillnet (S03T) permit holders; 2) combined Bristol Bay salmon permit holders; 3) statewide salmon drift gillnet permit holders 4) all CFEC limited entry permit holders; and 5) the Alaskan working age population.

Note that these figures include ages of permit holders for both transferable and non-transferable permits; however, there were no non-transferable S03T permits issued. Some individuals hold permits in more than one fishery; in these cases, the age of the permit holder is counted once for each permit that they hold.

The mean age of the general Alaskan working age population has increased 6.5 years between 1980 and 2021. The mean age of all CFEC permit holders has increased 13.7 years over that same time period. For statewide salmon drift gillnet permit holders age increased by 7.3 years, and 7.2 years for the combined Bristol Bay salmon permit holders.

For S03T permit holders, the mean age increased by 4.7 years since 1980.

### S03T Permit Value

Many permit transfers are non-monetary transactions (see Table 1-2). Table 1-12 considers solely arms-length market transactions where permits are sold. CFEC estimated values are expressed in both nominal and real (adjusted for inflation) terms.

Table 1-12. CFEC Estimated Value of Bristol Bay Salmon Drift Gillnet Permits

			Nominal		Real
Year	S03T Permit Sales	Permit Value	Standard Deviation	Permit Value	Standard Deviation
1987	79	\$130,100	\$18,787.73	\$322,000	\$46,500
1988	67	\$178,600	\$42,998.63	\$424,500	\$102,200
1989	44	\$255,600	\$33,603.73	\$579,600	\$76,200
1990	60	\$217,100	\$21,561.30	\$467,200	\$46,400
1991	57	\$209,200	\$25,078.82	\$432,100	\$51,800
1992	61	\$192,000	\$28,041.58	\$384,800	\$56,200
1993	60	\$198,600	\$18,914.29	\$386,400	\$36,800
1994	74	\$166,500	\$15,500.63	\$315,800	\$29,400
1995	79	\$195,300	\$19,459.53	\$360,300	\$35,900
1996	64	\$171,800	\$11,884.83	\$307,900	\$21,300
1997	63	\$153,800	\$23,701.08	\$269,300	\$41,500
1998	64	\$96,700	\$8,869.96	\$166,800	\$15,300
1999	49	\$88,500	\$8,056.22	\$149,400	\$13,600
2000	60	\$80,400	\$12,859.10	\$131,300	\$21,000
2001	63	\$34,000	\$8,877.78	\$54,000	\$14,100
2002	84	\$19,800	\$2,819.42	\$30,900	\$4,400
2003	111	\$29,600	\$3,994.69	\$45,200	\$6,100
2004	83	\$36,700	\$4,092.69	\$54,700	\$6,100
2005	139	\$51,300	\$9,024.36	\$73,900	\$13,000
2006	99	\$75,000	\$5,807.84	\$104,600	\$8,100
2007	147	\$79,400	\$5,013.18	\$107,700	\$6,800
2008	88	\$89,800	\$5,516.72	\$117,200	\$7,200
2009	100	\$78,000	\$5,876.71	\$102,200	\$7,700
2010	126	\$102,300	\$15,112.50	\$132,000	\$19,500
2011	84	\$143,600	\$15,208.47	\$179,400	\$19,000
2012	80	\$110,800	\$12,329.26	\$135,700	\$15,100
2013	86	\$100,400	\$13,833.99	\$121,200	\$16,700
2014	75	\$149,500	\$11,117.75	\$177,500	\$13,200
2015	53	\$148,200	\$22,002.39	\$175,800	\$26,100
2016	63	\$108,900	\$12,801.72	\$127,600	\$15,000
2017	76	\$133,300	\$6,015.50	\$152,900	\$6,900
2018	84	\$153,000	\$8,306.48	\$171,300	\$9,300
2019	81	\$175,000	\$6,275.99	\$192,400	\$6,900
2020	55	\$169,400	\$16,387.61	\$184,000	\$17,800
2021	99	\$188,300	\$18,309.62	\$195,400	\$19,000

<sup>•</sup> Permit values represent averages of all arms-length sale transactions over the year. Beginning in 1991, additional data from recent months in the preceding year may be included until at least four observations can be averaged.

Real permit values were calculated using the 2022 Consumer Price Index from the U.S. Bureau of Labor Statistics.

### Bristol Bay Salmon Drift Gillnet Vessel Characteristics

Table 1-13 reports on various vessel characteristics of the Bristol Bay salmon drift gillnet fleet since 1978. Reported in this table are the age, length, horsepower, hold refrigeration, and hold capacity. This data is from the vessel license file which includes voluntarily supplied information on vessels. The first column of each category is the count of vessels with the described characteristics; other statistics reported include the 25<sup>th</sup> percentile, median, and 75<sup>th</sup> percentile.

Table 1-13. Bristol Bay Salmon Drift Gillnet Vessel Characteristics

	Vessel			ge			Lei	ngth			Horse	power		Refr	igeratio	n	H	lold C	apacity	
Year	Count	Count	25%	Median	75%	Count	25%	Median		Count	25%	Median	75%	Considered	Count	%	Count	25%	Median	75%
1978	1,563	1,457	5	13	18	1,510	27	32	32	1,469	95	160	220	1,245	9	0.70%	559	160	200	300
1979	1,711	1,619	2	11	18	1,643	28	32	32	1,535	110	165	225	1,381	14	1.00%	662	175	216	300
1980	1,802	1,682	1	7	19	1,695	29	32	32	1,532	130	185	270	1,451	15	1.00%	759	200	250	350
1981	1,786	1,695	2	5	18	1,701	29	32	32	1,554	140	200	270	1,490	14	0.90%	744	200	250	350
1982	1,802	1,729	2	4	17	1,731	30	32	32	1,592	160	210	280	1,576	14	0.90%	790	200	269	360
1983	1,802	1,742	3	5	17	1,741	30	32	32	1,661	165	225	286	1,622	13	0.80%	839	200	280	360
1984 1985	1,838 1,829	1,779 1,802	4 5	5 6	17 16	1,783 1,805	31 31	32 32	32 32	1,719 1,746	165 165	230 250	300 315	1,681 1,708	15 18	0.90% 1.10%	902 966	200 200	300 300	375 396
1986	1,849	1.843	5	7	15	1.846	32	32	32	1,740	185	250	320	1,708	27	1.50%	1.031	200	300	400
1987	1,861	1,857	5	8	16	1,859	32	32	32	1,795	185	260	320	1,753	30	1.70%	1,031	200	300	400
1988	1,867	1,864	6	9	14	1,865	32	32	32	1.813	185	260	330	1,761	30	1.70%	1,075	210	300	400
1989	1,892	1,891	6	9	12	1,891	32	32	32	1,847	200	260	330	1,795	43	2.40%	1,102	217	300	400
1990	1,905	1,904	7	10	13	1.904	32	32	32	1.859	200	270	330	1.784	58	3.30%	1,102	225	312	400
1991	1,894	1,894	7	11	13	1,894	32	32	32	1,859	210	270	350	1,769	77	4.40%	1,099	240	320	407
1992	1,912	1,912	8	12	14	1,912	32	32	32	1,879	210	270	350	1,789	90	5.00%	1,131	240	320	405
1993	1,918	1,918	8	13	15	1,918	32	32	32	1,883	210	275	350	1,788	108	6.00%	1,119	240	320	407
1994	1,889	1,888	9	14	16	1,889	32	32	32	1,853	220	280	375	1,760	130	7.40%	1,113	240	321	405
1995	1,915	1,913	9	15	17	1,915	32	32	32	1,875	225	286	380	1,779	155	8.70%	1,119	245	325	420
1996	1,921	1,920	9	16	17	1,921	32	32	32	1,877	230	300	400	1,779	181	10.20%	1,103	250	325	430
1997	1,898	1,897	10	16	18	1,898	32	32	32	1,860	235	300	420	1,763	197	11.20%	1,073	250	325	430
1998 1999	1,868 1,868	1,867	11 12	18	19	1,868 1,868	32 32	32 32	32 32	1,833 1,833	235 235	300 300	425	1,736	206	11.90% 12.30%	1,047	240 240	325 323	430 430
2000	1,836	1,866 1,836	12	18 19	20 21	1,836	32 32	32 32	32 32	1,805	240	310	425 425	1,732 1,712	213 213	12.40%	1,033	240	325	430
2000	1,567	1,566	13	20	22	1,567	32	32	32	1,539	240	310	425	1,712	188	12.40%	884	240	320	430
2002	1,175	1,170	14	20	23	1,175	32	32	32	1,152	240	306	425	1,094	153	14.00%	645	240	325	450
2003	1,407	1,404	15	21	24	1,407	32	32	32	1,378	250	310	425	1,311	183	14.00%	757	240	325	450
2004	1,366	1,362	16	22	25	1,366	32	32	32	1,339	250	310	430	1,270	191	15.00%	733	240	325	450
2005	1,383	1,381	17	23	26	1,383	32	32	32	1,354	250	310	425	1,297	204	15.70%	759	240	321	430
2006	1,448	1,446	17	24	27	1,448	32	32	32	1,421	250	315	430	1,362	217	15.90%	789	240	325	450
2007	1,398	1,397	18	25	28	1,398	32	32	32	1,371	250	320	430	1,322	225	17.00%	767	240	325	450
2008	1,393	1,392	19	26	29	1,393	32	32	32	1,370	250	320	430	1,321	236	17.90%	767	240	325	450
2009	1,351	1,350	20	27	30	1,351	32	32	32	1,331	250	320	435	1,285	250	19.50%	747	245	325	450
2010	1,401	1,400	21	28	31	1,401	32	32	32	1,377	250	320	435	1,337	279	20.90%	781	250	334	450
2011	1,442	1,442	22	29	32	1,442	32	32	32	1,414	250	320	435	1,386	320	23.10%	801	245	334	450
2012	1,429 1,407	1,429 1,407	23 23	29 30	33 34	1,429 1,407	32 32	32 32	32 32	1,401 1,379	250 250	330 330	450 450	1,382	368	26.60%	813 796	240 248	325 325	451 450
	,	,	23	31	35	1,407	32	32	32	1,379	260	330		1,359	395	29.10% 30.50%	825	-	340	480
2014 2015	1,463 1,474	1,462 1,474	24 25	32	36	1,462	32 32	32 32	32 32	1,428	260	350 350	460 460	1,409 1,424	430 465	30.50%	843	245 250	340 350	480
2015	1,474	1,366	25	32	36	1,366	32	32	32	1.344	260	350	480	1,424	484	36.60%	776	250	350	490
2017	1,386	1,386	26	33	37	1,386	32	32	32	1,366	265	370	500	1,337	519	38.80%	777	250	350	500
2018	1,382	1,382	27	34	38	1,382	32	32	32	1,359	270	375	503	1,331	575	43.20%	777	250	350	500
2019	1,414	1,414	26	34	39	1,414	32	32	32	1,387	270	380	525	1,365	632	46.30%	816	250	350	500
2020	1,350	1,348	26	34	40	1,348	32	32	32	1,327	290	400	600	1,300	675	51.90%	794	256	365	512
2021	1,360	1,358	26	34	41	1,358	32	32	32	1,334	300	420	600	1,311	722	55.10%	815	256	375	550
Total	4,584					4,391	28	32	32	4,221	140	250	375	4,017	810	20.20%	2,141	200	300	440

<sup>•</sup> Total includes every vessel used in this fishery from 1978 to 2021.

Table 1-14 provides additional Bristol Bay salmon drift gillnet vessel characteristics. Included are statistics of engine propulsion and hull material for each year since 1978.

Table 1-14. Additional Bristol Bay Salmon Drift Gillnet Vessel Characteristics

V	Vessel		Eng	gine Pow	er						Hull Mate	rial					
Year	Count	Count	Di	esel	(	Gas	Count	Alu	minum	Fiber	rglass	S	teel	Ru	bber	W	ood
1978	1,563	1,503	320	21.3%	1183	78.7%	1,512	117	7.7%	262	17.3%	1	0.1%	0	0.0%	1132	74.9%
1979	1,711	1,625	465	28.6%		71.4%	1,638	186	11.4%	410	25.0%	1	0.1%	0	0.0%	1041	63.6%
1980	1,802	1,695	680	40.1%		59.9%	1,686	251	14.9%	602	35.7%	0	0.0%	0	0.0%	833	49.4%
1981	1,786	1,704	723	42.4%	981	57.6%	1,687	268	15.9%	638	37.8%	2	0.1%	0	0.0%	779	46.2%
1982	1,802	1,734	839	48.4%	895	51.6%	1,725	314	18.2%	735	42.6%	2	0.1%	0	0.0%	674	39.1%
1983	1,802	1,743	896	51.4%		48.6%	1,740	338	19.4%	774	44.5%	2	0.1%	0	0.0%	626	36.0%
1984	1,838	1,781	953	53.5%	828	46.5%	1,780	371	20.8%	829	46.6%	1	0.1%	0	0.0%	579	32.5%
1985	1,829	1,803	1016	56.4%		43.6%	1,802	398	22.1%	883	49.0%	1	0.1%	0	0.0%	520	28.9%
1986	1,849	1,839	1094	59.5%	_	40.5%	1,843	450	24.4%	918	49.8%	1	0.1%	0	0.0%	474	25.7%
1987	1,861	1,844	1118	60.6%	726	39.4%	1,856	472	25.4%	940	50.6%	1	0.1%	0	0.0%	443	23.9%
1988	1,867	1,856	1187	64.0%	669	36.0%	1,861	508	27.3%	952	51.2%	1	0.1%	0	0.0%	400	21.5%
1989 1990	1,892	1,883	1250	66.4% 68.4%	633	33.6%	1,888	557	29.5%	986	52.2%	1	0.1%	0	0.0%	344	18.2%
	1,905	1,892	1295		597	31.6%	1,899	597	31.4%	991	52.2%	0	0.0%	0	0.0%	311	16.4%
1991	1,894	1,888	1334	70.7%	554	29.3%	1,888	619	32.8%	996	52.8%	0	0.0%	0	0.0%	273	14.5%
1992	1,912	1,905	1377	72.3%	528	27.7%	1,906	634	33.3%	1017	53.4%	-	0.0%	0	0.0%	255	13.4%
1993 1994	1,918 1,889	1,908 1,880	1412 1430	74.0% 76.1%	496 450	26.0% 23.9%	1,911 1,883	672 679	35.2%	1006 993	52.6% 52.7%	0	0.0% 0.0%	-	0.0% 0.0%	233 211	12.2% 11.2%
1994	1,009	1,900	1477	77.7%		23.9%	-	716	36.1% 37.5%	1001	52.7%	1	0.0%	0	0.0%	192	10.1%
				79.1%	397	20.9%	1,910	7 16 754		989	52.4%	0		0		173	9.0%
1996 1997	1,921 1,898	1,902 1,882	1505 1516	80.6%	366	19.4%	1,916 1,892	767	39.4% 40.5%	969	51.5%	0	0.0% 0.0%	0	0.0% 0.0%	151	9.0% 8.0%
1997	1,868	1,855	1500	80.9%	355	19.4%	1,864	753	40.5%	960	51.5%	0	0.0%	0	0.0%	151	8.1%
1999	1,868	1,856	1505	81.1%	351	18.9%	1,865	765	41.0%	963	51.6%	0	0.0%	0	0.0%	137	7.3%
2000	1,836	1,825	1497	82.0%	328	18.0%	1,834	765 765	41.0%	952	51.0%	0	0.0%	0	0.0%	117	6.4%
2001	1,567	1,557	1269	81.5%	288	18.5%	1,565	672	42.9%	805	51.4%	0	0.0%	0	0.0%	88	5.6%
2001	1,175	1,165	938	80.5%		19.5%	1,173	525	44.8%	591	50.4%	0	0.0%	1	0.0%	56	4.8%
2002	1,407	1.397	1144	81.9%	253	18.1%	1,175	626	44.5%	716	50.4%	0	0.0%	1	0.1%	63	4.5%
2003	1,366	1,356	1128	83.2%	228	16.8%	1,365	613	44.9%	698	51.1%	0	0.0%	1	0.1%	53	3.9%
2005	1,383	1,372	1138	82.9%	234	17.1%	1,383	639	46.2%	695	50.3%	0	0.0%	1	0.1%	48	3.5%
2006	1,448	1,438	1190	82.8%	248	17.2%	1,448	694	47.9%	712	49.2%	0	0.0%	1	0.1%	41	2.8%
2007	1,398	1,389	1174	84.5%	215	15.5%	1,398	668	47.8%	692	49.5%	0	0.0%	1	0.1%	37	2.6%
2008	1,393	1,385	1182	85.3%	203	14.7%	1,393	670	48.1%	685	49.2%	0	0.0%	1	0.1%	37	2.7%
2009	1,351	1,343	1163	86.6%		13.4%	1,351	658	48.7%	661	48.9%	Ö	0.0%	0	0.0%	32	2.4%
2010	1,401	1,394	1202	86.2%	192	13.8%	1,401	688	49.1%	685	48.9%	0	0.0%	0	0.0%	28	2.0%
2011	1,442	1,435	1248	87.0%		13.0%	1,442	708	49.1%	707	49.0%	0	0.0%	0	0.0%	27	1.9%
2012	1,429	1,423	1250	87.8%	173	12.2%	1,429	716	50.1%	690	48.3%	0	0.0%	0	0.0%	23	1.6%
2013	1,407	1,402	1240	88.4%	162	11.6%	1,407	704	50.0%	680	48.3%	0	0.0%	0	0.0%	23	1.6%
2014	1,463	1,456	1289	88.5%	167	11.5%	1,462	738	50.5%	699	47.8%	0	0.0%	0	0.0%	25	1.7%
2015	1,474	1,469	1309	89.1%	160	10.9%	1,474	744	50.5%	709	48.1%	0	0.0%	0	0.0%	21	1.4%
2016	1,371	1,362	1233	90.5%	129	9.5%	1,366	711	52.0%	642	47.0%	0	0.0%	0	0.0%	13	1.0%
2017	1,386	1,383	1264	91.4%	119	8.6%	1,386	717	51.7%	659	47.5%	0	0.0%	0	0.0%	10	0.7%
2018	1,382	1,378	1270	92.2%	108	7.8%	1,381	726	52.6%	646	46.8%	0	0.0%	0	0.0%	9	0.7%
2019	1,414	1,408	1303	92.5%	105	7.5%	1,412	753	53.3%	648	45.9%	2	0.1%	0	0.0%	9	0.6%
2020	1,350	1,341	1244	92.8%	97	7.2%	1,345	747	55.5%	592	44.0%	0	0.0%	0	0.0%	6	0.4%
2021	1,360	1,352	1263	93.4%	89	6.6%	1,355	763	56.3%	586	43.2%	2	0.1%	0	0.0%	4	0.3%
Total	4,584	4,352	2,384	54.8%	1,968	45.2%	4,372	1467	33.6%	1,493	34.1%	8	0.2%	1	0.0%	1,403	32.1%

Total includes every vessel used in this fishery from 1978 to 2021.

#### **Participation and Earnings**

Earnings are estimated from weighted average ex-vessel prices, and as noted earlier, largely stem from the ADF&G Commercial Operators Annual Report and fish ticket values. Earnings shown in Figure 1-5 are for both nominal and real dollars using the 2022 Consumer Price Index from the U.S. Bureau of Labor Statistics.

Permit counts include interim-entry permits and permanent permits. Interim-entry permits are issued to individuals during the period when their applications for permanent permits are in adjudication. The last year an interim-entry permit was held for the Bristol Bay salmon drift gillnet fishery was in 2007. Some individuals made landings on both an interim-entry permit and subsequently on their newly issued permanent permit in the same year; for these instances, only the permanent permit is counted in this report.

Table 1-15 reports the number of permits issued, permits and vessels with landings, and estimated gross earnings in the Bristol Bay salmon drift gillnet fishery from 1975 to 2021. Note that the figures by permit in this table span the entire year, regardless of who held the permit or however many times the permit was transferred.

Table 1-16 reports the number of permit holders (people) and estimated real (inflation-adjusted) gross earnings by each resident type.

Table 1-17 breaks out participation and earnings by ADF&G salmon management area with real ex-vessel values. Note that some permits are used to record landings in more than one district.

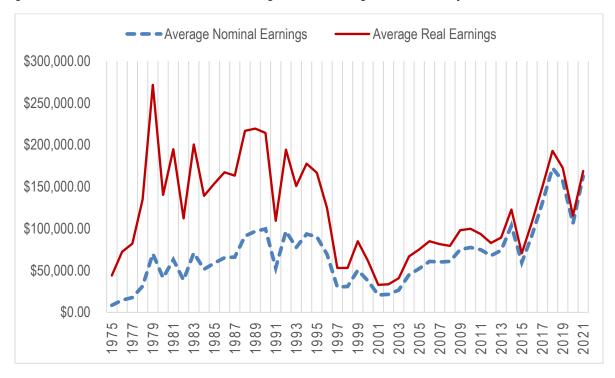


Figure 1-5. Estimated Nominal and Real Average Gross Earnings Per Bristol Bay Salmon Drift Gillnet Permit

Real earnings are adjusted for inflation using the 2022 U.S. Bureau of Labor Statistics Consumer Price Index.

Table 1-15. Estimated Total Gross Earnings (Real and Nominal) for the Bristol Bay Salmon Drift Gillnet Fishery, With Average Earnings (Real) by Permit and Vessel, 1975-2021

	Dormito	Total Gross	Earnings	Dormito with	Average	Vessels with	Average Real
Year	Permits Issued	Nominal	Real	Permits with Landings	Real Earnings	Landings	Vessel Earnings
1975	1,823	\$10,529,511	\$55,008,070	1,246	\$44,148	1,360	\$40,447
1976	1,706	\$19,859,648	\$98,113,933	1,355	\$72,409	1,412	\$69,486
1977	1,725	\$24,058,389	\$111,601,285	1,359	\$82,120	1,440	\$77,501
1978	1,772	\$49,183,042	\$211,973,132	1,575	\$134,586	1,563	\$135,619
1979	1,800	\$120,196,589	\$465,629,081	1,714	\$271,662	1,711	\$272,139
1980	1,827	\$72,583,988	\$247,630,819	1,714	\$140,380	1,711	\$137,420
1981	1,827	\$112,487,059	\$347,819,760	1,785	\$140,360	1,786	\$137,420
1982	1,824	\$69,074,998	\$201,246,605	1,703	\$134,037	1,802	\$134,740
1983	1,822	\$127,608,313		1,792	\$200,450	1,802	
			\$360,209,055				\$199,894
1984	1,819	\$92,757,369	\$251,036,888	1,804	\$139,156	1,838	\$136,582
1985	1,834	\$106,696,595	\$278,873,886	1,815	\$153,650	1,829	\$152,473
1986	1,838	\$118,928,486	\$305,054,415	1,823	\$167,336	1,849	\$164,983
1987	1,837	\$120,369,596	\$297,836,489	1,824	\$163,288	1,861	\$160,041
1988	1,839	\$167,443,171	\$398,080,300	1,837	\$216,701	1,867	\$213,219
1989	1,867	\$179,466,290	\$407,017,386	1,855	\$219,416	1,892	\$215,125
1990	1,878	\$186,085,765	\$400,415,643	1,869	\$214,241	1,905	\$210,192
1991	1,881	\$99,230,409	\$204,846,828	1,873	\$109,368	1,894	\$108,156
1992	1,884	\$182,217,012	\$365,102,377	1,879	\$194,307	1,912	\$190,953
1993	1,886	\$145,375,898	\$282,933,784	1,875	\$150,898	1,918	\$147,515
1994	1,887	\$174,569,899	\$331,118,084	1,865	\$177,543	1,889	\$175,287
1995	1,888	\$170,029,398	\$313,705,077	1,882	\$166,687	1,915	\$163,815
1996	1,891	\$130,612,195	\$234,117,675	1,884	\$124,266	1,921	\$121,873
1997	1,899	\$56,691,067	\$99,295,483	1,875	\$52,958	1,898	\$52,316
1998	1,899	\$57,202,946	\$98,660,562	1,858	\$53,100	1,868	\$52,816
1999	1,898	\$92,895,948	\$156,791,295	1,847	\$84,890	1,868	\$83,935
2000	1,890	\$68,412,338	\$111,695,657	1,823	\$61,270	1,836	\$60,836
2001	1,883	\$32,414,815	\$51,468,527	1,566	\$32,866	1,567	\$32,845
2002	1,878	\$25,432,417	\$39,751,345	1,184	\$33,574	1,175	\$33,831
2003	1,867	\$37,999,418	\$58,075,435	1,424	\$40,783	1,407	\$41,276
2004	1,860	\$65,669,641	\$97,747,577	1,465	\$66,722	1,366	\$71,558
2005	1,862	\$80,559,324	\$115,975,727	1,542	\$75,211	1,383	\$83,858
2006	1,860	\$96,064,034	\$133,974,839	1,577	\$84,956	1,448	\$92,524
2007	1,862	\$98,114,659	\$133,039,543	1,633	\$81,469	1,398	\$95,164
2008	1,863	\$100,139,700	\$130,765,208	1,645	\$79,493	1,393	\$93,873
2009	1,863	\$122,005,800	\$159,887,044	1,628	\$98,211	1,351	\$118,347
2010	1,863	\$134,136,756	\$172,948,083	1,731	\$99,912	1,401	\$123,446
2011	1,862	\$131,558,667	\$164,433,151	1,758	\$93,534	1,442	\$114,031
2012	1,862	\$117,936,083	\$144,417,998	1,743	\$82,856	1,429	\$101,062
2013	1,862	\$127,500,022	\$153,875,451	1,723	\$89,307	1,407	\$109,364
2014	1,863	\$182,165,338	\$216,339,654	1,762	\$122,781	1,463	\$147,874
2015	1,864	\$104,690,585	\$124,183,281	1,757	\$70,679	1,474	\$84,249
2016	1,863	\$158,030,886	\$185,119,753	1,714	\$108,005	1,371	\$135,025
2017	1,863	\$226,439,151	\$259,721,861	1,737	\$149,523	1,386	\$187,390
2018	1,864	\$301,425,776	\$337,486,850	1,749	\$192,960	1,382	\$244,202
2019	1,863	\$278,580,840	\$306,357,027	1,776	\$172,498	1,414	\$216,660
2020	1,862	\$183,304,742	\$199,124,954	1,725	\$115,435	1,350	\$147,500
2021	1,862	\$285,323,480	\$296,040,889	1,754	\$168,780	1,360	\$217,677

<sup>•</sup> Adjusted for inflation to 2022 dollars using U.S. Bureau of Labor Statistics Consumer Price Index.

<sup>•</sup> Counts will differ from CFEC on-line Basic Information Tables where the on-line data does not account for the combination of interim-entry permits that were issued as permanent permits in the same year.

Table 1-16. Estimated Real Gross Earnings for Permit Holders in the Bristol Bay Salmon Drift Gillnet Fishery by Resident Type, 1975-2021

		Local			NonLoc	al		Nonresid	ent		Total	
		Gross	Earnings		Gross	Earnings		Gross	s Earnings		Gross	Earnings
Year	People	Average	Total	People	Average	Total	People	Average	Total	People	Average	Total
1975	463	\$32,107	\$14,865,505	217	\$42,019	\$9,118,098	570	\$54,429	\$31,024,466	1,250	\$44,006	\$55,008,070
1976	504	\$73,068	\$36,826,429	229	\$65,676	\$15,039,903	628	\$73,637	\$46,244,032	1,362	\$72,037	\$98,113,933
1977	529	\$74,489	\$39,404,834	231	\$80,495	\$18,594,454	603	\$88,892	\$53,601,998	1,363	\$81,879	\$111,601,285
1978	604	\$129,250	\$78,066,946	295	\$114,857	\$33,882,741	688	\$145,383	\$100,023,444	1,587	\$133,568	\$211,973,132
1979	635	\$183,572	\$116,568,240	351	\$252,569	\$88,651,873	745	\$349,542	\$260,408,968	1,731	\$268,994	\$465,629,081
1980	646	\$107,236	\$69,274,599	366	\$146,883	\$53,759,178	770	\$161,814	\$124,597,042	1,782	\$138,962	\$247,630,819
1981	653	\$151,800	\$99,125,570	387	\$194,390	\$75,229,101	772	\$224,696	\$173,465,089	1,812	\$191,954	\$347,819,760
1982	638	\$93,286	\$59,516,613	406	\$130,478	\$52,973,990	769	\$115,417	\$88,756,003	1,813	\$111,002	\$201,246,605
1983	630	\$134,680	\$84,848,550	432	\$204,014	\$88,133,900	756	\$247,654	\$187,226,605	1,818	\$198,135	\$360,209,055
1984	632	\$102,716	\$64,916,207	429	\$144,179	\$61,852,920	777	\$159,933	\$124,267,761	1,838	\$136,582	\$251,036,888
1985	611	\$108,070	\$66,030,516	447	\$171,295	\$76,568,676	776	\$175,612	\$136,274,694	1,834	\$152,058	\$278,873,886
1986	596	\$136,045	\$81,082,914	468	\$171,776	\$80,391,347	797	\$180,151	\$143,580,154	1,861	\$163,920	\$305,054,415
1987	604	\$131,153	\$79,216,215	462	\$167,009	\$77,158,381	794	\$178,164	\$141,461,893	1,860	\$160,127	\$297,836,489
1988	583	\$181,824	\$106,003,335	466	\$224,376	\$104,559,076	829	\$226,198	\$187,517,888	1,878	\$211,970	\$398,080,300
1989	579	\$165,482	\$95,814,244	462	\$211,595	\$97,757,043	854	\$249,937	\$213,446,098	1,895	\$214,785	\$407,017,386
1990	557	\$151,976	\$84,650,639	488	\$196,805	\$96,040,782	868	\$253,139	\$219,724,223	1,913	\$209,313	\$400,415,643
1991	538	\$80,714	\$43,424,356	477	\$110,163	\$52,547,899	887	\$122,745	\$108,874,573	1,902	\$107,701	\$204,846,828
1992	539	\$129,578	\$69,842,464	462	\$191,965	\$88,687,609	923	\$223,805	\$206,572,304	1,924	\$189,762	\$365,102,377
1993	506	\$117,672	\$59,541,815	467	\$146,865	\$68,586,188	954	\$162,270	\$154,805,782	1,927	\$146,826	\$282,933,784
1994	498	\$116,958	\$58,245,049	475	\$169,128	\$80,335,706	950	\$202,671	\$192,537,329	1,923	\$172,188	\$331,118,084
1995	469	\$117,474	\$55,095,078	485	\$151,714	\$73,581,164	982	\$188,420	\$185,028,834	1,936	\$162,038	\$313,705,077
1996	456	\$95,933	\$43,745,410	477	\$114,402	\$54,569,642	992	\$136,898	\$135,802,623	1,925	\$121,620	\$234,117,675
1997	456	\$38,025	\$17,339,388	468	\$54,614	\$25,559,266	987	\$57,140	\$56,396,830	1,911	\$51,960	\$99,295,483
1998	459	\$45,460	\$20,866,148	444	\$51,113	\$22,694,279	983	\$56,053	\$55,100,136	1,886	\$52,312	\$98,660,562
1999	454	\$71,780	\$32,587,909	442	\$81,817	\$36,163,027	976	\$90,205	\$88,040,359	1,872	\$83,756	\$156,791,295
2000	436	\$52,609	\$22,937,573	450	\$56,941	\$25,623,589	957	\$65,971	\$63,134,495	1,843	\$60,605	\$111,695,657
2001	401	\$24,812	\$9,949,476	379	\$29,386	\$11,137,351	797	\$38,120	\$30,381,700	1,577	\$32,637	\$51,468,527
2002	311	\$17,704	\$5,506,000	264	\$35,780	\$9,445,957	611	\$40,588	\$24,799,388	1,186	\$33,517	\$39,751,345
2003	363	\$32,858	\$11,927,357	328	\$39,257	\$12,876,330	740	\$44,962	\$33,271,748	1,431	\$40,584	\$58,075,435
2004	356	\$45,413	\$16,167,119	343	\$66,696	\$22,876,854	775	\$75,747	\$58,703,604	1,474	\$66,315	\$97,747,577
2005	364	\$53,012	\$19,296,271	370	\$70,447	\$26,065,514	823	\$85,801	\$70,613,942	1,557	\$74,487	\$115,975,727
2006	363	\$58,621	\$21,279,376	386	\$85,843	\$33,135,431	848	\$93,821	\$79,560,032	1,597	\$83,892	\$133,974,839
2007	344	\$58,978	\$20,288,377	412	\$78,751	\$32,445,414	896	\$89,627	\$80,305,751	1,652	\$80,532	\$133,039,543
2008	340	\$54,126	\$18,402,695	429	\$74,745	\$32,065,557	896	\$89,617	\$80,296,956	1,665	\$78,538	\$130,765,208
2009	306	\$67,190	\$20,560,022	386	\$95,353	\$36,806,384	950	\$107,916	\$102,520,637	1,642	\$97,373	\$159,887,044
2010	325	\$72,034	\$23,411,100	429	\$96,524	\$41,408,885	1,010	\$107,058	\$108,128,098	1,764	\$98,043	\$172,948,083
2011	332	\$63,161	\$20,969,507	444	\$87,958	\$39,053,134	1,013	\$103,071	\$104,410,510	1,789	\$91,913	\$164,433,151
2012	326	\$54,420	\$17,740,813	433	\$78,601	\$34,034,216	1,005	\$92,182	\$92,642,969	1,764	\$81,870	\$144,417,998
2013	317	\$61,091	\$19,365,743	449	\$85,198	\$38,253,695	974	\$98,825	\$96,256,013	1,740	\$88,434	\$153,875,451
2014	322	\$78,329	\$25,222,068	467	\$121,584	\$56,779,817	993	\$135,285	\$134,337,769	1,782	\$121,403	\$216,339,654
2015	311	\$44,174	\$13,738,223	448	\$71,034	\$31,823,112	1,018	\$77,232	\$78,621,946	1,777	\$69,884	\$124,183,281
2016	297	\$68,975	\$20,485,705	436	\$111,935	\$48,803,729	1,000	\$115,830	\$115,830,319	1,733	\$106,820	\$185,119,753
2017	306	\$94,653	\$28,963,775	453	\$153,986	\$69,755,486	1,003	\$160,521	\$161,002,600	1,762	\$147,402	\$259,721,861
2018	303	\$132,361	\$40,105,306	461	\$199,837	\$92,124,835	1,011	\$203,023	\$205,256,709	1,776	\$190,026	\$337,486,850
2019	286	\$111,101	\$31,774,897	486	\$177,386	\$86,209,598	1,022	\$184,318	\$188,372,532	1,795	\$170,672	\$306,357,027
2020	256	\$69,849	\$17,881,272	481	\$119,152	\$57,312,343	999	\$124,055 \$170,727	\$123,931,339 \$174,312,187	1,736	\$114,703	\$199,124,954
2021	252	\$110,224	\$27,776,354	497	\$189,039	\$93,952,348	1,021	\$170,727	\$174,312,187	1,770	\$167,255	\$296,040,889

<sup>•</sup> Adjusted for inflation to 2022 dollars using U.S. Bureau of Labor Statistics Consumer Price Index.

<sup>•</sup> Counts will differ from CFEC on-line Basic Information Tables where the on-line data does not account for the combination of interimentry permits that were issued as permanent permits in the same year. Note that these counts are for individuals, not permits.

Table 1-17. Gross Real Earnings for the Bristol Bay Salmon Drift Gillnet Fishery by ADF&G Salmon District, 1975 to 2021

	T	ogiak	Nu	ıshagak	Nakn	ek-Kvichak	E	Egegik	U	lgashik		Other		Total
Year	Vessels	Gross	Vessels	Gross	Vessels	Gross	Vessels	Gross	Vessels	Gross	Vessels	Gross	Vessels	Gross
		Earnings		Earnings		Earnings		Earnings		Earnings		Earnings		Earnings
1975	187	\$4,034,133	491	\$8,897,191	777	\$31,347,501	265	\$10,411,702	41	\$223,164	7	\$94,379	1,360	\$55,008,070
1976	162	\$7,865,724	505	\$31,770,286	729	\$38,362,980	263	\$17,433,780	83	\$2,545,461	11	\$135,702	1,412	\$98,113,933
1977	172	\$11,624,065	532	\$30,561,525	646	\$39,488,289	366	\$27,784,239	48	\$1,781,122	20	\$362,044	1,440	\$111,601,285
1978	189	\$17,753,085	727	\$85,825,913	812	\$86,171,026	397	\$20,569,338	56	\$616,116	26	\$1,037,654	1,563	\$211,973,132
1979	194	\$13,262,890	846	\$78,383,348	1,074	\$308,745,814	330	\$42,376,330	117	\$8,564,095	813	\$14,296,604	1,711	\$465,629,081
1980	260	\$11,719,447	1,020	\$62,691,861	1,041	\$137,552,734	296	\$25,169,910	213	\$9,726,609	30	\$770,258	1,802	\$247,630,819
1981	288	\$11,486,902	919	\$115,739,944	990	\$142,975,981	358	\$48,771,361	282	\$28,350,816	17	\$494,755	1,786	\$347,819,760
1982	318	\$12,507,472	1,076	\$90,894,185	850	\$55,666,259	425	\$27,283,076	265	\$14,022,477	22	\$873,136	1,802	\$201,246,605
1983	295	\$9,048,358	960	\$55,360,861	1,061	\$199,879,967	488	\$62,563,337	357	\$33,111,556	17	\$244,976	1,802	\$360,209,055
1984	308	\$8,884,734	904	\$32,705,961	1,118	\$130,829,899	590	\$50,704,628	349	\$26,869,305	44	\$1,042,361	1,838	\$251,036,888
1985	157	\$5,522,671	614	\$14,721,482	1,169	\$88,815,885	937	\$89,088,232	765	\$80,169,271	44	\$556,344	1,829	\$278,873,886
1986	160	\$7,872,841	828	\$50,420,045	734	\$46,104,456	847	\$95,513,171	827	\$104,754,773	38	\$389,129	1,849	\$305,054,415
1987	149	\$8,292,999	639	\$56,391,558	1,075	\$88,122,033	940	\$100,627,309	633	\$43,203,031	49	\$1,199,560	1,861	\$297,836,489
1988	331	\$25,741,860	536	\$44,913,472	1,031	\$95,474,023	1,009	\$185,330,929	577	\$43,945,471	61	\$2,674,544	1,867	\$398,080,300
1989	158	\$2,528,045	444	\$29,962,549	1,223	\$197,674,845	996	\$131,127,605	558	\$44,477,329	65	\$1,247,012	1,892	\$407,017,386
1990	130	\$2,672,043	456	\$33,965,691	1,401	\$208,224,647	981	\$127,462,809	424	\$26,978,366	64	\$1,112,088	1,905	\$400,415,643
1991	213	\$4,030,375	462	\$35,964,151	1,091	\$85,796,024	671	\$54,469,197	448	\$23,842,905	69	\$744,176	1,894	\$204,846,828
1992	283	\$7,335,822	527	\$27,145,494	982	\$108,646,371	958	\$181,556,189	517	\$39,492,302	102	\$926,199	1,912	\$365,102,377
1993	163	\$3,189,917	533	\$33,741,443	841	\$58,957,332	1,206	\$156,866,050	610	\$29,777,009	50	\$402,033	1,918	\$282,933,784
1994	178	\$3,990,695	531	\$29,947,408	1,136	\$148,824,525	1,106	\$103,316,827	480	\$43,813,220	77	\$1,225,409	1,889	\$331,118,084
1995	173	\$3,646,764	523	\$28,716,169	1,179	\$142,214,378	942	\$104,042,374	746	\$34,774,955	82	\$310,435	1,915	\$313,705,077
1996	152	\$2,614,763	633	\$42,561,309	764	\$63,171,413	950	\$87,457,027	625	\$38,082,491	33	\$230,673	1,921	\$234,117,675
1997	66	\$652,421	622	\$18,044,245	554	\$4,147,282	963	\$63,891,138	477	\$12,208,888	42	\$351,510	1,898	\$99,295,483
1998	66	\$1,636,510	684	\$27,224,672	1,055	\$25,256,679	954	\$36,566,783	395	\$7,655,149	62	\$320,769	1,868	\$98,660,562
1999	125	\$1,970,049	564	\$34,418,702	1,102	\$59,384,648	792	\$45,927,533	455	\$15,069,868	21	\$20,495	1,868	\$156,791,295
2000	191	\$3,573,973	689	\$33,080,429	800	\$25,817,218	824	\$39,797,001	520	\$9,337,324	27	\$89,711	1,836	\$111,695,657
2001	162	\$2,802,922	799	\$17,647,024	558	\$18,433,723	648	\$10,889,490	286	\$1,694,115	4	\$1,253	1,567	\$51,468,527
2002	95	\$823,290	488	\$10,365,733	338	\$4,356,303	422	\$17,835,515	377	\$6,370,038	-	-	-	\$39,751,345
2003	138	\$2,376,082	617	\$28,728,575	509	\$10,844,953	559	\$8,683,099	436	\$7,438,866	4	\$3,861	1,407	\$58,075,435
2004	117	\$1,695,843	470	\$25,721,054	492	\$17,942,922	610	\$39,088,967	394	\$13,280,642	-	-	-	\$97,747,577
2005	90	\$1,882,281	650	\$35,649,837	655	\$30,776,600	609	\$36,572,437	356	\$11,055,586	12	\$38,985	1,383	\$115,975,727
2006	83	\$2,519,195	664	\$52,502,441	775	\$33,032,274	522	\$34,205,944	241	\$11,649,981	6	\$65,004	1,448	\$133,974,839
2007	110	\$3,383,561	643	\$36,102,383	700	\$38,877,933	497	\$29,625,885	414	\$25,049,781	0	\$0	1,398	\$133,039,543
2008	135	\$3,019,956	516	\$31,719,406	770	\$49,054,564	390	\$34,714,403	272	\$12,256,879	0	\$0	1,393	\$130,765,208
2009	125	\$2,745,405	461	\$39,029,125	635	\$42,962,131	537	\$60,983,532	275	\$14,166,849	0	\$0	1,351	\$159,887,044
2010	93	\$3,716,725	528	\$48,451,808	860	\$64,157,921	655	\$29,582,659	345	\$27,038,970	0	\$0	1,401	\$172,948,083
2011	135	\$5,001,168	419	\$34,642,266	882	\$68,479,222	689	\$35,852,257	379	\$20,458,239	0	\$0	1,442	\$164,433,151
2012	117	\$4,888,981	455	\$15,922,775	845	\$72,157,410	470	\$33,646,610	328	\$17,802,223	0	\$0	1,429	\$144,417,998

#### Bristol Bay Salmon Drift Gillnet Fishery (S03T)

	To	ogiak	Nu	ıshagak	Nakn	ek-Kvichak	I	Egegik	U	gashik	C	Other		Total
Year	Vessels	Gross Earnings	Vessels	Gross Earnings	Vessels	Gross Earnings	Vessels	Year	Vessels	Gross Earnings	Vessels	Gross Earnings	Vessels	Gross Earnings
2013	113	\$4,290,217	385	\$30,743,215	855	\$47,556,465	723	\$47,601,243	351	\$23,684,312	0	\$0	1,407	\$153,875,451
2014	94	\$3,284,457	532	\$46,081,994	977	\$102,098,172	726	\$53,998,661	279	\$10,874,685	-	-	-	\$216,339,654
2015	79	\$1,192,837	411	\$16,926,723	901	\$58,145,382	783	\$26,852,023	274	\$21,066,316	0	\$0	1,474	\$124,183,281
2016	56	\$2,255,895	475	\$33,642,528	807	\$70,151,085	379	\$41,874,402	299	\$37,195,844	0	\$0	1,371	\$185,119,753
2017	55	\$2,594,007	566	\$76,461,695	689	\$50,305,341	528	\$86,205,273	411	\$44,155,545	0	\$0	1,386	\$259,721,861
2018	57	\$5,057,266	884	\$192,634,880	834	\$73,410,367	433	\$42,053,466	242	\$24,330,870	0	\$0	1,382	\$337,486,850
2019	80	\$5,627,013	762	\$108,261,970	818	\$80,054,558	687	\$105,834,704	313	\$6,578,782	0	\$0	1,414	\$306,357,027
2020	65	\$1,620,194	613	\$37,104,009	693	\$74,056,907	560	\$73,620,727	246	\$12,723,117	0	\$0	1,350	\$199,124,954
2021	70	\$3,769,543	717	\$126,304,667	789	\$63,944,436	522	\$60,899,483	400	\$41,122,760	0	\$0	1,360	\$296,040,889

- Adjusted for inflation to 2022 dollars using U.S. Bureau of Labor Statistics Consumer Price Index.
   Some Permits are used to record landings in more than one district.
   "-" masked for confidentiality

### Chapter 2 Bristol Bay Salmon Set Gillnet Fishery

### **S04T Permit Holdings**

Limited entry permits for the Bristol Bay salmon set gillnet fishery (S04T permits) were issued starting in 1975. CFEC has issued 1,041 S04T permits. Table 2-1 indicates the initial distribution and historical net changes in permit holdings for the fishery. Of this total, Alaska Locals received 63.4% (660/1,041) of the permits, Nonlocal Alaskans received 21.8% (227/1,041) of the permits, and Nonresidents received 14.8% (154/1,041). Eight hundred eighty-three of the S04T permits were issued as transferable permits, and the remaining 158 permits were issued as non-transferable permits.

Table 2-1. Initial Issuance and Year-end 2021 Totals of Bristol Bay Salmon Set Gillnet Permits, With Net Changes Due to Permit Transfers, Migrations, and Cancellations, by Resident Type

Initi	ial Issue		Tra	ansfers	Miç	rations	Ca	ncelled	2021 \	ear-End
Residency	Total	Percent	Change	% Change From Initial	Change	% Change From Initial	Change	% Change From Initial	Total	Percent
Local	660	63.4%	-137	-20.8%	-173	-26.2%	-37	-5.0%	313	32.5%
Nonlocal	227	21.8%	27	11.9%	71	31.3%	-24	-8.8%	301	31.2%
Nonresident	154	14.8%	110	71.4%	102	66.2%	-16	-8.4%	350	36.3%
Total	1,041	100.0%	0	0.0%	0	0.0%	-77	-7.4%	964	100.0%

The number of permits held by each resident type can change for three reasons: permits can be transferred to other resident types (transfer); permit holders can move from one location to another (migration); or permits can be cancelled, such as when a permit holder does not pay the renewal fee for two consecutive years. This table indicates the extent to which these factors have contributed to net changes in permit holdings in this fishery.

#### Transfers of S04T Permits

Under the Limited Entry Act's terms of free transferability, permits may be sold, traded, given away, or inherited. CFEC requires the completion of a survey with each transfer. <sup>5</sup> The surveys provide information such as transfer acquisition methods, the relationship between individuals in the transaction, and the sale amount for instances when the permit is sold.

Table 2-2. Transfer Acquisition Methods for Bristol Bay Salmon Set Gillnet Permits, 1980-202	Table 2-2. Transfer Ac	quisition Methods for	<b>Bristol Bay Salmon Se</b>	et Gillnet Permits, 1980-202
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Acquisition		y Salmon illnet	Combine Bay Sa			Salmon Set Ilnet		sheries ewide
Method	Count	Percent	Count	Percent	Count	Percent	Count	Percent
Gift	1,890	48.6%	3,984	38.7%	6,717	51.0%	13,403	32.5%
Sale	1,747	44.9%	5,545	53.9%	5,069	38.5%	24,174	58.6%
Trade	26	0.7%	66	0.6%	97	0.7%	531	1.3%
Other	227	5.8%	699	6.8%	1,282	9.7%	3,134	7.6%
Total	3,890		10,294		13,165		41,242	

Table 2-2 compares the transfer acquisition methods for the S04T permits, combined Bristol Bay salmon permit types, all statewide salmon set gillnet permits, and all limited entry permits between 1980 and 2021. About half of all S04T transfers were gifts (48.6% or 1,890), almost half were sales (44.9% or 1,747), and a smaller percentage were trades (0.7% or 26) or other (5.8% or 227). The annual acquisition methods for S04T permits can be viewed in a different publication.<sup>6</sup>

Table 2-3. Relationships of Transferor to Transfer Recipients for Bristol Bay Salmon Set Gillnet Permits, 1980-2021

	Bristol Bay Salmon Set Gillnet		Combined Bristol Bay Salmon		Statewide Salmon Set Gillnet		All Fisheries Statewide	
Relationship	Count	Percent	Count	Percent	Count	Percent	Count	Percent
Business Partner/Friend	893	23.0%	1,982	19.3%	2,632	20.0%	7,713	18.7%
Member of Immediate Family	1,562	40.2%	3,648	35.4%	6,331	48.1%	13,850	33.6%
Other Relative	274	7.0%	556	5.4%	914	6.9%	1,846	4.5%
Other	1,161	29.8%	4,108	39.9%	3,288	25.0%	17,833	43.2%
Total	3,890		10,294		13,165		41,242	

Table 2-3 shows the relationships between the transferors and transfer recipients for S04T permits and compares S04T permit transfers with the combined Bristol Bay salmon permit types, all statewide salmon set gillnet permits, and all limited entry permits from 1980 to 2021. Transfers within the family, both between immediate family members and other relatives, total 47.2% (1,836/3,890) of all permit transfers for S04T permits compared to 40.8% (4,204/10,294) combined Bristol Bay salmon permit types, 55.0% (7,245/13,165) for all salmon set gillnet permits statewide, and 38.1% (15,696/41,242) for all limited entry permits statewide.

<sup>&</sup>lt;sup>5</sup> CFEC implemented the transfer survey in 1980.

<sup>&</sup>lt;sup>6</sup> See Changes in the Distribution of Alaska's Commercial Fisheries Entry Permits, 1975-2021, CFEC Report No. 22-02N.

#### **Emergency Transfers of S04T Permits**

Commercial landings can be made with either permanently-held permits or with permits held temporarily through emergency transfers. Emergency transfers (ET) of permits are granted if illness, disability, death, required military or government service or other unavoidable hardship of a temporary, unexpected, and unforeseen nature prevents the permanent permit holder from participating in the fishery. "Hardship" does not include the results of a permit holder's own economic decisions, or the results of economic, biological or regulatory variables which are normally part of the risk of doing business as a fisherman. At the end of the year, ET permits automatically revert back to the permanent permit holder.

Table 2-4 and Figure 2-1 show the total number of individuals who recorded landings each year, and of that group, the number of individuals who made landings with ET permits. Some individuals who made landings with ET permits also made landings with permanent permits in the same year.

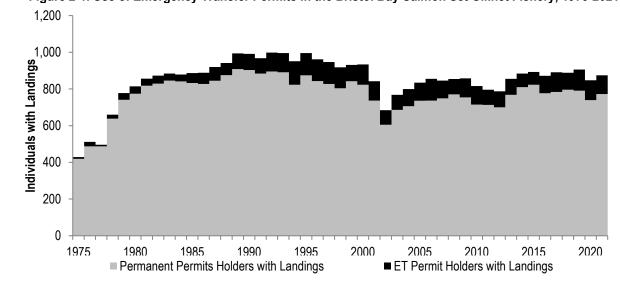
Table 2-4. Use of Emergency Transfer Permits in the Bristol Bay Set Gillnet Fishery, 1975-2021

	lable	2-4. USE OI EII	icigeni
	Individuals	ET Permit	
	with	Holders with	Rate
Year	Landings	Landings	ET
1975	429	10	2.3%
1976	512	25	4.9%
1977	496	9	1.8%
1978	660	22	3.3%
1979	778	37	4.8%
1980	814	40	4.9%
1981	856	38	4.4%
1982	873	44	5.0%
1983	884	38	4.3%
1984	879	38	4.3%
1985	887	54	6.1%
1986	888	61	6.9%
1987	920	75	8.2%
1988	942	67	7.1%
1989	994	86	8.7%
1990	991	88	8.9%

	Individuals	ET Permit	Day
	with	Holders with	Rate
Year	Landings	Landings	ET
1991	968	84	8.7%
1992	998	103	10.3%
1993	996	105	10.5%
1994	951	128	13.5%
1995	996	122	12.2%
1996	962	119	12.4%
1997	947	120	12.7%
1998	918	114	12.4%
1999	931	89	9.6%
2000	934	111	11.9%
2001	842	105	12.5%
2002	684	79	11.5%
2003	768	82	10.7%
2004	799	93	11.6%
2005	834	98	11.8%
2006	855	118	13.8%

	Individuals	ET Permit	
	with	Holders with	Rate
Year	Landings	Landings	ET
2007	846	97	11.5%
2008	854	83	9.7%
2009	858	104	12.1%
2010	816	101	12.4%
2011	796	83	10.4%
2012	787	87	11.1%
2013	855	87	10.2%
2014	884	74	8.4%
2015	893	70	7.8%
2016	872	95	10.9%
2017	891	107	12.0%
2018	888	92	10.36%
2019	906	115	12.69%
2020	847	108	12.75%
2021	874	102	11.67%

Figure 2-1. Use of Emergency Transfer Permits in the Bristol Bay Salmon Set Gillnet Fishery, 1975-2021



Bristol Bay Salmon Fisheries, 1975-2021, Page 29

### DNR Shore Fishery Leases in the Bristol Bay Set Gillnet Fishery

The Alaska Department of Natural Resources (DNR) administers a shore fishery lease program for the use of state owned and managed tidelands by CFEC set gillnet permit holders in Bristol Bay. A shore fishery lease grants permit holders the first right of priority to fish a tract of tidelands. Many permit holders obtain shore fishery leases, although a lease is not required in order to fish.

In Bristol Bay, the DNR shore fishery lease program allows a permit holder to maintain up to two tracts per permit.<sup>7</sup> While some tracts are adjacent to one another, other tracts may be scattered miles apart. Additional information regarding DNR shore fishery leases can be found in CFEC publication 18-4N.<sup>8</sup>

In Table 2-5, the total number of Bristol Bay set gillnet permits, permits with landings, and permits with a DNR shore fishery lease as of December 31 is reported by district. The total permits by district include permits that either had landings documented within the fishing district or had a DNR lease. While there are no restrictions as to which district an S04T permit can be used for fishing, S04T permit holders do not typically make landings in more than one district. The counts of permits with DNR shore fishery leases are depicted by district in Figure 2-2.

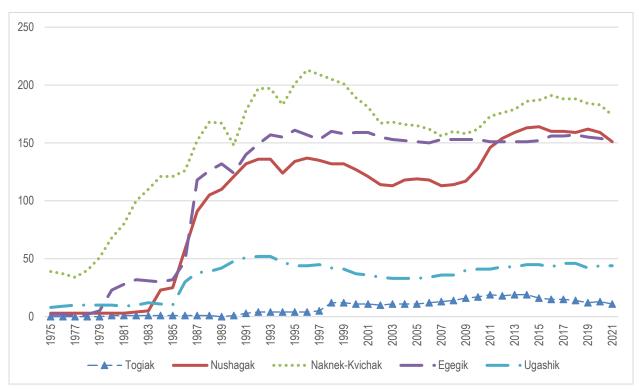


Figure 2-2. Count of Permits with DNR Shore Fishery Leases by District in Bristol Bay, 1975-2021

<sup>&</sup>lt;sup>7</sup> See 11 AAC 24.0331(b)(1)(D).

<sup>8</sup> See CFEC Salmon Set Gillnet Permits and DNR Shore Fishery Leases in Prince William Sound, Cook Inlet, Kodiak, Alaska Peninsula, and Bristol Bay 1975-2018. CFEC Report No. 19-03N.

Table 2-5. Bristol Bay Set Gillnet DNR Shore Fishery Leases by District

		Permits	Permits	Tog	iak	Nusha	agak	Naknek-ł	(vichak	Ege	gik	Ugas	hik
	Total	with	with DNR	With DNR	Total	With DNR	Total	With DNR	Total	With DNR	Total	With DNR	Total
Year	Permits	Landings	Lease	Lease	Permits	Lease	Permits	Lease	Permits	Lease	Permits	Lease	Permits
1975	791	426	52	0	35	3	145	39	175	2	93	8	18
1976	761	502	51	0	36	3	179	37	212	2	98	9	23
1977	836	497	48	0	37	3	177	34	202	1	92	10	17
1978	906	656	55	0	51	3	229	40	283	2	131	10	16
1979	934	770	69	0	63	3	250	51	310	5	160	10	32
1980	947	807	107	1	63	3	250	68	354	24	188	10	35
1981	956	841	123	1	73	3	262	80	361	29	172	9	55
1982	958	859	148	1	72	4	264	100	358	32	175	10	59
1983	960	865	160	1	69	5	266	110	375	31	180	12	52
1984	962	869	187	1	76	23	264	121	357	30	190	11	65
1985	959	872	190	1	66	25	250	121	363	32	181	10	82
1986	963	870	263	1	103	58	285	126	320	48	194	30	83
1987	960	899	399	1	67	91	289	152	333	119	210	38	80
1988	959	922	438	1	122	105	286	168	359	127	196	39	72
1989 1990	1,025 1,028	971 971	449 439	0	96 75	110 121	294 347	167 148	366 442	132 124	223 222	42 48	75 71
1990	1,026	950	439 502	1 3	103	132	34 <i>1</i> 317	178	367	140	222	40 51	74
1991	1,024	968	535	4	116	136	301	197	357	149	211	52	70
1992	1,023	965	544	4	108	136	299	197	344	157	232	52 52	75
1994	1,022	939	513	4	115	124	302	183	338	155	230	47	73
1995	1,019	967	544	4	103	134	297	201	355	161	218	44	72
1996	1,017	941	555	4	111	137	285	213	357	157	215	44	61
1997	1,019	921	546	5	84	135	289	209	315	153	255	45	66
1998	1,015	901	550	12	83	132	285	205	317	160	222	42	61
1999	1,014	925	544	12	78	132	298	201	327	158	219	41	58
2000	1,012	921	524	11	88	128	302	189	334	159	216	37	58
2001	1,010	834	508	11	82	122	285	181	287	159	210	36	57
2002	1,006	680	481	10	60	115	236	167	283	155	191	34	46
2003	1,001	760	479	11	77	114	242	168	290	153	204	33	55
2004	989	795	480	11	73	118	249	166	298	152	202	33	50
2005	988	829	479	11	72	119	248	165	309	151	199	33	59
2006	985	844	476	12	77	118	241	162	318	150	203	34	60
2007	983	835	471	13	76	113	245	156	307	153	199	36	54
2008	979	850	477	14	74	114	255	160	297	153	201	36	57
2009	982	843	485	16	71	118	257	158	286	153	200	40	55
2010	982	868	502	17	78	129	278	162	293	153	203	41	55
2011	981	889	531	19	84	147	291	173	284	151	202	41	55
2012	979	893	543	18	87	155	285	176	283	151	205	43	58
2013	978	857	553	19	82	161	278	179	275	151	202	43	61
2014	977	878	565	19	81	164	284	186	281	151	206	45	79
2015	975	887	566	16	84	165	283	188	283	152	204	45	62
2016	971	861	565	15	81	160	290	191	275	156	201	43	57
2017	972	881	559	15	83	160	289	184	284	155	202	45 46	61
2018	970	882	564	14	81	159	306	188	282	157	199	46	60
2019	965	891	554	12	84	162	314	184	278	155	198	42	62
2020	964	840 871	552 531	13	78 74	159 151	302 306	183	279 276	154 152	197 205	44	60 63
2021	964	871	531	11	74	151	306	174	276	152	205	44	63

#### **Latent S04T Permits**

CFEC regulations require individuals to renew their limited entry permits annually, regardless of whether they fish. Permits that are not used (don't record landings) each year are referred to herein as "latent" permits for that year.

Several complications make it difficult to accurately count the number of latent permits; therefore, the figures should be viewed with caution. In some cases, permits might be active in the fishery but might not be used to record landings. This can occur when permit holders fish in a group, especially among family or friends, and the group records their landings on only one, or some, of the group's permits. Although this practice is not strictly legal,<sup>9</sup> it allegedly occurs in the set gillnet fisheries at a rate higher than in other fisheries. The effect would be to under-count the number of permits active in the fishery, and over-estimate the latency rate.

Individuals who hold a DNR Shore Fishery Lease are required by regulation to fish at least four openings in years when they hold a lease, unless they refrain for no more than one year from using the site. <sup>10</sup> The Permits Fished and/or DNR Lease' column counts permit that either held a DNR Shore Fishery Lease or made a commercial landing. The actual annual rate of latency likely lies between the rates given in this table.

There are many reasons why an individual might not fish in any given year. This table does not explain any of these reasons, but simply estimates the rate of permit latency.

Table 2-6. Bristol Bay Salmon Set Gillnet Permit Latency, 1975-2021

	Total	Permits	Latency	Permits Fished and/	Latency
Year	Permits Issued	Fished	Rate	or DNR Lease	Rate
1975	791	426	46.1%	449	43.2%
1976	761	502	34.0%	522	31.4%
1977	836	497	40.6%	519	37.9%
1978	906	656	27.6%	674	25.6%
1979	934	770	17.6%	779	16.6%
1980	947	807	14.8%	820	13.4%
1981	956	841	12.0%	853	10.8%
1982	958	859	10.3%	870	9.2%
1983	960	865	9.9%	882	8.1%
1984	962	869	9.7%	880	8.5%
1985	959	872	9.1%	877	8.6%
1986	963	870	9.7%	884	8.2%
1987	960	899	6.4%	914	4.8%
1988	959	922	3.9%	930	3.0%
1989	1,025	971	5.3%	976	4.8%
1990	1,028	971	5.5%	981	4.6%
1991	1,024	950	7.2%	967	5.6%
1992	1,025	968	5.6%	979	4.5%
1993	1,022	965	5.6%	979	4.2%
1994	1,019	939	7.9%	956	6.2%
1995	1,019	967	5.1%	985	3.3%
1996	1,017	941	7.5%	967	4.9%
1997	1,019	921	9.6%	953	6.5%
1998	1,015	901	11.2%	940	7.4%
1999	1,014	925	8.8%	957	5.6%
2000	1,012	921	9.0%	943	6.8%
2001	1,010	834	17.4%	891	11.8%
2002	1,006	680	32.4%	799	20.6%

-continued-

<sup>&</sup>lt;sup>9</sup> See AS 16.05.680 (b) and AS 16.05.690 (b).

<sup>&</sup>lt;sup>10</sup> See 11 AAC 64.180.

Year	Total Permits Issued	Permits Fished	Latency Rate	Permits Fished and/ or DNR Lease	Latency Rate
2003	1,001	760	24.1%	846	15.5%
2004	989	795	19.6%	856	13.4%
2005	988	829	16.1%	874	11.5%
2006	985	844	14.3%	884	10.3%
2007	983	835	15.1%	872	11.3%
2008	979	850	13.2%	878	10.3%
2009	982	843	14.2%	860	12.4%
2010	982	868	11.6%	889	9.5%
2011	981	889	9.4%	905	7.7%
2012	979	893	8.8%	905	7.6%
2013	978	857	12.4%	892	8.8%
2014	977	878	10.1%	907	7.2%
2015	975	887	9.0%	908	6.9%
2016	971	861	11.3%	894	7.9%
2017	972	881	9.4%	909	6.5%
2018	971	882	9.2%	915	5.8%
2019	968	891	8.0%	922	4.8%
2020	968	840	13.2%	898	7.2%
2021	970	871	10.2%	908	6.4%

- When an individual with an interim-entry permit is issued a permanent permit in the same year, only the permanent permit is counted.
- 'Permits Fished' is the number of CFEC permits that were used to record commercial landings in that year.
- 'Permits Fished and/or DNR Lease' is the number of CFEC permits that were used to record a landing, or were associated with a DNR shore fishery lease.

## New Entrants into the Bristol Bay Salmon Set Gillnet Fishery

New entrants are defined herein as individuals who, for the first time, record a landing on a permanent S04T permit. It is important to note that initial permit holders are not considered new entrants because they needed a proven fishing history prior to 1975 in order to become an initial permit holder of a limited entry permit. Individuals who only make landings on an emergency transfer or interim-entry permit for any given year are not considered in this table.

Table 2-7 and Figure 2-3 describe individuals rather than permits. An individual may hold up to two permits in this fishery but can only fish one of them. An individual may hold one S04T permit one year, and then in subsequent years hold a different S04T permit. Likewise, individuals may enter and exit the fishery multiple times over the years. Individuals are only counted once as a new entrant and only in the year in which they made their first documented landing.

Table 2-7. New Entrants into the Bristol Bay Salmon Set Gillnet Fishery, 1975-2021

	Individuals	New E	intrants			Individuals	New Entrants				Individuals	New Entrants	
Year	w/Landings	Count	Percent		Year	w/Landings	Count	Percent		Year	w/Landings	Count	Percent
1975	361	12	3.3%	Γ	1987	901	118	13.1%		1999	925	84	9.1%
1976	511	68	13.3%		1988	924	98	10.6%		2000	930	97	10.4%
1977	488	44	9.0%		1989	978	97	9.9%		2001	841	77	9.2%
1978	646	99	15.3%		1990	976	86	8.8%		2002	683	70	10.2%
1979	755	143	18.9%		1991	955	73	7.6%		2003	767	66	8.6%
1980	780	111	14.2%		1992	987	108	10.9%		2004	799	92	11.5%
1981	820	97	11.8%		1993	990	100	10.1%		2005	834	96	11.5%
1982	833	124	14.9%		1994	946	106	11.2%		2006	855	114	13.3%
1983	849	107	12.6%		1995	989	110	11.1%		2007	846	87	10.3%
1984	855	102	11.9%		1996	957	114	11.9%		2008	854	86	10.1%
1985	861	105	12.2%		1997	942	90	9.6%		2009	858	89	10.4%
1986	866	103	11.9%		1998	912	78	8.6%		2010	816	68	8.3%

	Individuals		ntrants
Year	w/Landings	Count	Percent
2011	796	48	6.0%
2012	787	59	7.5%
2013	855	105	12.3%
2014	884	90	10.2%
2015	893	66	7.4%
2016	872	75	8.6%
2017	891	97	10.9%
2018	888	67	7.50%
2019	906	69	7.60%
2020	847	75	8.90%
2021	874	78	8.90%

This table excludes individuals with interim-entry and emergency transfer permits.

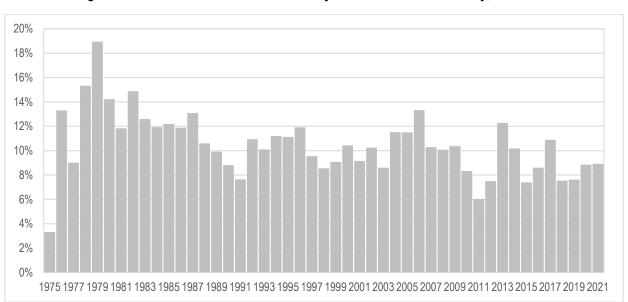


Figure 2-3. New Entrants into the Bristol Bay Salmon Set Gillnet Fishery, 1975-2021

#### Age of S04T Permit Holders

Table 2-8. Mean Age of Select CFEC Permit Holders and the General Alaskan Population

Vaar	S04T	Combined Bristol Bay	Statewide Salmon Set	Statewide All Permits	Mean AK Working
<b>Year</b> 1980	34.8	Salmon	Gillnet 37.9	38.9	<b>Age</b> 33.4
		40.1			
1981	34.8	40.0	38.0	39.9	33.5
1982	35.5	39.8	38.2	40.0	33.6
1983	35.6	39.8	38.0	40.2	33.7
1984	36.3	40.2	38.2	40.4	33.8
1985	36.9	40.6	38.5	40.8	34.0
1986	37.1	40.8	38.8	41.0	34.2
1987	37.7	41.2	39.0	40.9	34.5
1988	37.7	41.4	39.3	41.2	34.9
1989	39.1	42.0	39.9	41.5	35.3
1990	39.4	42.5 42.9	40.0	42.0	35.5
1991	39.9		40.5	42.5	35.9
1992 1993	40.1	43.2 43.7	40.8 41.2	42.9 43.5	36.2
	40.9 41.3	43. <i>1</i> 44.1			36.5
1994	41.8	44.1 44.4	41.5 41.9	44.0 44.4	36.7
1995 1996	41.8	44.4 44.6		44.4 44.8	37.0 37.2
	42.0 42.1		42.3 42.6		
1997	42.1 42.7	45.0		45.1	37.4
1998	42.7 43.0	45.3 45.7	43.1 43.4	45.6 46.0	37.6
1999	43.0	45.7 46.0	43.4	46.4	37.8 37.9
	42.9		44.1		38.1
2001	43.2 43.9	46.3 47.0	44.1 44.8	46.9 47.4	38.3
2002	43.9	47.0 47.2	44.0 45.2	47.4	38.4
2003	44.2	47.2	45.4	48.2	38.6
2004	44.2	47.2 46.7	45.4 45.4	46.2 48.4	36.6 38.7
2005	43.5	46.6	45.4	48.7	38.8
2007	43.2	46.3	45.0	48.9	38.9
2007	43.7	46.4	45.9 45.9	49.0	39.0
2009	43.8	46.4	46.1	49.3	39.1
2010	44.1	46.3	46.3	49.5	39.2
2010	44.3	46.6	46.6	49.6	39.4
2012	45.1	46.7	47.0	49.8	39.4
2012	44.3	46.4	47.0	50.0	39.5
2013	44.5	46.5	47.0	50.0	39.5
2015	45.0	46.8	47.6	50.6	39.5
2016	45.7	47.2	48.0	50.9	39.6
2017	46.1	47.3	48.2	51.3	39.6
2018	46.3	47.2	48.4	51.7	40.1
2019	46.5	47.2	48.8	51.7	40.1
2020	46.7	47.4	49.2	52.3	40.0
2021	46.8	47.3	49.5	52.6	39.9

- Mean AK Working Age is the annual average age of all Alaskans age 16-64 as reported by the Alaska Department of Labor and Workforce Development, Research and Analysis Section.
- Age data from the CFEC permit file is as of December 31<sup>st</sup> of each year.

Table 2-8 shows the annual mean age of five different cohorts of people: 1) Bristol Bay salmon set gillnet (S04T) permit holders; 2) combined Bristol Bay salmon permit holders; 3) all salmon set gillnet permit holders statewide; 4) all CFEC limited entry permit holders; and 5) the Alaskan working population.

Note that these figures include ages of permit holders for both transferable and non-transferable permits. Some individuals hold permits in more than one fishery; in these cases, the age of the permit holder is counted once for each permit that he or she holds.

The mean age of the general Alaskan working age population has increased 6.5 years between 1980 and 2021. The change in ages over the same period for all CFEC permit holders was an increase of 13.7 years. The mean age of statewide set gillnet permit holders increased by 11.6 years, while the mean age for all Bristol Bay permit holders increased by 7.2 years.

For S04T permit holders, the mean age increased by 12 years.

## S04T Permit Stacking

From 2010 through 2012, an Alaska Board of Fisheries regulation allowed for stacked permit operations. A stacked permit operation is where an individual who holds two permits is allowed to fish two full complements of gear. CFEC completed an in-depth analysis of S04T permit stacking in 2012.<sup>11</sup>

Stacked permit operations are identified in this section when a permit holder makes at least one landing while holding two permits. Stacked permit operations can be composed of permanently held permits, emergency transfer permits, or through a combination of the two. Table 2-9 identifies the composition of stacked and single permit operations by resident type.

**Stacked Permit Operations Single Permit Operations** Permanent **Total** Total Residency Permanent and ET Permanent Single Stacked Total Year ΕT ΕT 2010 Local Nonlocal Nonresident Total 2011 Local Nonlocal Nonresident Total 2012 Local Nonlocal Nonresident 

Table 2-9. Single and Stacked Permit Operations by Resident Type

Tables 2-10 and 2-11 include the source and acquisition method for the second permit held by individuals at year-end. A large portion of permits was sourced from family members which is typical for set gillnet permits. The majority of permits were acquired as gifts. The years permit stacking regulations were in place are bolded for each of these two tables.

Table 2-11. Source of the Second S04T Permit

Table 2-10. Transfer Acquisition Method for the Second S04T Permit

	Friend/	Immediate	Other								
Year	Partner	Family	Relative	Other	Unknown	Year	Gift	Sale	Trade	Other	Unknown
2003	0	0	0	2	0	2003	0	2	0	0	0
2007	0	1	0	1	0	2007	1	1	0	0	0
2008	0	0	1	2	0	2008	0	3	0	0	0
2009	0	0	1	2	0	2009	1	2	0	0	0
2010	9	27	4	15	0	2010	33	21	0	1	0
2011	16	44	5	30	0	2011	57	36	0	2	0
2012	21	46	4	34	0	2012	58	45	0	2	0
2013	1	4	0	3	0	2013	3	5	0	0	0
2014	0	4	0	0	0	2014	4	0	0	0	0
2015	0	2	0	1	0	2015	2	1	0	0	0
2016	2	3	0	1	0	2016	5	1	0	0	0

<sup>-</sup> continued -

Total

<sup>&</sup>lt;sup>11</sup> See Bristol Bay Set Gillnet Permit Stacking, CFEC Report No. 12-2N.

Year	Friend/ Partner	Immediate Family	Other Relative	Other	Unknown
2017	2	3	0	1	0
2018	1	2	0	0	0
2019	1	2	0	0	0
2020	0	0	0	0	0
2021	0	0	0	0	0

Year	Gift	Sale	Trade	Other	Unknown
2017	3	3	0	0	0
2018	2	1	0	0	0
2019	2	0	0	0	0
2020	0	0	0	0	0
2021	0	1	0	0	0

Table 2-12 compares the level of participation, effort, and real (2022 CPI) earnings for both single and stacked permit operations. Effort is defined as the number of complements of gear allowed; stacked permit operations were allowed to deploy two units of gear, and single permit operations can only deploy one unit of gear.

Table 2-12. Bristol Bay Salmon Set Gillnet Participation, Effort, and Real Earnings by Operation and Resident Type, 2010-2012

Year	Residency	Operation Type	Individuals with Landings	Effort	Real Gross Earnings	Average Gross Earnings	Individuals	Percent of Gross Earnings
2010		Stacked	19	38	\$1,743,456	\$91,761	2.30%	4.40%
	Local	Single	277	277	\$12,002,760	\$43,331	33.90%	30.00%
	2004.	Combined	296	315	\$13,746,216	\$46,440	36.30%	34.40%
		Stacked	26	52	\$3,034,695	\$116,719	3.20%	7.60%
	Nonlocal	Single	216	216	\$8.646.347	\$40.029	26.50%	21.60%
		Combined	242	268	\$11,681,042	\$48,269	29.70%	29.20%
		Stacked	23	46	\$2,440,400	\$106,104	2.80%	6.10%
	Nonresident	Single	255	255	\$12,130,396	\$47,570	31.30%	30.30%
		Combined	278	301	\$14,570,796	\$52,413	34.10%	36.40%
		Stacked	68	136	\$7,218,551	\$106,155	8.30%	18.00%
	Total	Single	748	748	\$32,779,503	\$43,823	91.70%	82.00%
		Combined	816	884	\$39,998,054	\$49,017	100.00%	100.00%
2011		Stacked	15	30	\$1,320,227	\$88,015	1.90%	3.90%
	Local	Single	283	283	\$11,219,543	\$39,645	35.60%	32.80%
		Combined	298	313	\$12,539,770	\$42,080	37.40%	36.70%
		Stacked	43	86	\$3,565,339	\$82,915	5.40%	10.40%
	Nonlocal		192	192	\$6,506,447	\$33,888	24.10%	19.00%
		Combined	235	278	\$10,071,786	\$42,859	29.50%	29.40%
		Stacked	43	86	\$3,148,639	\$73,224	5.40%	9.20%
	Nonresident		220	220	\$8,448,918	\$38,404	27.60%	24.70%
		Combined	263	306	\$11,597,557	\$44,097	33.00%	33.90%
		Stacked	101	202	\$8,034,205	\$79,547	12.70%	23.50%
	Total	Single	695 796	695	\$26,174,908	\$37,662	87.30%	76.50%
		Combined		897	\$34,209,113	\$42,976	100.00%	100.00%
2012		Stacked	19	38	\$1,257,447	\$66,181	2.40%	4.20%
2012	Local	Single	278	278	\$8,596,741	\$30,924	35.30%	28.40%
	Local	Combined	297	316	\$9,854,189	\$33,179	37.70%	32.50%
		Stacked	41	82	\$3,129,763	\$76,336	5.20%	10.30%
	Nonlocal		191	191	\$5,958,156	\$31,195	24.30%	19.70%
	Noniocai	Combined	232	273	\$9,087,919	\$39,172	29.50%	30.00%
		Stacked	55	110	\$4,007,521	\$72,864	7.00%	13.20%
	Nonresident		203	203	\$7,334,256	\$36,129	25.80%	24.20%
	110111 00100111	Combined	258	313	\$11,341,777	\$43,960	32.80%	37.50%
		Stacked	115	230	\$8,394,731	\$72,998	14.60%	27.70%
	Total	Single	672	672	\$21,889,154	\$32,573	85.40%	72.30%
		Combined	787	902	\$30,283,885	\$38,480	100.00%	100.00%

Real ex-vessel values were calculated using the 2022 Consumer Price Index from the U.S. Bureau of Labor Statistics.

#### **S04T Permit Value**

Many permit transfers are non-monetary transactions (see Table 2-2). Table 2-13 considers solely arms-length market transactions where permits are sold. CFEC estimated values are expressed in both nominal and real (adjusted for inflation) terms.

Table 2-13. CFEC Estimated Value of Bristol Bay Salmon Set Gillnet Permits

	S04T Permit		Nominal		Real
Year	Sales	Permit Value	Standard Deviation	Permit Value	Standard Deviation
1987	61	\$35,200	\$4,607.27	\$87,000	\$11,400
1988	46	\$46,800	\$9,674.39	\$111,200	\$23,000
1989	31	\$60,800	\$9,656.38	\$137,900	\$21,900
1990	26	\$65,900	\$11,478.87	\$141,900	\$24,700
1991	37	\$60,600	\$8,041.23	\$125,100	\$16,600
1992	45	\$49,300	\$5,739.47	\$98,900	\$11,500
1993	29	\$48,300	\$5,651.98	\$94,100	\$11,000
1994	27	\$37,500	\$5,272.12	\$71,100	\$10,000
1995	34	\$41,900	\$4,661.25	\$77,300	\$8,600
1996	45	\$40,500	\$3,905.25	\$72,600	\$7,000
1997	29	\$37,100	\$3,311.41	\$65,000	\$5,800
1998	28	\$30,200	\$3,710.68	\$52,100	\$6,400
1999	30	\$31,100	\$5,273.07	\$52,500	\$8,900
2000	33	\$32,400	\$3,429.94	\$53,000	\$5,600
2001	25	\$26,300	\$4,786.47	\$41,800	\$7,600
2002	24	\$11,700	\$2,495.17	\$18,200	\$3,900
2003	28	\$12,100	\$1,897.51	\$18,400	\$2,900
2004	28	\$14,100	\$2,754.51	\$20,900	\$4,100
2005	44	\$15,100	\$2,361.72	\$21,700	\$3,400
2006	37	\$23,100	\$3,800.26	\$32,200	\$5,300
2007	29	\$24,000	\$3,097.44	\$32,600	\$4,200
2008	27	\$27,200	\$2,450.55	\$35,500	\$3,200
2009	43	\$28,200	\$2,212.91	\$37,000	\$2,900
2010	46	\$28,500	\$2,637.01	\$36,700	\$3,400
2011	36	\$36,500	\$4,320.41	\$45,600	\$5,400
2012	28	\$40,300	\$2,449.90	\$49,400	\$3,000
2013	23	\$39,900	\$2,402.91	\$48,200	\$2,900
2014	20	\$38,600	\$1,936.68	\$45,900	\$2,300
2015	14	\$38,500	\$4,805.30	\$45,700	\$5,700
2016	17	\$33,700	\$3,841.49	\$39,400	\$4,500
2017	13	\$38,700	\$2,354.01	\$44,300	\$2,700
2018	20	\$43,300	\$2,322.17	\$48,500	\$2,600
2019	22	\$54,600	\$6,819.98	\$60,100	\$7,500
2020	14	\$58,400	\$5,707.39	\$63,400	\$6,200
2021	22	\$61,700	\$6,361.08	\$64,000	\$6,600

Permit values represent averages of all arms-length sale transactions over the year. Additional data from recent months in the preceding year of a permit transaction may be included until at least four observations can be averaged.

<sup>•</sup> Real permit values were calculated using the 2022 Consumer Price Index from the U.S. Bureau of Labor Statistics.

### **Participation and Earnings**

Earnings are estimated from weighted average ex-vessel prices, and as noted earlier, come primarily from the ADF&G Commercial Operators Annual Report and fish ticket values. Earnings shown in Figure 2-4 reflect both nominal and real dollars using the 2022 Consumer Price Index from the U.S. Bureau of Labor Statistics.

Permit counts include interim-entry permits and permanent permits. Interim-entry permits are issued to individuals during the period when their applications for permanent permits are in adjudication. The last year an interim-entry permit was held in the Bristol Bay salmon set gillnet fishery was in 2004. Some individuals made landings on both an interim-entry permit and subsequently on their newly issued permanent permit in the same year; for these instances, only the permanent permit is counted in this report.

Table 2-14 reports the number of permits, permit issued, and vessels with landings, and estimated gross earnings in the Bristol Bay salmon set gillnet fishery from 1975 to 2021. Note that the figures by permit or vessel in this table span the entire year, regardless of who held the permit or however many times the permit was transferred.

Table 2-15 reports the number of permit holders (people) and estimated real (inflation adjusted) gross earnings by each resident type.

Table 2-16 breaks out participation and real earnings by ADF&G salmon management area. Note that some permits are used to record landings in more than one district.

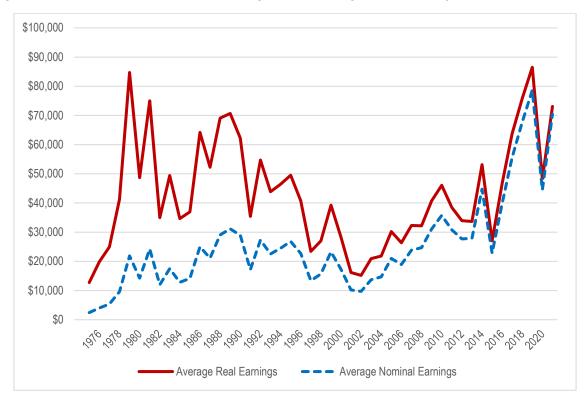


Figure 2-4. Estimated Nominal and Real Average Gross Earnings Per Bristol Bay Salmon Set Gillnet Permit

Real earnings are adjusted for inflation using the 2022 U.S. Bureau of Labor Statistics Consumer Price Index.

Table 2-14. Estimated Total Gross Earnings (Real and Nominal) for the Bristol Bay Salmon Set Gillnet Fishery, With Average Gross (Real) Earnings by Permit, 1975-2021

	Permits	Total Gross Ea	arnings		Average Real
Year	Issued	Nominal	Real	Permits Fished	Earnings
1975	791	\$1,039,384	\$5,429,930	426	\$12,746
1976	761	\$2,016,773	\$9,963,595	502	\$19,848
1977	836	\$2,670,321	\$12,387,000	497	\$24,924
1978	906	\$6,279,377	\$27,063,379	656	\$41,255
1979	934	\$16,834,409	\$65,214,749	770	\$84,694
1980	947	\$11,513,369	\$39,279,532	807	\$48,674
1981	956	\$20,399,307	\$63,076,429	841	\$75,002
1982	958	\$10,309,026	\$30,034,839	859	\$34,965
1983	960	\$15,140,674	\$42,738,657	865	\$49,409
1984	962	\$11,131,822	\$30,126,966	869	\$34,669
1985	959	\$12,323,913	\$32,211,127	872	\$36,939
1986	963	\$21,769,265	\$55,838,687	870	\$64,182
1987	960	\$18,980,677	\$46,964,834	899	\$52,241
1988	959	\$26,800,446	\$63,715,525	922	\$69,106
1989	1,025	\$30.255.514	\$68,617,455	971	\$70,667
1990	1,028	\$28,092,907	\$60,449,759	971	\$62,255
1991	1,024	\$16,309,468	\$33,668,538	950	\$35,441
1992	1,025	\$26,438,867	\$52,974,709	968	\$54,726
1993	1,022	\$21,748,260	\$42,326,944	965	\$43,862
1994	1,019	\$22,989,161	\$43,605,038	939	\$46.438
1995	1,019	\$25,943,184	\$47,865,303	967	\$49,499
1996	1,017	\$21,373,407	\$38,311,065	941	\$40,713
1997	1,019	\$12,312,359	\$21,565,331	921	\$23,415
1998	1,015	\$14,112,720	\$24,340,860	901	\$27,015
1999	1,014	\$21,521,112	\$36,323,683	925	\$39,269
2000	1,012	\$15,980,140	\$26,090,502	921	\$28,328
2001	1,010	\$8,491,102	\$13,482,246	834	\$16,166
2002	1,006	\$6,596,599	\$10,310,608	680	\$15,163
2003	1,001	\$10,416,508	\$15,919,803	760	\$20,947
2004	989	\$11,663,522	\$17,360,854	795	\$21,838
2005	988	\$17,398,701	\$25,047,714	829	\$30,214
2006	985	\$15,971,228	\$22,274,130	844	\$26,391
2007	983	\$19,899,763	\$26,983,281	835	\$32,315
2008	979	\$20,955,694	\$27,364,529	850	\$32,194
2009	982	\$26,211,898	\$34,350,358	843	\$40,748
2010	982	\$31,022,079	\$39,998,054	868	\$46,081
2011	981	\$27,369,817	\$34,209,113	889	\$38,480
2012	979	\$24,730,731	\$30,283,885	893	\$33,913
2013	978	\$23,895,161	\$28,838,259	857	\$33,650
2014	977	\$39,293,065	\$46,664,465	878	\$53,149
2015	975	\$20,218,565	\$23,983,128	887	\$27,038
2016	971	\$34,356,275	\$40,245,457	861	\$46,743
2017	972	\$48,995,471	\$56,196,973	881	\$63,788
2018	970	\$59,696,076	\$66,837,816	882	\$75,780
2019	965	\$70,085,073	\$77,072,977	891	\$86,502
2020	964	\$37,342,149	\$40,564,983	840	\$48,292
2021	964	\$61,369,795	\$63,674,986	871	\$73,106

<sup>•</sup> Adjusted for inflation to 2022 dollars using U.S. Bureau of Labor Statistics Consumer Price Index.

<sup>•</sup> Counts will differ from CFEC online Basic Information Tables where the online data does not account for the combination of interimentry permits that were issued as permanent permits in the same year.

Table 2-15. Estimated Real Gross Earnings for Permit Holders in the Bristol Bay Salmon Set Gillnet Fishery by Resident Type, 1975-2021

	Local				Nonlo			Nonresid			Total		
			Earnings		Gross	Earnings		Gross	Earnings			Earnings	
Year	People		Total	People		Total	People		Total	People		Total	
1975	289	\$11,906	\$3,440,816	78	\$12,232	\$954,113	62	\$16,694	\$1,035,001	429	\$12,657	\$5,429,930	
1976	327	\$19,200	\$6,278,281	87	\$19,398	\$1,687,631	98	\$20,385	\$1,997,683	512	\$19,460	\$9,963,595	
1977	319	\$22,659	\$7,228,241	80	\$26,878	\$2,150,276	97	\$31,015	\$3,008,483	496	\$24,974	\$12,387,000	
1978	407	\$37,621	\$15,311,871	128	\$51,275	\$6,563,174	125	\$41,507	\$5,188,334	660	\$41,005	\$27,063,379	
1979	458	\$71,978	\$32,965,707	172	\$104,324	\$17,943,800	148	\$96,657	\$14,305,242	778	\$83,824	\$65,214,749	
1980	446	\$39,180	\$17,474,361	195	\$63,267	\$12,337,109	173	\$54,729	\$9,468,062	814	\$48,255	\$39,279,532	
1981	465	\$64,077	\$29,795,622	203	\$84,381	\$17,129,404	188	\$85,912	\$16,151,404	856	\$73,687	\$63,076,429	
1982	446	\$29,840	\$13,308,856	229	\$38,911	\$8,910,546	198	\$39,472	\$7,815,437	873	\$34,404	\$30,034,839	
1983	439	\$40,733	\$17,881,749	233	\$55,465	\$12,923,443	212	\$56,290	\$11,933,465	884	\$48,347	\$42,738,657	
1984	436	\$30,653	\$13,364,652	236	\$39,110	\$9,229,982	207	\$36,388	\$7,532,332	879	\$34,274	\$30,126,966	
1985	432	\$31,219	\$13,486,414	251	\$41,063	\$10,306,731	204	\$41,265	\$8,417,982	887	\$36,315	\$32,211,127	
1986	433	\$57,807	\$25,030,516	255	\$68,025	\$17,346,333	200	\$67,309	\$13,461,838	888	\$62,881	\$55,838,687	
1987	443	\$44,767	\$19,831,994	261	\$57,179	\$14,923,782	216	\$56,523	\$12,209,058	920	\$51,049	\$46,964,834	
1988	457	\$62,785	\$28,692,717	264	\$68,260	\$18,020,576	221	\$76,933	\$17,002,232	942	\$67,639	\$63,715,525	
1989	481	\$55,449	\$26,671,061	280	\$77,051	\$21,574,413	233	\$87,433	\$20,371,982	994	\$69,032	\$68,617,455	
1990	459	\$52,954	\$24,306,078	291	\$64,211	\$18,685,276	241	\$72,442	\$17,458,404	991	\$60,999	\$60,449,759	
1991	437	\$34,252	\$14,968,186	289	\$33,316	\$9,628,348	242	\$37,488	\$9,072,004	968	\$34,782	\$33,668,538	
1992	451	\$45,167	\$20,370,246	293	\$56,563	\$16,572,900	254	\$63,116	\$16,031,563	998	\$53,081	\$52,974,709	
1993	460	\$35,265	\$16,222,109	282	\$46,863	\$13,215,319	254	\$50,746	\$12,889,516	996	\$42,497	\$42,326,944	
1994	432	\$38,988	\$16,842,704	270	\$51,897	\$14,012,078	249	\$51,206	\$12,750,257	951	\$45,852	\$43,605,038	
1995	448	\$43,054	\$19,288,128	292	\$50,349	\$14,701,966	256	\$54,200	\$13,875,209	996	\$48,058	\$47,865,303	
1996	419	\$36,920	\$15,469,400	294	\$40,747	\$11,979,590	249	\$43,623	\$10,862,075	962	\$39,824	\$38,311,065	
1997	410	\$16,349	\$6,703,112	285	\$26,932	\$7,675,703	252	\$28,518	\$7,186,516	947	\$22,772	\$21,565,331	
1998	393	\$22,650	\$8,901,318	273	\$28,278	\$7,719,791	252	\$30,634	\$7,719,750	918	\$26,515	\$24,340,860	
1999	386	\$33,256	\$12,836,984	292	\$41,298	\$12,058,974	253	\$45,169	\$11,427,725	931	\$39,016	\$36,323,683	
2000	370	\$26,618	\$9,848,788	292	\$28,466	\$8,312,169	272	\$29,153	\$7,929,546	934	\$27,934	\$26,090,502	
2001	335	\$17,101	\$5,728,985	261	\$16,224	\$4,234,502	246	\$14,304	\$3,518,759	842	\$16,012	\$13,482,246	
2002	288	\$11,966	\$3,446,318	184	\$17,416	\$3,204,526	212	\$17,263	\$3,659,764	684	\$15,074	\$10,310,608	
2003	299	\$21,730	\$6,497,298	232	\$20,438	\$4,741,534	237	\$19,751	\$4,680,971	768	\$20,729	\$15,919,803	
2004	294	\$16,306	\$4,794,007	245	\$24,096	\$5,903,545	260	\$25,628	\$6,663,302	799	\$21,728	\$17,360,854	
2005	304	\$26,378	\$8,019,030	263	\$31,909	\$8,392,012	267	\$32,347	\$8,636,673	834	\$30,033	\$25,047,714	
2006	314	\$25,003	\$7,850,940	265	\$26,522	\$7,028,247	276	\$26,793	\$7,394,943	855	\$26,052	\$22,274,130	
2007	306	\$30,853	\$9,441,062	257	\$31,845	\$8,184,063	283	\$33,068	\$9,358,156	846	\$31,895	\$26,983,281	
2008	305	\$32,303	\$9,852,347	264	\$31,071	\$8,202,699	285	\$32,665	\$9,309,483	854	\$32,043	\$27,364,529	
2009	301	\$36,007	\$10,838,106	266	\$39,939	\$10,623,754	291	\$44,290	\$12,888,499	858	\$40,035	\$34,350,358	
2010	296	\$46,440	\$13,746,216	242	\$48,269	\$11,681,042	278	\$52,413	\$14,570,796	816	\$49,017	\$39,998,054	
2011	298	\$42,080	\$12,539,770	235	\$42,859	\$10,071,786	263	\$44,097	\$11,597,557	796	\$42,976	\$34,209,113	
2012	297	\$33,179	\$9,854,189	232	\$39,172	\$9,087,919	258	\$43,960	\$11,341,777	787	\$38,480	\$30,283,885	
2013	311	\$31,535	\$9,807,429	239	\$34,790	\$8,314,899	305	\$35,134	\$10,715,930	855	\$33,729	\$28,838,259	
2014	313	\$50,700	\$15,869,013	250	\$50,690	\$12,672,468	321	\$56,458	\$18,122,985	884	\$52,788	\$46,664,465	
2015	319	\$25,777	\$8,222,708	251	\$25,927	\$6,507,588	323	\$28,647	\$9,252,832	893	\$26,857	\$23,983,128	
2016	324	\$44,940	\$14,560,711	240	\$45,506	\$10,921,444	308	\$47,933	\$14,763,302	872	\$46,153	\$40,245,457	
2017	318	\$54,694	\$17,392,548	254	\$64,557	\$16,397,496	319	\$70,241	\$22,406,930	891	\$63,072	\$56,196,973	
2018	331	\$74,408	\$24,629,140	241	\$74,989	\$18,072,366	316	\$76,381	\$24,136,310	888	\$75,268	\$66,837,816	
2019	327	\$71,211	\$23,285,850	260	\$87,597	\$22,775,250	319	\$97,216	\$31,011,877	906	\$85,070	\$77,072,977	
2020	294	\$35,932	\$10,563,966	256	\$51,407	\$13,160,230	297	\$56,703	\$16,840,787	847	\$47,893	\$40,564,983	
2021	295	\$61,801	\$18,231,161	258	\$75,329	\$19,434,761	321	\$81,025	\$26,009,064	874	\$72,855	\$63,674,986	

Adjusted for inflation to 2022 dollars using U.S. Bureau of Labor Statistics Consumer Price Index.

<sup>•</sup> Counts will differ from CFEC online Basic Information Tables where the online data does not account for the combination of interim-entry permits that were issued as permanent permits in the same year.

Note that these counts are for individuals, not permits.

Table 2-16. Gross Real Earnings for the Bristol Bay Salmon Set Gillnet Fishery by ADF&G Salmon District, 1975 to 2021

		Togiak	l	Nushagak	Nak	nek-Kvichak		Egegik		<b>Jgashik</b>		Other		Total
Year	Permits	Gross Earnings												
1975	35	\$316,078	143	\$1,711,779	158	\$2,196,935	93	\$1,170,656	14	\$34,056	-	-	-	\$5,429,930
1976	36	\$685,343	178	\$3,673,601	197	\$3,250,102	97	\$2,002,795	20	\$312,704	6	\$39,050	502	\$9,963,595
1977	37	\$1,037,548	176	\$2,353,822	188	\$4,651,789	92	\$4,029,539	9	\$262,184	8	\$52,118	497	\$12,387,000
1978	51	\$2,363,456	229	\$11,228,960	273	\$9,179,997	131	\$4,151,613	6	\$19,183	8	\$120,171	656	\$27,063,379
1979	63	\$2,003,398	250	\$12,276,495	302	\$33,407,509	159	\$12,193,460	28	\$1,460,564	337	\$3,873,324	770	\$65,214,749
1980	63	\$2,080,930	250	\$9,251,995	348	\$17,803,903	183	\$8,571,995	31	\$1,302,122	16	\$268,587	807	\$39,279,532
1981	73	\$2,628,234	262	\$22,436,517	351	\$19,076,400	170	\$14,960,111	53	\$3,818,657	21	\$156,510	841	\$63,076,429
1982	72	\$1,872,333	263	\$9,866,570	349	\$8,641,485	173	\$6,383,126	57	\$2,791,293	18	\$480,032	859	\$30,034,839
1983	69	\$1,768,844	265	\$9,744,598	362	\$18,241,638	175	\$10,357,913	49	\$2,579,877	7	\$45,787	865	\$42,738,657
1984	76	\$1,716,735	264	\$6,318,634	346	\$13,938,310	188	\$5,289,426	63	\$2,660,652	15	\$203,207	869	\$30,126,966
1985	66	\$1,200,642	250	\$7,132,944	354	\$12,834,277	181	\$7,092,289	81	\$3,711,568	18	\$239,408	872	\$32,211,127
1986	103	\$2,870,922	282	\$16,179,451	303	\$20,460,020	190	\$10,842,063	82	\$5,442,553	7	\$43,678	870	\$55,838,687
1987	66	\$3,232,169	282	\$14,944,682	317	\$14,997,783	206	\$10,820,229	78	\$2,800,554	9	\$169,418	899	\$46,964,834
1988	121	\$10,145,468	282	\$14,015,352	353	\$15,614,113	193	\$18,319,615	70	\$5,210,722	14	\$410,256	922	\$63,715,525
1989	96	\$1,127,423	288	\$20,839,193	364	\$24,558,405	217	\$15,482,652	68	\$6,501,500	18	\$108,283	971	\$68,617,455
1990	75	\$1,220,995	342	\$15,960,158	438	\$28,140,286	215	\$12,128,266	64	\$2,785,251	15	\$214,803	971	\$60,449,759
1991	103	\$2,577,901	311	\$11,385,803	357	\$10,824,724	212	\$5,666,739	63	\$3,118,355	12	\$95,014	950	\$33,668,538
1992	116	\$4,358,037	297	\$13,051,571	349	\$13,804,909	205	\$17,066,928	67	\$4,442,480	18	\$250,784	968	\$52,974,709
1993	108	\$2,467,517	293	\$12,247,791	333	\$11,668,680	226	\$12,489,878	71	\$3,287,776	11	\$165,302	965	\$42,326,944
1994	115	\$2,906,391	295	\$10,615,703	322	\$17,821,625	224	\$8,747,458	68	\$3,284,445	9	\$229,416	939	\$43,605,038
1995	103	\$3,111,841	292	\$12,586,300	347	\$18,731,554	207	\$11,526,694	67	\$1,853,341	12	\$55,573	967	\$47,865,303
1996	111	\$2,845,709	277	\$10,107,271	348	\$13,407,227	203	\$9,822,797	53	\$2,083,773	6	\$44,288	941	\$38,311,065
1997	84	\$1,022,253	283	\$7,457,006	299	\$1,574,122	242	\$9,653,059	58	\$1,795,922	9	\$62,968	921	\$21,565,331
1998	82	\$1,670,730	276	\$9,858,009	298	\$5,112,185	209	\$6,123,116	52	\$1,543,392	7	\$33,428	901	\$24,340,860
1999	77	\$1,681,394	295	\$13,483,732	309	\$10,650,068	204	\$8,624,627	50	\$1,883,418	-	-	-	\$36,323,683
2000	86	\$2,583,035	298	\$9,031,700	322	\$5,735,993	203	\$7,395,657	54	\$1,341,642	-	-	-	\$26,090,502
2001	82	\$1,363,568	277	\$4,537,549	250	\$5,225,722	193	\$1,927,817	51	\$427,559	-	-	-	\$13,482,246
2002	59	\$500,981	215	\$3,336,145	230	\$2,330,959	147	\$3,235,840	35	\$906,682	0	\$0	680	\$10,310,608
2003	76	\$1,487,282	222	\$5,598,359	244	\$5,504,592	181	\$2,299,861	52	\$1,029,709	0	\$0	760	\$15,919,803
2004	72	\$1,080,823	231	\$4,818,148	277	\$3,804,916	178	\$5,940,966	44	\$1,716,001	0	\$0	795	\$17,360,854
2005	71	\$1,332,738	236	\$6,018,428	288	\$8,350,686	184	\$7,487,385	57	\$1,855,815	-	-	-	\$25,047,714
2006	76	\$1,935,681	231	\$7,078,319	303	\$5,728,716	185	\$5,972,611	56	\$1,558,803	0	\$0	844	\$22,274,130
2007	75	\$2,106,370	235	\$9,013,684	289	\$8,789,025	189	\$5,136,852	50	\$1,937,350	0	\$0	835	\$26,983,281
2008	73	\$1,772,491	252	\$8,166,681	283	\$10,645,505	189	\$5,763,195	53	\$1,016,658	0	\$0	850	\$27,364,529
2009	70	\$1,667,166	253	\$10,975,756	275	\$10,082,929	194	\$9,640,837	54	\$1,980,488	_	-	-	\$34,350,358
2010	76	\$2,367,262	275	\$14,703,783	283	\$14,639,336	191	\$5,427,683	53	\$2,859,990	0	\$0	868	\$39,998,054
2011	83	\$2,928,716	288	\$10,134,256	276	\$12,210,380	197	\$6,277,730	53	\$2,658,031	0	\$0	889	\$34,209,113
2012	87	\$2,128,822	281	\$8,419,423	275	\$11,242,818	202	\$6,390,061	57	\$2,102,762	0	\$0	893	\$30,283,885
2013	80	\$2,355,825	272	\$8,004,372	259	\$8,572,316	190	\$7,602,033	58	\$2,302,343	0	\$0	857	\$28,838,259
2014	78	\$2,269,822	277	\$15,292,790	271	\$20,192,122	198	\$6,595,582	74	\$2,314,149	0	\$0	878	\$46,664,465

-continued-

#### Bristol Bay Salmon Set Gillnet (S04T)

		Togiak	l	Nushagak	Nak	nek-Kvichak		Egegik		Ugashik		Other		Total
Year	Permits	Gross Earnings												
2015	82	\$1,077,393	277	\$7,248,555	279	\$8,962,769	195	\$5,024,524	58	\$1,669,889	0	\$0	887	\$23,983,128
2016	78	\$2,626,132	280	\$14,721,839	266	\$11,471,796	190	\$8,381,051	52	\$3,044,639	0	\$0	861	\$40,245,457
2017	80	\$2,846,685	284	\$21,674,224	274	\$16,920,189	189	\$11,420,298	59	\$3,335,577	0	\$0	881	\$56,196,973
2018	78	\$4,411,584	299	\$34,222,110	270	\$15,219,580	184	\$8,980,930	56	\$4,003,612	0	\$0	882	\$66,837,816
2019	82	\$5,229,524	308	\$26,941,852	258	\$22,725,761	189	\$19,146,711	58	\$3,029,129	0	\$0	891	\$77,072,977
2020	76	\$1,516,368	287	\$12,245,211	247	\$15,060,811	181	\$9,128,495	52	\$2,614,098	0	\$0	840	\$40,564,983
2021	72	\$3,451,142	298	\$25,900,289	256	\$19,641,746	191	\$10,014,578	59	\$4,667,231	0	\$0	871	\$63,674,986

Adjusted for inflation to 2022 dollars using U.S. Bureau of Labor Statistics Consumer Price Index. Some permits are used to record landings in more than one district.
 "-" masked for confidentiality

## Chapter 3 Permit Holdings in Both Bristol Bay Salmon Fisheries.

Because of their established fishing history in multiple fisheries prior to limitation, some initial permit holders were issued permits in more than one fishery. Table 3-1 provides counts of permit holders who were issued permits in only one fishery or in both Bristol Bay salmon fisheries.

Table 3-1. Initial Issuance of Permits in the Bristol Bay Salmon Fisheries

Drift Gillnet Only	1,723
Set Gillnet Only	889
Both Fisheries	151

Table 3-2 shows the count of Bristol Bay salmon permit holders who either held or fished in one or both fisheries at some point during the year.

Table 3-2. Held and Fished Salmon Permits in Bristol Bay

			В	oth
	One l	Permit	Per	mits
Year	Held	Fished	Held	Fished
1975	2,545	1,633	110	23
1976	2,535	1,827	97	23
1977	2,665	1,817	106	21
1978	2,857	2,205	116	21
1979	2,961	2,465	96	22
1980	2,991	2,554	82	21
1981	3,036	2,618	66	25
1982	3,079	2,646	61	20
1983	3,040	2,680	50	11
1984	3,048	2,695	42	11
1985	3,082	2,693	43	14
1986	3,127	2,737	41	6
1987	3,143	2,766	43	7
1988	3,119	2,808	39	6
1989	3,207	2,879	39	5
1990	3,242	2,892	39	6
1991	3,277	2,870	26	0

			В	oth
	One l	Permit	Per	mits
Year	Held	Fished	Held	Fished
1992	3,333	2,914	26	4
1993	3,357	2,921	22	1
1994	3,420	2,868	24	3
1995	3,448	2,924	20	4
1996	3,426	2,883	25	2
1997	3,414	2,856	25	1
1998	3,383	2,800	22	2
1999	3,341	2,797	23	3
2000	3,383	2,775	19	1
2001	3,325	2,405	26	7
2002	3,208	1,864	32	3
2003	3,219	2,187	36	6
2004	3,199	2,259	32	7
2005	3,294	2,377	34	7
2006	3,235	2,436	37	8
2007	3,286	2,482	35	8
2008	3,232	2,509	36	5

			В	oth
	One I	Permit	Per	mits
Year	Held	Fished	Held	Fished
2009	3,313	2,496	29	2
2010	3,309	2,570	37	5
2011	3,218	2,581	24	2
2012	3,187	2,543	23	4
2013	3,266	2,593	21	1
2014	3,304	2,660	21	3
2015	3,230	2,670	16	0
2016	3,316	2,601	18	2
2017	3,337	2,647	25	3
2018	3,338	2,653	26	5
2019	3,335	2,690	28	5
2020	3,320	2,581	24	1
2021	3,373	2,642	21	1

# Appendix A. Dual and Stacked Permit Regulations

		Dual F	Permits:		
Fishery and Fishery Code	First Season in Effect	Basic Regulation	Identification	Special Considerations	Regulations
Kodiak Salmon Set Gillnet <b>S04K</b>	2 regulations:  (a) 1985  and  (b) 2008  then  2010:	<ul> <li>(a) Two permit holders may fish in a joint venture; the operation's total allowable gear increases from 2 nets and 150 fathoms to 3 nets and to 300 fathoms</li> <li>(b) Permit holders may own and fish 2 permits simultaneously. Their allowable gear doubles from 2 nets and 150 fathoms to 4 nets and 300 fathoms.</li> <li>Board of Fish allowed stacked permit regulation to sunset in 2010</li> </ul>	<ul> <li>(a) Gillnet buoys must be marked with a 'D' and with both permit numbers when the operation fishes 2 permits.</li> <li>(b) In 2008 persons who fished 2 permits were issued 2 permit cards: a standard card and a white-colored (non-functioning) card. In 2009, the nonfunctioning card was yellow-colored. In 2010, persons were issued 2 standard cards, and either could be used to record a landing.</li> </ul>	(b) Permit stacking regulation sunset in 2010 and is no longer allowed	(a) 5 AAC 18.331
Bristol Bay Salmon Drift Gillnet S03T	2004	Two permit holders may fish from a single vessel; the vessel's total allowable gear increases from 150 to 200 fathoms	Vessels display a 'D' adjacent to the license plate when fishing 2 permits. Otherwise, the 'D' is to be covered. Must register with F&G prior to fishing.	Dual-permit operations are not allowed in certain restricted fishing areas	5 AAC 06.333 5 AAC 06.370
Cook Inlet Salmon Drift Gillnet \$03H	2008	Two permit holders may fish from a single vessel; the vessel's total allowable gear increases from 150 to 200 fathoms	Vessels display a 'D' adjacent to the license plate when fishing 2 permits. Otherwise, the 'D' is to be covered.	Dual-permit operations are not allowed in certain restricted fishing areas	5 AAC 21.333

	Dual Permits:											
Fishery and Fishery Code	First Season in Effect	Basic Regulation	Identification	Special Considerations	Regulations							
Southeast Herring Gillnet G34A	2006	Two permit holders may fish from a single vessel; the vessel's allowable gear increases from a single 50-fathom net to a 75-fathom net.	Vessels display the letter 'D' adjacent to the license plate when fishing 2 permits. Otherwise, the 'D' is to be covered.		5 AAC 27.131(i)							
Prince William Sound Salmon Seine <b>S01E</b>	2022	Two permit holders may fish from a single vessel; the vessel's allowable gear increases from 225 fathoms to 250 fathoms	Vessels display a 'D' adjacent to the license plate when fishing 2 permits. Otherwise, the 'D' is to be covered	In times of conservation, the allowable gear may be restricted to 225 fathoms.								

#### **Stacked Permits**

**2002:** AS 16.43.140 (c) was amended to allow individuals to hold two salmon limited entry permits in the same fishery. **2006:** AS 16.05.251 (i) gives the BOF the authority to grant fishing privileges to the second permit held by an individual.

Fishery and Fishery Code	First Season in Effect	Basic Regulation	Identification	Special Considerations	Regulations			
Bristol Bay Salmon Set Gillnet <b>S04T</b>	2010	Permit holders may own and fish 2 permits simultaneously. Their allowable gear doubles from 2 nets and 50 fathoms to 4 nets and 100 fathoms.	Persons who fish 2 permits are issued 2 permit cards. Each are standard cards and either can be used to record a landing. Gillnet buoys must be marked with a 'D' and with both permit numbers when the operation fishes 2 permits.	(u) "the provisions of this subsection do not apply after December 31, 2012."  (did expire in 2012)	5 AAC 06.331(u)			
Cook Inlet Salmon Drift Gillnet \$03H	2017	Permit holders may own and fish 2 permits simultaneously. Their allowable gear increases from 150 (with 1 permit) to 200 fathoms of drift gillnet gear.	Vessels display a 'D' adjacent to the license plate when fishing 2 permits. Otherwise, the 'D' is to be covered		5 AAC 21.333(a)			
Cook Inlet Salmon Set Gillnet <b>S04H</b>	2011	Permit holders may own and fish 2 permits simultaneously. Their allowable gear doubles from 4 nets and 105 fathoms to 210 fathoms in aggregate, with no single net longer than 35 fathoms, of which no more than 105 fathoms may be more than 29 meshes in depth in the Upper Subdistrict. (Depth modification made by Board-Generated Proposal A at the 2014 Upper Cook Inlet Finfish meeting).	Persons who fish 2 permits are issued 2 permit cards. Each are standard cards and either can be used to record a landing. Gillnet buoys must be marked with a 'D' and with both permit numbers when the operation fishes 2 permits. The identification buoy attached to gillnet gear of no more than 29 meshes in depth must be marked with a "D 29" following the CFEC permit holder's permit number.		5 AAC 21.331			

#### **Stacked Permits**

**2002:** AS 16.43.140 (c) was amended to allow individuals to hold two salmon limited entry permits in the same fishery. **2006:** AS 16.05.251 (i) gives the BOF the authority to grant fishing privileges to the second permit held by an individual.

Fishery and Fishery Code	First Season in Effect	Basic Regulation	Identification	Special Considerations	Regulations
Yakutat Salmon Set Gillnet <b>S04D</b>	2012	Permit holders may own and fish 2 permits simultaneously. Their allowable gear doubles from 4 nets and 105 fathoms to 210 fathoms in aggregate, with no single net longer than 35 fathoms.	Persons who fish 2 permits are issued 2 permit cards. Each are standard cards and either can be used to record a landing. Gillnet buoys must be marked with a 'D' and with both permit numbers when the operation fishes 2 permits. Valid only for Situk, Yakutat Bay, and Kaliakh, and only if Situk Chinook escapement exceeds 750 fish.	(e) Unless reauthorized, this regulation expires December, 2017 Update: This provision was repealed 6/17/2018 so stacking is still allowed	5 AAC 30.345