Department of Fish and Game

BOARDS SUPPORT SECTION Headquarters Office

1255 West 8th Street P.O. Box 115526 Juneau, Alaska 99811-5526 Main: 907.465.4110 Fax: 907.465.6094 Email: dfg.bof.comments@alaska.gov Website: boardoffisheries.adfg.alaska.gov

Reviewer Letter

August 2018

The Alaska Board of Fisheries (board) will consider this book of regulatory proposals at its meetings from October 2018 through March 2019. The proposals concern changes to the state's fishing regulations submitted timely by members of the public, organizations, advisory committees, and ADF&G staff. Proposals are published essentially as received, with the exception of minor edits and removal of graphics and web links. Please contact Boards Support as soon as possible if you submitted a proposal and find the published version does not reflect your intent.

Proposals. Proposals are often presented as brief statements summarizing intended regulation changes. Proposed changes are also often written in accordance with the Department of Law's drafting standards: additions are **bolded and underlined** while deletions are [BRACKETED AND CAPITALIZED].

Reading all proposals in this book is encouraged. Proposals may apply statewide, affect one region or fishery of the state, or recommend change to multiple fisheries within an area.

The proposals are grouped by board meeting (see the Proposal Index). Within each meeting, proposals are organized by region, fishery, or species. This book notes if a proposal will be heard at more than one meeting. About two weeks before each meeting, the board makes a "roadmap" with the tentative order proposals will be considered and deliberated on. This usually differs from the order proposals are listed here. The board also develops an agenda for each meeting to coordinate with the roadmap.

Public comment requested. The board relies on written comments and oral testimony. Public comment, in combination with advisory committee recommendations and ADF&G staff presentations, provide the board with useful information. Written comments become public documents.

Submit your comments.

THE STATE

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GOVERNOR BILL WALKER

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	Juneau, AK 99811-5526

More about public comments. Comments must be received by each meeting's deadline (typically two weeks prior to a meeting - see the Tentative Meeting Schedule). They are included as part of board member workbooks, listed in each meeting's Index of Comments, and posted on the Boards Support website in advance of the meeting. Requirements include:

- Received by mail, email, fax, in office, or through the Boards Support website.
- 100 single-sided pages or less from any one individual or group per proposal.
- Fits on 8¹/₂" x 11" paper with adequate margins for three-hole punching.
- Web links to external documents or multimedia are not accepted.
- Include the author's name and contact information.
- For charts or graphs, cite the source.

Record copies. Written materials received after the on-time deadline, including during board meetings, are "record copies." Requirements are the same as above, except:

- Comments may not be accepted via email after the on-time deadline.
- Comments are usually accepted on-site during board meetings. Copies will need to be provided. The actual number of copies needed is posted at the meeting, usually ~25, and may change throughout the duration of the meeting.
- Comments are also accepted by fax during meetings for those not able to attend.
- Limit 10 single-sided pages or less from any one individual or group per proposal until the board begins deliberations. Once deliberations start, no more than five single-sided pages.

Oral testimony. The board welcomes oral testimony at each regularly scheduled regulatory meeting. Testimony generally begins the first day of the meeting, extending as long as necessary. There is a sign-up period for testimony at each meeting, found on the meeting agenda. Each person who wishes to speak is generally allotted three minutes for testimony. Advisory committee, federal regional advisory council, and Pacific Northwest Crab Industry Advisory Committee representatives are generally allotted 10 minutes.

Tips for comments.

- Identify proposal(s). Clearly state the proposal number you wish to discuss and if you support or oppose the proposal. If the comments support a modification in the proposal, indicate "support as amended" with the preferred amendment in writing.
- If making comments on more than one proposal, simply list the next proposal number followed by your comments. There is no need for separate pages or to submit multiple comments.
- Explain why. Help the board understand your rationale by identifying factors to take into account when acting on a proposal.
- Keep comments brief and clear. Clearly stating proposal numbers and one's position with supporting rationale will assist board members.
- Follow the requirements. Pages in excess of the page limit and comments not in the proper format will be discarded. Testimony greater than the allotted time will be cut short.
- The sooner the better. As a practical matter comments submitted after the board begins deliberations are likely to receive less consideration than comments submitted earlier.
- Write clearly. Whether typed or handwritten, use dark ink and write legibly.
- Form letters. Receiving tens, or perhaps hundreds of form letters creates tremendous paperwork and review effort. If you are considering a "mass" comment campaign please consider developing a position statement with sign-up sheets clearly listing agreeing parties.

- Use the committee process for detailed comments. The board considers specific proposals, grouped by subject, during committees as a way to receive much greater detail from the participating public. Public testimony should be tailored to encompass major items of importance. Fine details may be reserved for committee work.
- Be polite. Inflammatory material may be excluded and public testimony may be cut short.

Advisory committees. Advisory committees written recommendations should be submitted in the format prescribed by the board; boards staff can provide the right form. Recommendations should note the number of committee members in attendance as well as other stakeholders in attendance during meetings. Advisory committee recommendations must be developed at a meeting where the conditions of the Open Meetings Act (AS 44.62.310) were met. When providing public testimony provide commentary and explain the committee's current discussion. Expressing minority opinions is helpful. Reading off proposal numbers and committee recommendations is difficult to follow; your written comments should cover this sort of summary. For additional information on providing public comment refer to the Advisory Committee Manual.

Additional instructions for advisory committee chairs. Advisory committee chairs are responsible for calling committee meetings to review proposals and provide recommendations. In order to efficiently budget and provide for travel, pre-planning is essential. Chairs are to identify to Boards Support by November 15 if they anticipate an advisory committee representative might attend one of the meetings. Failure to provide early notice may prevent the advisory committee from traveling should adequate funding be unavailable.

Special notes. The board applies various statutes and policies when considering proposals. When addressing proposals affecting subsistence uses, the board provides for a reasonable opportunity for subsistence consistent with Alaska Statute 16.05.258 and regulation 5 AAC 99.010(b). When addressing allocations among commercial, sport, guided sport, and/or personal use fisheries, the board applies its Allocation Criteria (AS 16.05.251(e)). When addressing salmon fisheries it may apply the Mixed Stock Salmon Policy (5 AAC 39.220) and the Sustainable Salmon Fisheries Policy (5 AAC 39.222). You may wish to review these statutes, regulations, and policies when preparing comments for the board. See the board's website or call Boards Support staff listed in this book to learn more about the board process.

Persons with a disability needing special accommodations in order to comment on the proposed regulations should contact the Boards Support Section at (907) 465-4110 no later than two weeks prior to the scheduled meeting to make any necessary arrangements.

Thank you for taking an active role in Alaska's fisheries management regulatory process.

Sincerely,

Glenn Haight Executive Director

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Alaska Department of Fish and Game Board of Fisheries P.O. Box 115526 Juneau, AK 99811-5526 (907) 465-4110 www.adfg.alaska.gov

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2018/2019 Cycle Tentative Meeting Schedule

			Comment
Meeting Dates	Topics	Location	Deadline
October 15-16, 2018	Work Session	Anchorage	Oct. 3, 2018
[2 days]	ACRs, cycle organization, Stocks of Concern	Egan Center	
October 17, 2018 [1 day]	Joint Protocol Committee meeting	Anchorage Egan Center	n/a
October 18-19, 2018 [2 days]	Pacific Cod Meeting	Anchorage Egan Center	Oct. 3, 2018
Nov. 28-Dec. 4, 2018 [7 days]	Bristol Bay Finfish	Dillingham Middle School	Nov. 14, 2018
January 15-19, 2019 [5 days]	Arctic / Yukon / Kuskokwim Finfish	Anchorage Sheraton Hotel	Jan. 2, 2019
Feb. 21-27, 2019 [7 days]	Alaska Peninsula / Aleutian Island / Chignik Finfish	Anchorage Sheraton Hotel	Feb. 7, 2019
March 8-11, 2019 [4 days]	Statewide Finfish and Supplemental Issues	Anchorage Sheraton Hotel	Feb. 20, 2019

Total Meeting Days: 27 Proposal Deadline: Tuesday, April 10, 2018 Agenda Change Request Deadline: August 15, 2018 [60 days prior to fall worksession]

The Joint Board of Fisheries and Game is also meeting in the 2018/2019 cycle. Proposal Deadline: Tuesday, May 1, 2018

			Comment
Meeting Dates	Topics	Location	Deadline
March 21-25, 2019	Advisory Committees and	Anchorage	March 7, 2019
[4 days]	Process for Adopting	Sheraton Hotel	
	Regulations		
D 14 05 0010	-		

Rev. May 25, 2018



Alaska Department of Fish and Game Board of Fisheries P.O. Box 115526 Juneau, AK 99811-5526 (907) 465-4110 www.adfg.alaska.gov

Long-Term Meeting Cycle

(Three-year cycle)

The board considers changes to regulations on a region-based schedule. Proposals are considered for each region once every three years. Proposals are typically accepted from December-April on subjects scheduled for the upcoming cycle, while the board meeting cycle running from October through March. The fisheries include subsistence, sport, guided sport, personal use, and commercial. Special petition and agenda change request procedures are available for the board to consider out-of-cycle requests.

NOTES:

- 1) In the year preceding a board cycle, the board will announce a call for proposals that prescribes which regions, species, and fisheries are set for regulatory review.
- 2) The proposal deadline is April 10 every year. If April 10 falls on a weekend, the proposal deadline is the Friday preceding that weekend.
- 3) The board may also consider subsistence proposals for other topics (including other areas), if proposals are submitted by the typical annual deadline in April and the board determines they meet the criteria in either 5 AAC 96.615(a)(1) or (2).

Meeting Areas and Species			
Alaska Peninsula/Bering Sea-Aleutian Island/Chignik Areas all Finfish			
Arctic/Yukon/Kuskokwim Areas all Finfish			
Bristol Bay Area all Finfish			
Statewide Provisions for Finfish			
Meeting Cycle Years: 2018/2019 2021/2022 2024/2025 2027/2028			
Cook Inlet Area all Finfish			
Kodiak Area all Finfish			
Statewide (except Southeast/Yakutat) King and Tanner Crab			
Meeting Cycle Years: 2019/2020 2022/2023 2025/2026 2028/2029			
Prince William Sound Area all Finfish			
Southeast/Yakutat Areas all Finfish and Shellfish			
Statewide Dungeness Crab, Shrimp, and Miscellaneous Shellfish			
Meeting Cycle Years: 2020/2021 2023/2024 2026/2027 2029/2030			

The meeting cycle repeats itself every three years. This schedule was adopted November 9, 1990 and revised based on workload and public participation.



Alaska Department of Fish and Game **Board of Fisheries** P.O. Box 115526 Juneau, AK 99811-5526 (907) 465-4110 www.adfg.alaska.gov

Member List August 2018

NAME	TERM EXPIRES
John Jensen (Chair)	6/30/2020
Orville Huntington	6/30/2021
Reed Morisky	6/30/2020
Alan Cain	6/30/2021
Israel Payton	6/30/2019
Robert Ruffner	6/30/2019
Fritz Johnson	6/30/2020

Alaska Board of Fisheries members may be reached at:

ALASKA DEPARTMENT OF FISH AND GAME **Boards Support Section** P.O. Box 115526 Juneau, AK 99811-5526 (907) 465-4110 PHONE (907) 465-6094 FAX www.boardoffisheries.adfg.alaska.gov Glenn Haight, Executive Director, Alaska Board of Fisheries e-mail: glenn.haight@alaska.gov



ADF&G • Boards Support Section

www.boards.adfg.state.ak.us

Boards Support Section Staff List

Alaska Department of Fish and Game Mailing address: P.O. Box 115526, Juneau, AK 99811-5526 Physical location: 1255 West 8th Street Phone: (907) 465-4110; Fax: (907) 465-6094

HEADQUARTERS

Board of Fisheries Glenn Haight, Exec. Director II, 465-6095 Jessalynn Rintala, Pub. Specialist II, 465-6097 Board of Game Kristy Tibbles, Exec. Director I, 465-6098 Lena Gilbertson, Pub. Specialist II, 465-4046

REGIONAL OFFICES

Southeast Region (North of Frederick Sound) Lena Gilbertson P.O. Box 115526 Juneau, AK 99811-5526 Phone: 465-4046 Fax: 465-6094

Southeast Region (South of Frederick Sound) Jessalynn Rintala P.O. Box 115526

Juneau, AK 99811-5526 Phone: 465-6097 Fax: 465-6094

Southcentral Region Sherry Wright 333 Raspberry Road Anchorage, AK 99518-1599 Phone: 267-2354 Fax: 267-2489

Southwest Region Taryn O'Connor-Brito P.O. Box 1030 Dillingham, AK 99576 Phone: 842-5142 Fax: 842-5937 1. Southeast

- 2. Southcentral
- 3. Southwest
- 4. Western
- 5. Arctic
- J. AICUC
- 6. Interior

Western Region Jen Peeks P.O. Box 1467 Bethel, AK 99559 Phone: 543-2433 Fax: 543-2021

Arctic Region Hazel Smith P.O. Box 689 Kotzebue, AK 99752 Phone: 442-1717 Fax: 442-2420

Interior Region Nissa Pilcher 1300 College Road Fairbanks, AK 99701-1599 Phone: 459-7263 Fax: 459-7258

(Draft) Notice of Proposed Changes In the Regulations of the Alaska Board of Fisheries

The Alaska Board of Fisheries proposes to adopt, amend, or repeal regulation changes in Title 5 of the Alaska Administrative Code, dealing with fishery and aquatic plant resources in the areas designated below, including the following regulations:

- 1. IN THE BRISTOL BAY AREA, INCLUDING THE BRISTOL BAY COMMERCIAL HERRING AREA; IN THE ARCTIC-KOTZEBUE, NORTON SOUND-PORT CLARENCE, YUKON, AND KUSKOKWIM AREAS (collectively referred to as Arctic-Yukon-Kuskokwim or A-Y-K Areas), INCLUDING THE KUSKOKWIM AND BERING SEA-KOTZEBUE COMMERCIAL HERRING AREAS, AND IN THE NORTH SLOPE, NORTHWESTERN, YUKON RIVER, TANANA RIVER, AND KUSKOKWIM-GOODNEWS SPORT FISH AREAS; IN THE ALASKA PENINSULA, ALEUTIAN ISLANDS, CHIGNIK, AND ATKA-AMLIA AREAS, INCLUDING THE ALASKA PENINSULA-ALEUTIAN ISLANDS COMMERCIAL HERRING AREA AND THE ALASKA PENINSULA AND ALEUTIAN ISLANDS SPORT FISH AREA; IN THE SOUTH ALASKA PENINSULA, CHIGNIK, BERING SEA-ALEUTIAN ISLANDS, AND CHUKCHI-BEAUFORT COMMERCIAL GROUNDFISH AREAS; AND STATEWIDE (GENERAL PROVISIONS) FINFISH REGULATIONS:
 - A. In the **commercial, sport, guided sport, personal use, and aquatic plant fisheries:** fishing seasons, periods, and opening and closing times; bag, possession, size, sex, age, and harvest limits; harvest levels, thresholds, goals, and quotas; definitions; bycatch provisions; districts, subdistricts, sections, subsections, areas, and other management boundaries; locations open and closed to fishing; methods and means; gear and vessel restrictions, including marking and operational requirements; registration and permit requirements; registration areas (including nonexclusive, exclusive and superexclusive registration areas); recordkeeping and marking requirements; management plans for conservation and development, including escapement, inriver, and other management goals; landing requirements; provisions for development and allocation among beneficial uses; guiding principles; provisions to regulate, require, restrict or prohibit the retention, tendering, transportation, dispatch, possession, sale, release, or purchase of fish; methods of release; registration, licensing, reporting, and other requirements for sport fishing guides and operators, guided anglers, catchers, processors, buyers, and transporters; onboard observer requirements; fish storage and inspection requirements.
 - B. In the **subsistence fisheries:** identification or modification of customary and traditional subsistence uses and amounts reasonably necessary for subsistence; fishing seasons, periods, and opening and closing times; bag, possession, size, sex, age, and harvest limits; definitions; districts, subdistricts, sections, subsections, areas, and other management boundaries; locations open and closed to fishing; methods and means; gear and vessel restrictions, including marking and operational requirements; registration and permit requirements; recordkeeping and marking requirements; management plans for conservation and development, including escapement, inriver, and other management goals; regulations for the subsistence priority; landing requirements; provisions for

development and allocation among beneficial uses and users, including creating and regulating tier II fisheries; guiding principles; otherwise establish, regulate, change, or adjust subsistence fisheries.

For a copy of the proposed regulation changes contact the Alaska Department of Fish and Game, (ADF&G) Boards Support Section, P.O. Box 115526, Juneau, AK 99811-5526, (907) 465-4110, or www.boardoffisheries.adfg.alaska.gov.

Anyone interested in, or affected by, the subject matter contained in this legal notice should make written or oral comments to have their views considered by the board. You may comment on the proposed regulation changes, including the potential costs to the private persons of complying with the proposed changes, by submitting written comments limited to no more than 100 single-sided or 50 double-sided pages to the ADF&G, Boards Support Section, at P.O. Box 115526, Juneau, AK 99811-5526. Additionally, the Boards Support Section will accept comments by facsimile at (907) 465-6094, by email to dfg.bof.comments@alaska.gov (PDF format only), or online at www.boardoffisheries.adfg.alaska.gov. Individuals and advisory committees directing public comments at an ADF&G office or personnel other than as prescribed above are advised that such comments will not be received and entered as public comment.

Comments are generally due no later than two weeks prior to the meeting during which the topics are considered. Unless otherwise specified for a particular meeting in a published notice, written comments exceeding the page limit from any one individual or group relating to proposals at any one meeting will not be accepted. Written comments limited to 10 single-sided or 5 double-sided pages in length from any one individual or group are accepted after the two-week deadline and inserted in board member workbooks at the beginning of the meeting, and are also accepted during the meeting and until the board begins proposal deliberations.

ADDITIONAL PUBLIC COMMENT STANDARD:

Once a meeting begins and during a meeting written comments from any one individual or group may be submitted by hand delivery at any time if the required number of copies are provided (typically in excess of 25 copies). Individuals not in attendance at a meeting may fax comments to 907-465-6094. As a practical matter, comments submitted after the board begins deliberations on relevant proposals are likely to receive less consideration than comments submitted earlier.

Once proposal deliberations begin, the board will <u>ONLY</u> accept written comments on the topics being considered at the meeting from any one individual or group that are not more than five single-sided pages, or the equivalent number of double-sided pages, unless specific information is requested by the board that requires more pages than allowed under this standard.

Each meeting will generally start at 8:30 a.m. on the first day of the meeting dates below unless the board directs a different start time. The public oral testimony period of each regulatory meeting begins after staff reports and continues until everyone who has signed up on a timely basis and is present at the meeting has an opportunity to be heard. The board will take oral testimony only from those who register before the cut-off time announced by the board chair at each meeting. The length of oral statements may be limited to three minutes or less. Additional public hearings with board committees may be held during the meeting.

TENTATIVE MEETING SCHEDULE

Work Session

October 15-16, 2018 Egan Civic and Convention Center, Anchorage Comment deadline: October 3, 2018

Alaska Peninsula, Chignik, Aleutian Islands, and Bering Sea Pacific Cod

October 18-19, 2018 Egan Civic and Convention Center, Anchorage Comment deadline: October 3, 2018

Bristol Bay Finfish November 28-December 4, 2018 Dillingham Middle School, Dillingham Comment deadline: November 14, 2018

Arctic, Yukon, Kuskokwim Finfish

January 15-19, 2019 Sheraton Hotel, Anchorage Comment deadline: January 2, 2019

Alaska Peninsula, Chignik, Aleutian Islands Finfish

February 21-27, 2019 Sheraton Hotel, Anchorage Comment deadline: February 7, 2019

Statewide Finfish and Supplemental Issues

March 8-11, 2019 Sheraton Hotel, Anchorage Comment deadline: February 20, 2019

Any changes to meeting locations, dates or times, or rescheduling of topics or subject matter will be announced by news release. Please watch for these announcements in the news media or call (907) 465-4110. Please carefully review the *PROPOSAL INDEX* available for the meeting for specific proposals to be addressed by the board. Copies of the proposal indices are in the proposal book, available online at <u>www.boardoffisheries.adfg.alaska.gov</u>, and at the relevant meeting. The board may also include accepted agenda change requests as new proposals following its October 15-16, 2018 work session. Any additional proposals will be noticed and made available online and upon request.

Anyone interested in or affected by subsistence, personal use, commercial fishing, sport, guided sport, or aquatic plant regulations are hereby informed that the Board of Fisheries may consider any or all of the subject areas covered by this notice. Under AS 44.62.200(b), the board may review the full range of activities appropriate to any of the subjects listed in this notice. The board may make changes to the subsistence, personal use, sport, guided sport or commercial fishing regulations as may be required to ensure the subsistence priority in AS 16.05.258. On its own motion, after the

public hearing, the board may adopt, amend, reject, supplement, or take no action on these subjects without further notice. In addition, the board may adopt other regulations necessary to implement, administer, or enforce the regulations adopted. THE BOARD IS NOT LIMITED BY THE SPECIFIC LANGUAGE OR CONFINES OF THE ACTUAL PROPOSALS THAT HAVE BEEN SUBMITTED BY THE PUBLIC OR ADF&G. The language of the final regulations may be different from that of the proposed regulations. YOU SHOULD COMMENT DURING THE TIME ALLOWED IF YOUR INTERESTS COULD BE AFFECTED.

If you are a person with a disability who needs special accommodation in order to participate in the proposed regulation process, please contact Glenn Haight at (907) 465-4110 no later than two weeks prior to the beginning of each meeting to ensure necessary accommodations can be provided.

Statutory Authority: AS 16.05 - AS 16.20, AS 16.40

Statutes Being Implemented, Interpreted, or Made Specific: AS 16.05 - AS 16.20, AS 16.40 **Fiscal Information**: The proposed regulatory actions are not expected to require an increased appropriation.