On-Time Advisory Committee Comment List

Kodiak Finfish | January 10-13, 2017

Chignik Fish & Game Advisory Committee (Minutes November 28, 2016)	AC01
Kodiak Fish & Game Advisory Committee (Minutes December 15, 2016)	AC02
Unalaska Fish & Game Advisory Committee (Minutes November 30, 2016) & Letter	AC03



Chignik Advisory Committee November 28th, 2016

Jacob Shangin called the meeting to order at 1:30pm on November 28th, 2016

II. Roll Call: Jacob Shangin, Chair, Ivanof Bay, 6/2018

Alfredo AbouEid, Vice Chair, Chignik Lagoon, 06/2017

Raechel Allen, Secretary, Chignik Bay, 06/2017

Ben Allen, Chignik Bay, 06/2018
Gene Carlson, Chignik Bay, 06/2019
Mitchell Lind, Chignik Lake, 06/2017
Ronald Lind, Chignik Lake, expired
Al Anderson, Chignik Lagoon, 06/2018
Gary Anderson, Chignik Lagoon, expired
Edgar Shangin, Ivanof Bay, 06/2017
Stephen Shangin, Ivanof Bay, expired
Patrick Kosbruk, Perryville, 06/2018
Austin Shangin, Perryville, 06/2017
Boris Kosbruk, Perryville, expired
Rame AbouEid, Alternate 06/2017
Ernest Carlson, Alternate 06/2017

Members Present: 11; Austin Shangin, Jacob Shangin, Stephen Shangin, Edgar Shangin, Alfredo AbouEid, Al Anderson, Gary Anderson, Raechel Allen, Gene Carlson, Ben Allen, Boris Kosbruk (joined the meeting prior to discussions of proposals)

Members Absent: 2

Number Needed for Quorum on AC: 8

List of User Groups Present: Chignik Bay, Chignik Lagoon, Ivanof Bay, Perryville

- III. Approval of Agenda: Motion to approve was made by Edgar and seconded by Austin. Changing the order of groundfish proposals, 274 and 249, prior to the finfish proposals, Dawn Wilburn request for the AC to consider writing a letter for the Saltonstall-Kennedy Grant to fund ongoing genetic studies, and a method for timely approval of this meetings minutes were added to the agenda. The agenda was unanimously approved.
- IV. Fish and Game Staff Present: Taryn O'Connor-Brito, Board Support; Dawn Wilburn, Chignik Salmon Management; Lucus Stumpf, Chignik Salmon Management; Jeff Wadle, Regional Salmon Management; Nat Nichols, Groundfish/Shellfish Management; James Jackson, Kodiak Area Biologist

Guests: Chuck McCallum, George Anderson, Clem Grunert, Timothy Murphy, Don Bumpus

V. ADF&G Staff Updates: Taryn introduced Gene Carlson as a new member for Chignik Bay, replacing Debbie Carlson. She then explained that some of the AC seats expired last June, and while members may continue to serve after their term expires, they are requested to notify their village councils of the need for an election.



- VI. New Business:
 - 1. Proposals to consider:

STATEWIDE	(EXCEPT S	OUTHEAST	AND YAKUTAT) KING AND TANNER CRAB AND SUPPLEMENTAL ISSUES MARCH 20–24, 2017 ALASKA BOARD OF FISHERIES	
Mandatory-	Please Sur	nmarize Yo	our Proposal Comments in this Form	
BOF	Proposal Number		Proposal Description	
Supports or Opposes?	Number Support	Number Oppose	Comments/Discussion (list Pros and Cons)/Amendments to Proposal	
BOF	249	Establish 20 pot gear limit for vessels participating in the South Peninsula District commercial Tanner crab fishery and cap the total number of pots allowed in the fishery at 1000 pots.		
Support Support as Amended Oppose No Action	11	0	Motion to adopt was made by Al and seconded by Alfredo. Discussion given by members was to ascertain if this would impact Chignik. Of concern was would this potentially limit participants since 1000 pots had been reached on 2 different years, and could this cause displaced boats to move to Chignik. It was mentioned that 20 pots wasn't enough. A motion to take no action was made by Alfredo and seconded by Gary.	
BOF	274	Reduce waters closed for the protection of Stellor sea lions during the parallel Pacific cod fishery in the Chignik Area.		
Support Support as Amended Oppose No Action	11	0	Staff commented that this was a hold over proposal (#9) from the Nov. 2015 Board cycle. It was pointed out that the proposal was amended at that time by RC#30. The Board at that time was open to the idea and subsequently a letter was sent to NOAA regarding impacts of the Proposal. NMFS response was that it may affect, but not adversely affect the Stellor sea lions. Motion to adopt made by Al and seconded by Alfredo. A member stated that all our Sea Lion areas needed to be under the same 3 mile guidelines as other areas. It was thought that the language as proposed in 274 was confusing. Al made a motion to amend Proposal 274 by incorporating instead the language of RC# 30, beginning at the second paragraph. Alfredo seconded. The amendment passed unanimously.	



KODIAK FINFISH JANUARY 10–JANUARY 13, 2017 ALASKA BOARD OF FISHERIES

ALASKA BOARD OF FISHERIES Mandatory- Please Summarize Your Proposal Comments in this Form Proposal BOF **Proposal Description** Number Supports or Number Number Comments/Discussion (list Pros and Cons)/Amendments to Opposes? Proposal Support Oppose Increase the minimum expected sockeye salmon harvest thresholds from 300,000 BOF 51 to 600,000 prior to July 8 and 600,000 to 1,000,000 fish after July 8, and from 600,000 to 1,000,000 fish in years when runs are as strong as expected. Ben made the motion to adopt. Alfredo seconded. Member discussion stated the 300k harvest minimum was set in the early 70's when boats and gear were smaller and less effective, while now the gear at Igvak is so effective that the first run has been essentially stopped or shut off. As it is managed now, it is inequitable that a seiner at Igvak can catch 90,000lbs in a 48 hour opening while Chignik seiners are working for nearly 3 months to catch the same amount. Chignik salmon seine is the only fishery most people have for income and, as of lately, the second run frequently fails to materialize. The 600k harvest minimum was an acknowledgement that a guarantee was necessary, but the 600k is now not economically viable to sustain Chignik fishermen and the community members that rely on the fishery. Chignik fishermen now give 2% tax on their catch to Chignik Regional Aquaculture Association to enhance and protect its salmon runs, which benefits interception X Support fisheries that carry no burden to do the same, yet Kodiak has built up, Support in part from their catch of Chignik bound fish, robust hatcheries and as Amended 11 0 runs which have successfully augmented their seasons income so that Oppose they no longer have the same need that existed in the early 70's. No Action



BOF	52	Require commercial salmon fishermen to register prior to fishing in the Cape Igvak Section and check out upon leaving the section, and require tender operators to report fish ticket harvest data within 12 hours of taking a delivery.
Support Support as Amended Oppose No Action	11	Motion to adopt was made by Stephen and seconded by Gene. Gene stated in the 70's boats held 30K lbs but now held upwards of 100K lbs with RSW, making it very easy to travel elsewhere with catch onboard. Alfredo offered that registration was done in Bristol Bay and then inquired of the Department about the manageability of the proposal. James Jackson stated that while more difficult, this could be done. Alfredo stated that because Igvak operates under an allocation limit there is incentive to run elsewhere to under-report the catch and it is our right to have accurate calculations of the catch. Chuck mentioned some indignation during the last Board Cycle about the suggestion of misreporting, but pointed out that it is human nature that a percentage of people with cheat if there is inadequate enforcement or monitoring and it doesn't take many to cause problems for Chignik. Raechel pointed out that current communication technology is available and should be used to get catch information out rapidly to the management teams for more accurate management and forecasting. George commented that this is consistent under the Sustainable Fisheries Act to ensure that accurate catch reporting occurs. The Chignik brood table incorporates the Igvak catches and relies on accuracy. Gary explained that at the end of an opening, the last boats in line to deliver have so long to wait, it is often more feasible to start running elsewhere and then deliver. Chuck added that while some say there is no reason to think that this is going on, there is a saying. "If you're not looking, you won't see it." Ben shared that during the Cod season everyday each boat calls in their numbers of catch and that accountability similar to this in the Igvak fishery is reasonable to expect. Al stated that had the Dolgoi area had requirements such as these, they might not have cost every Chignik boat 4,000 sockeye by overharvesting their limit in 2016.



BOF	53	Amend the Cape Igvak Salmon Management Plan so that the harvest allocation applies only prior to July 9.		
Support Support Support as Amended Oppose No Action	11	Al made the motion to adopt and Gary seconded. Jacob stated Chignik's second run is weaker than the early run and an extra 75K in-river escapement goal is added for local subsistence beginning in August. This addition has come about over the last ten years, requiring the Chignik commercial fishery to adjust a decrease in harvestable late-run fish. Igvak impacts the Chignik late-run escapement which in turn consistently requires the Chignik fleet to stand down and not fish later to ensure adequate escapement. Kodiak fishermen at Igvak should fish on their own stocks in July and not siphon off traveling fish to other areas that depend exclusively on local stocks for income and subsistence. George stated that plenty opportunity exists for Igvak fishermen to fish elsewhere, east on the mainland side and in the Kodiak Island group after July 5th. Alfredo reflected that our second run is weak. After July 5th Igvak harvests Chignik late-run sockeye salmon, and has enough interception power to ruin fishing for westbound Chignik fish in Chignik's Eastern District bordering the Cape Igvak Section. Simply put, when Igvak is fishing after July 5th it is like the spigot is turned off— Eastern District fishing abruptly turns into a scratch fishery at best. Chuck stated that Chignik needs relief on both runs, but especially on the late run from interception fisheries. Al stated the Chignik subsistence user groups have submitted proposals of late to increase the availability of late-run salmon and it should be considered as a warning of the problem of undue to the stress on the late-run. Don believes the Department is managing out of its norm in the last few years, basing decisions on formula numbers rather than actual numbers. For example, last year Igvak opened on the second day of Chignik's fishery. Because the communities of Chignik have no other economic resource, the impacts of the management decisions can be devastating financially.		
BOF	54	Redefine the area used to determine allocation percentages within the Cape Igvak Salmon Management Plan.		
Support Support as Amended Oppose No Action	11	Ben made motion to adopt and Alfredo seconded. George inquired if there were Department issues. Staff replied it was likely neutral. Ben clarified that this was a long-standing unintended bias in the methodology used for calculating the allowable or targeted amount of catch available under the Igvak allocation plan. A few years back the BOF did this for the SEDM fishery as it was recognized that the fishery should not be rewarded when Igvak exceeds its allocation. The same correction should be applied to Igvak so that that fishery is not advantaged when the SEDM harvest exceeds their allocation. Raechel stated it would stop penalizing Chignik when areas caught over allocation. George stated the request is only fair and basically housekeeping. The change is solely mathematical and standardizes the method for determining harvest amounts in the SEDM and Igvak fisheries.		



BOF	55	Repeal the Cape Igvak Salmon Management plan and close commercial salmon fishing in the Cape Igvak Section through July 25.			
Support Support as Amended Oppose No Action	11	Although no action was the final consensus out of concern of offending the Board and appearing unreasonable and drastic, this proposal contained lengthy and robust discussion. Al made motion to adopt and Gary seconded. Alfredo expressed that Kodiak fisherman have a right to fish but not wide open. Al recalled that it was implied when Igvak was implemented that when Kodiak was "back on their feet" the allocation would be reversed especially in times of hardship in Chignik. He believes that the original board would have already repealed the allocation because Kodiak has its own strong returns now. He would like to see this proposal kept alive as our second run is failing. We used to fish well into September in the past but are lucky to fish past Aug. 10th now. It is the Chignik people who are doing poorly now. Raechel noted that shutting down Kupreanoff on our other end occurred and this proposal was not completely out of line. Our communities are struggling. Chignik has lost the support of both shore based plants that once bought halibut and cod and brought the city a tax base. The school in Chignik Bay was shuttered for a year recently as families with children left town to find work. There are few other city jobs, no other industries aside from fishing, and salmon constitutes the primary fishery. She suggested modifying the proposal so that if Kodiak's predictions were healthy and above a prescribed level of run strength, then Igvak would remain closed, being unnecessary to Kodiak's welfare. Don stated the way the allocation is managed is a problem (the focus being achieving maximum allocation). Gary stated that Igvak targets the peak of our run while we scratch to make the allocation work (catch up). Also, Chignik lacks enough harvestable fish to build a shore plant. Chuck explained that during the first 10-years (1978-87) of the Igvak plan, Chignik fishermen were averaging about \$100K more. In 1978 the BOF implemented the Igvak plan to re-distribute wealth away from Chignik toward Kodiak. It seemed reasonabl			



BOF	56	Reduce the Cape Igvak Section allocation from 15 percent to 7.5 percent of the total		
Support Support Support Support Support Support Support	11	George, author of the proposal, speaks to the proposal. Under the Igvak plan in the first 10-years (1978-87) the Kodiak salmon fishery annually averaged 26% more revenue than Chignik; now Kodiak is averaging more than 152% (2006-2015) annually. The BOF implemented the Igvak plan to re-distribute wealth away from Chignik toward Kodiak. Kodiak has 10 systems with weirs, hatcheries, and other fishery opportunities. Motion to adopt made by Ben and seconded by Alfredo. Al stated the interception fisheries don't share any burden of conservation and we have a test fishery that supports the weir and Kodiak doesn't contribute, yet they take the fish that we work to maintain which helps to fund Kodiaks hatcheries in part. Alfredo stated that Kodiak has many different salmon systems and Chignik has only one. Gary points out that we spend money on FRI to get a good prediction only to have Igvak "gear up" for the peak of our run. Members requested comments on proposal 55 reflected to this Proposal as well. Raechel stated that Igvak's benefit to Kodiak was greater in the first 10 yrs of the Igvak plan, but now is of lesser value by %. Kodiak's loss would not be as significant as Chignik's gain if the allocation was adjusted back to Chignik. Alfredo requested historical data of Igvak participation. Chuck stated Chignik is the only area in ADF&G's Westward Region managed exclusively on local salmon, and is highly dependent on a single local sockeye systems, a robust pink resource, multiple interception fishery opportunities, and world class federal groundfish opportunities as well. The five communities of the Chignik area are highly dependent on this single system for their survival and, therefore, they are highly vulnerable to the changes in that one system. Alfredo wants to see Igvak managed on what Chignik is actually catching instead of on prediction. Chuck points out that Igvak openers are always 48 hrs or more for efficiency but Chignik translates to around \$69K (@ \$1.20 lb) and believes that to be an unreasonably low as		

- 2. Representation at Kodiak Finfish meeting on January 10-13,2007:Request for a member to give AC testimony. Jacob may appoint that person but could go as well. Members are encouraged to contact Jacob if they are going and would be willing to speak for the AC. Tentatively Jacob will go. Alfredo suggests Chignik fishermen get legal representation for the Board meetings.
- 3. AC Letter of Support: Dawn Wilburn requests a Letter of Support from the AC for the Saltonstall-Kennedy Grant to fund ongoing genetic studies in 2018-2019. Ben made motion to give Jacob

authority to finalize the letter. Stephen seconded. All suggests that Dawn send a letter requesting support to the villages as well. Motion carries unanimously.

4. Method to approve minutes: Raechel makes a motion to give Jacob authority to approve these minutes. Gary seconds. Motion passed unanimously.

VII. Set date and location of next meeting: Al suggested that a AC subcommittee be set up for the upcoming BOF meeting. Stephen seconded. Taryn sees no issue in calling a brief meeting to approve the subcommittee. Al made the motion to set up a subcommittee and work with the villages to fund travel to Kodiak. Taryn reminds the members to keep the meetings consistent. Motion passed unanimously. The Chairman will call the next meeting.

Adjournment: 3:45pm

Minutes Recorded By: Raechel Allen

Minutes Approved By: _

Jacob Shangin

Date: 12/22/2016



Kodiak Advisory Committee December 15, 2016 ADFG Building, Kodiak AK

- I. Call to Order: 1300 by Paul Chervenak (Chair)
- II. Roll Call: Members Present:
 - 1. Paul Chervenak-BG Guide/Outfitter
 - 2. Andrew Finke-Kodiak Subsistence (Left at app. 1900)
 - 3. Pete Hannah-SE Set net
 - 4. Oliver Holm-Small Boat
 - 5. Rolan Ruoss-Transporter/Sport Fish Charter (present at app. 1430)
 - 6. Julie Kavanaugh-Vice Chair-Concerned Citizen
 - 7. Melissa Burns-Concerned Citizen
 - 8. Duncan Fields-(Alternate for Conrad Peterson) Old Harbor Community
 - 9. Skylar Waite-Ouzinkie Community
 - 10. Jason Bunch-Kodiak City ALT-1
 - 11. Nathan Rose-Kodiak City ALT-2 (Present beginning at 1540)

Number Needed for Quorum on AC: 8

User Groups Present:

Salmon Set Net Sport Fish ADFG

Salmon SeinerFish GuideTransportersJiggerSubsistenceVillage ResidentsTenderKodiak CityAK State Trooper

Long Line KRAA Small Vessel Refuge

III. Fish and Game Staff Present:

Mark WittoveenNick SagalkinJames JacksonNate SvobodaTodd AndersonTyler PollumNatura RichardsonMark StichertNat Nichols

Jeff Wadle Kevin Schaberg

- IV. **Approval of Agenda**: Movement called to Add Proposal 157 to "New Business". Approved Unanimously. Agenda Approved Unanimously as Amended.
- V. **Approval of Previous Meeting Minutes**: Completed by Chairman Paul Chervenak before this meeting as approved during last AC Meeting. See Kodiak AC Meeting 2/26/16 Minutes.



VI. Guests Present: 30 members of the public plus Agency Personnel and Board Members

VII. Old Business: None

VIII. New Business:

- 1. Discussion of Proposals 47-61. Commercial Fin Fish Proposals.
- 2. Discussion of Proposals 62-65. Commercial Fisheries Proposals relating to Sport Fish.
- 3. Discussion of Proposals 66-70. Sport Fishing Proposals.
- 4. Discussion of Proposal 157. Small Game Bag Limits

KODIAK FINFISH JANUARY 10–JANUARY 13, 2017 ALASKA BOARD OF FISHERIES

Mandatory- Please Summarize Your Proposal Comments in this Form

BOG or BOF	Proposal Number	Proposal Description		
Supports or	Number	Number	Comments/Discussion (list Pros and Cons)/Amendments to Proposal	
Opposes?	Support	Oppose	Comments/Discussion (list Pros and Cons)/Amendments to Proposal	
BOF	47	Correct inconsistent GPS coordinates for waters of Kitoi Bay closed to commercial		
ВОР	47	salmon fis	shery.	
Support Support as Amended Oppose No Action	11	0	 Department personnel articulate this is an administrative "housekeeping" proposal. Unanimous support to help the Department work efficiently. 	



BOF	48	Correct inconsistent GPS coordinates for waters of Kitoi Bay closed to subsistence salmon fishing.
Support Support as Amended Oppose No Action	11	 Department personnel articulate this is an administrative "housekeeping" proposal. Unanimous support to help the Department work efficiently.
BOF	49	Repeal the five-day stand down period between commercial black rockfish fishing trips and increase the Southeast District trip limit from 5,000 pounds to 10,000 pounds.
Support Support as Amended Oppose No Action	0	 ADFG feels this proposal will not hurt the fishery but acknowledges it could turn a relatively safe and well working fishery into a derby style fishery that could have various effects on how it is conducted. Committee discusses historical relevance of current regulation; what has been implemented is working. Public discussion how current regulation aids in community based opportunity, supports small operators, increases economic value (direct marketing), allows for easier management, provides a high level of protection for over harvesting. Public discussion regarding negative affects of proposition to include lack of opportunity in Salmon Fishery may drive new entrants to this resource, potential for derby style fishery, safety concerns, participation of larger boats to drive out smaller boats, economic factors such as driving down prices. Bob Bowhay, an original petitioner, rescinded his support of this proposal.
BOF	50	Change date when the Kodiak Area state-waters Pacific cod jig gear fishery may be designated as a non-exclusive registration area from October 30 to June 10.
Support Support as Amended Oppose No Action	10	 Public discussion of current regulation and lack of flexibility to switch between federal and state fisheries. Public generally has no opposition and feels this proposal effects a small group of users; its intent is to open accessibility to resources that go unused. Julie Kavanaugh opposes; questioning an unforeseen allocation issue with Pot Fisherman.



BOF	51	Increase the minimum expected sockeye salmon harvest thresholds from 300,000 to 600,000 prior to July 8 and 600,000 to 1,000,000 fish after July 8, and from 600,000 to 1,000,000 fish in years when runs are as strong as expected.
Support Support as Amended Oppose No Action	0	 This proposal has no economic, managerial, biological or change in fishing pattern justification. Overwhelming public agreement is that this proposal is strictly allocative in nature. Overwhelming public agreement that this proposal makes it appear there is something wrong with the fishery when there isn't, thus no Kodiak Proposals. Public and ADFG officials agree the current management plan, which has been in place for 38 years is working as intended. Public consensus is Chignik Residents would like to increase local fish harvest due to lack of other economic opportunities of a small village. This would have a ripple effect impacting Kodiak's small villages, which also have limited economic opportunities. Current Kodiak fishing participation is declining and current permit values are down while current Chignik participation and permit values remain high. This proposal will drive permit values even higher in Chignik. This proposal would increase the impact on Kodiaks Seine and Set Net Fisheries when current lgvak participants are relocated. To date there is no stock identification for this fishery to enact regulation that would purposefully change allocation. Current management policy is based on theory that 90 percent of the Igvak caught fish are Chignik bound. We now have one year of genetic analysis showing only 75 percent of the Igvak caught fish are Chignik bound. (If this data remains consistent with future studies, Igvak may be the recipient of higher fish allocations.) While Igvak fishing patterns have not changed, current fishing trends in the Chignik Area have in that they now fish more outside the Iagoon, on the capes intercepting more non-Chignik bound fish. There needs to be "give and take" on both sides of the district. Other potential problems with increasing Chignik allotment would be over escapement, lower quality fish and insufficient processor capability. Unanimous agreement that this proposal w



воғ	52	Require commercial salmon fishermen to register prior to fishing in the Cape Igvak Section and check out upon leaving the section, and require tender operators to report fish ticket harvest data within 12 hours of taking a delivery.
Support Support as Amended Oppose No Action	0	 This is a proposal based on under-reporting. ADFG comments on the extremely high numbers this fishery produces; stating reporting discrepancies would have to be unrealistically high to impact management policies. Public unanimously agrees the validity of misinformation to the dept. is highly unlikely since there would be no financial incentive to misreport. Public commented on current common processor practices which often include mandates for "clean vessels" when leaving/arriving Kodiak. ADFG investigated "under-reporting incentive" during the 2016 fishery. State Troopers boarded vessels returning from cape Igvak finding no evidence supporting under-reporting. Verified by AK State Troopers.
BOF	53	Amend the <i>Cape Igvak Salmon Management Plan</i> so that the harvest allocation applies only prior to July 9.
Support Support as Amended Oppose No Action	0	• See Comments of Proposal 51. 11
BOF	54	Redefine the area used to determine allocation percentages within the Cape Igvak Salmon Management Plan.
Support Support as Amended Oppose No Action	0	• See Comments of Proposal 51.
BOF	55	Repeal the Cape Igvak Salmon Management plan and close commercial salmon fishing in the Cape Igvak Section through July 25.
Support Support as Amended Oppose No Action	0	• See Comments of Proposal 51. 11
BOF	56	Reduce the Cape Igvak Section allocation from 15 percent to 7.5 percent of the total Chignik Area sockeye salmon catch.
Support Support as Amended Oppose No Action	0	• See Comments of Proposal 51.



BOF	57	Allow set gillnet gear in the entire Alitak District after September 4.
Support Support as Amended Oppose No Action	11	 Public Testimony supports the proposal, as it will not affect other fisheries or management. Village testimony supports and believes Old Harbor village fisherman may utilize this regulation if adopted. Seiners support this proposal as long as set net gear is not left on scene after fishery is complete. Set Net testimony believes gear will not be left due to the short time period of utilization. This provides for equal opportunity since Seiners can go anywhere after Sept. 4.
BOF	58	Limit escapement of jack sockeye salmon into Frazer Lake to no more than 15 percent of total Frazer Lake sockeye salmon escapement.
Support Support as Amended Oppose No Action	9	 Dept. provides an in depth review of the intent of this proposal; abnormally high Jack counts within this fishery. Discussion among public and board includes biologic and economic impact, past and present management measures and theoretic management plans. Majority agrees measures need to be taken within this system but this proposal may not be "the fix". Motion called to amendment the proposal to read; "SUPPORT WORKING GROUP TO ADDRESS JACK POPULATION WITHIN THE FRAZER LAKE FISHERY" Motion, second' and carried in favor of amended proposal 9-1 Amended proposal supported 9-1 Opposition theorizes limiting jack escapement will cause unfertilized eggs.
BOF	59	Implement a mandatory minimum commercial salmon fishery closure of 63 consecutive hours during every 7-day period in both the Westside and Alitak districts.
Support Support as Amended Oppose No Action	0	 Public sentiment; "the intent of this proposal is to salvage this fishery." Various board members state concern over distributive effects this could have on other fisheries including the Northwest Kodiak District. Majority agrees measures need to be taken within this system but this proposal may not be "the fix". KRAA board members express willingness to help with this ongoing Alitak Area fishery problem. Interception of fish on the west side is probably not the problem. West side fishing patterns remain the same as when the Alitak escapement was good. Pulse closures would affect the different gear types and could also negatively impact many systems with potential over-escapement. This proposal will encompass the northern most point of Kodiak Island to help the southern most point of the island, as this District is so vast.



BOF	60	Create a special harvest area (SHA) allowing the Kodiak Regional Aquaculture Association to harvest Karluk River sockeye salmon deemed excess to escapement needs.
Support Support as Amended Oppose No Action	10	 Proposer, Duncan Fields present. Unanimous acknowledgment that over-escapement is harmful to any system, especially sockeye salmon. Dept. expresses the difficulty with managing this fishery due to high volumes in extremely small time periods. Board member Oliver Holm expresses one problem with this proposal is limited opportunity with other types of gear. Karluk Village Representatives express opposition and conflicts with village subsistence. Proposer states the intent of this proposal is to bring forth the issue of this fishery having a problematic sockeye escapement; which has long term effects. In addition, he requested biology be a part of future planning for this fishery.
BOF	61	Amend the Spiridon Bay Sockeye Salmon Management Plan to reflect cost recovery activities conducted by Kodiak Regional Aquaculture Association.
Support Support as Amended Oppose No Action	10	 Department personnel articulate this is an administrative "housekeeping" proposal. Unanimous support to help the Department work efficiently.
BOF	62	Close all waters within a 1,000-yard radius of the terminus of Ayakulik River to commercial salmon fishing June 1- July 15.
Support Support as Amended Oppose No Action	1	 Dept. provides overview of management policy of system for sockeye escapement. Proposer is present and provides intent requesting larger buffer zone to protect Chinook salmon. Public discusses realistic use of markers versus current inner/outer Ayakulik Area management system. Dept. believes creating a buffer zone will have an opposite effect. A buffer zone created by the use of markers will ultimately cause more fishing time than current management policy, resulting in greater King Salmon harvest. Majority agreement markers will create overharvesting



BOF	63	Close all waters within a 500-yard radius of the terminus of Ayakulik River to	
		commercial salmon fishing.	
Support Support as Amended Oppose No Action	0	 Dept. provides overview of management policy of system for sockeye escapement. Proposer is present and provides intent requesting larger buffer zone to protect Chinook salmon. Public discusses realistic use of markers versus current inner/outer Ayakulik Area management system. Dept. believes creating a buffer zone will have an opposite effect. A buffer zone created by the use of markers will ultimately cause more fishing time than current management policy, resulting in greater King Salmon harvest. Majority agreement markers will create overharvesting. 	
BOF	64	Close commercial salmon fishing from July 10 to August 10 in all waters north of a line from Ouzinkie Point on Ouzinkie Island to Parokoda Island and then from Paroka Island to the old Alaska Department of Fish and Game marker on Spruce Island near Black Point.	
Support Support as Amended Oppose No Action	10	 Duncan Fields; motion to amend this proposal to read"JULY 1 TO AUGUST 15." Second and Support of amendment 10-0. Oliver Holm and Nate Rose speak on behalf of local commercial fisherman; this area IS NOT historically used by commercial fisheries but IS historically used for subsistence. 	
BOF	65	Establish a four and one half inch minimum mesh size for salmon seines from June 1 to July 15.	
Support Support as Amended Oppose No Action	0	Duncan Fields states key points opposing proposal that are generally agreed to by board and public to include; • Larger mesh still captures Sockeye. • Only covers two openers, not inclusive enough for the cost. • Cost of proposal is extremely high. • Means do not address the intent of the proposal.	
BOF	66	Repeal closed water provisions for sport fishing for salmon and reduce bag and possession limits within the Kodiak Road Zone.	



Support Support as Amended Oppose No Action	3	5	 Dept. provides detailed intent of proposal General concern expressed over the concept of reducing harvest by keeping streams open to fishing above the highway at all times. General concern that use and harvest may increase with the waters above the highway being open at all times. Dept. believes it will spread pressure out decreasing harvest. Committee supports seasonal reduced bag limit per department proposal. Opposition feels keeping waters above the highway open to fishing will increase harvest.
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BOF	67	Decrease the rockfish sport fishery bag and possession limits in Chiniak Bay and		
		Marmot Bay.		
Support Support as Amended Oppose No Action	9	 Dept. provides information on guided/unguided/commercial harvests as stable to increasing. Majority agreement that reducing the current bag limit will protect healthy stocks while leaving some access. 		
BOF	68	Close the Buskin River drainage, from lake outlet to Bridge #2, to sport fishing April 20– June 1.		
Support Support as Amended Oppose No Action	9	 Proposer present; provides historical data, current use and intent to protect spawning Steelhead Motion for amendment (supported by proposer) to read"APRIL 20-MAY 20" Passed 7 -3 in support of amendment. Opposition to amendment was to leave original proposal dates. 		
BOF	69	Allow only single hook lures in Kodiak fresh waters.		
Support Support as Amended Oppose No Action	9	 Proposer present; provides catch and release survival rates, current practices and intent. Unanimous support of conservation measures. General census is single hook efficiency of catching fish is high, with a greatly increased survival rate over treble hook caught fish. This change has minimal cost to user as most tackle manufacturers supply single hooks within packaging. 		
BOF	70	Prohibit use of bait in fresh waters of Kodiak Archipelago from October 1- August 15.		
Support Support as Amended Oppose No Action	2	 Proposer present; provides catch and release mortality studies and intent to protect Steelhead and King Salmon Due to many stocked lakes and non-wild salmon fishing opportunities within the road system there was a Motion to amend the proposal to "exclude Kodiak road system waters". Opposed 3-6 Further discussion on current use of bait in general for subsistence. 		

VIII. New Business (Continued)

- 5. Discussion of single person to approve minutes. Deadline for comments will be December 27, 2016.
 - Motion for that person to be Chairman Paul Chervenak. Motion second and passed in support 10-0.



- 6. Establish next AC meeting dates for statewide King and Tanner Crab Proposals. Deadline for comments will be February 27, 2017.
 - To be completed at later date via board email. Motion second and passed in Support 10-0
- 7. AC Representation on the Joint City/Borough Fisheries Committee.
 - Motion for that person to be Skylar Waite; Ouzinkie Community Chair. Motion second and passed in support 10-0
- 8. Committee Comments
 - None
- IX. Adjournment: 2020

Minutes Recorded By: Jason Bunch Minutes Approved By: Paul Chervenak

Date: 12/22/2016

UNALASKA/DUTCH HARBOR FISH AND GAME ADVISORY COMMIT

P.O. BOX 162 UNALASKA, AK 99685

December 26, 2016

John Jensen, Chairman Alaska Board of Fisheries Alaska Department of Fish and Game Board Support P.O. Box 115526 Juneau, AK 99811-5526

Subject: Comments from the Unalaska/Dutch Harbor Advisory Committee from a meeting held on November 30, 2016 in Unalaska, AK on Board of Fisheries Proposal 278 -5AAC 35.508 Bering Sea District *C. bairdi* Tanner Crab Harvest Strategy. To be heard at the State of Alaska Board of Fisheries meeting in Kodiak, Alaska January 10th, 2017.

Proposal #278 was put forward by the State of Alaska Board of Fisheries at their October 2016 work session, and is in response to a request by the Alaska Bering Sea Crabbers that petitioned the Board of Fisheries to consider revisions to the *C. bairdi* tanner harvest strategy. This petition shows they are actively concerned with the future access to the important crab resource upon which they depend. Support for this action came from Alaska Bering Sea Crab Harvesters, Cities of Unalaska, St. Paul, and the Central Bering Sea CDQ group. We should keep in mind that this is not permanent change to the Bering Sea Tanner Crab harvest strategy; this is basically going to be a stop gap measure that would be in effect for 120 days; the Tanner Crab season in the Western District closes by regulation on March 31st of 2017. We would hope that the Board of Fisheries and ADFG would address permanent changes to the *C. bairdi* Tanner harvest strategy at its March Board of Fisheries Statewide Crab meeting.

Discussion: This is proposal doesn't cause a conservation concern, as only legal male crab are going to be harvested and legal males in the Western District had been increasing the past 3 years but this past years the survey numbers were down slightly on mature males in the Western District, and decreased greatly for mature females in the entire district. This crisis was caused due to the female crab threshold level not being met, which is calculated much differently in the Opilio Snow Crab and Bristol Bay Red King Crab fisheries where the threshold

UNALASKA/DUTCH HARBOR FISH AND GAME ADVISORY COMMIT



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levels are calculated with the mature males and mature females included if that would have been in place for the Tanner fishery we most likely would have had a fishing season. At the Unalaska AC meeting ADFG staff at the meeting stated, that 166* line doesn't really represent a real stock boundary for the Tanner Crab fishery, but the fishery has separate IFQ allocations by district, we have different legal male crab size limits by districts, so why aren't the threshold levels calculated by districts. It was pointed out that the water temperatures in the Bering Sea were once again at all time high levels for the third year in a row, and that crab stocks may have been outside the traditional survey area.

Lastly the economic impacts of a total closure of this fishery were brought forward this is Tanner crab fishery is a \$50M ex-vessels value fishery, and a much larger loss on the first wholesale value of the product. It also represents at least a \$2M reduction in tax revenues to Unalaska. We should remember that the Crab industry is facing major allocation reductions this year, in almost all crab fisheries; Opilio Tanner 60% decrease for 52 million pound to 21 million pounds, Bering Sea Tanner crab totally closed due to female threshold levels not being met, and Bristol Bay Red King crab a 16% decrease from 10 million pounds to 8.4 million pounds. The declines have cause economic hardships for all sectors in the crab industry including the City of Unalaska.

Motion to support Proposal 278: made by Holman, seconded by Gregory, roll call vote, Motion passes 6-4

Sincerely

Frank Kelty

Unalaska/Dutch Harbor AC Chairman

CC: Glenn Haight, ADFG Board Support



UNALASKA FISH & GAME LOCAL ADVISORY COMMITTEE MEETING MINUTES

30 November, 2016

CALL TO ORDER:

6:01 pm, by Chairman Frank Kelty

BOARD MEMBERS PRESENT: ABSENT:

Frank Kelty Roger Rowland

Steve Gregory Augie Kochuten

Jennifer Shockley Don Goodfellow

Shari Coleman

Dustan Dickerson

Melissa Good

Mike Holman

Jeff Hancock

Tim Mahoney

GUESTS PRESENT:

Mark Stichert, ADF&G, Regional Shellfish Coordinator – telephonically; Ethan Nichols, ADF&G; Colton LKU, ADF&G, SW/AI Commercial Salmon - telephonically.

Media: Jim Paulin, Report Alaska; Laura Kraegel, KUCB.

Additional guests: Taryn O'Connor-Brito - telephonically, Hal Lewis, Laresa Syverson

ADDITIONS TO AGENDA:



Shockley & Dickerson: add Removal of Committee Member for Cause to New Business; can be done in open session.

APPROVE PRIOR MEETING MINUTES:

Motion to approve minutes for August 16, 2016 made by Good, seconded by Dickerson. Minutes approved with no comments.

ADF&G UPDATE:

Nichols:

- Eastern & Western Golden King open: three boats operating each fishery data confidential. 47% taken in Western fishery.
- · Bristol Bay Red King 100% taken
- Eastern Al Tanner below threshold for mature males; no quota for upcoming season
- · Al Dungeness no harvest to date
- · Al Rockfish no harvest to date

Discussion by committee members: Good, Dickerson, Nichols and Stichert re. local tanner crab survey. Due to State budget cuts, it's likely that this survey will not occur in our area every year, but could occur every other year.

Discussion among Stichert, Nichols and committee member Kelty, on how the Bristol Bay Red King season compared to last. Nichols reports that CPUE is up considerably from last year.

Discussion among committee members Kelty, Lewis and ADFG Stichert on how surveys are conducted. Surveys are not just to determine crab but also for cod and other finfish quotas. Survey is likely to expand both north and west next year to address movement of crab out of current survey area.

OLD BUSINESS

Update from 10/18-10/20/16 Board of Fisheries Work Session in Soldotna (Kelty):

• ACR-2 (250-yard set-back at Summer Bay) failed 1-6



- ACR-3 (limit Sockeye taken from Front Beach) passed 7-0, amidst concern about lack of data for this fishery.
- ACR-5 (Bait herring opening date) failed 2-5
- ACR-8 (Al Golden King closure date) failed 0-7

OLD BUSINESS

Proposal 280 (limit Sockeye taken from Front Beach):

Discussion: Per Colton, staff ADF&G commercial salmon. ADFG has no comments; proposal looks good. Kelty plans to ask City Council to support weir for Iliuliuk River. Comments by Gregory on how data will be used and how useful it will be without a habitat study to determine what Iliuliuk Lake can actually support. No public comments.

Motion to support made by Good, seconded by Holman. Voice vote, motion passes 10-0.

OLD BUSINESS

Review of Statewide King & Tanner Crab Proposals for 03/20-03/24/17 meeting:

- Prop 242: Housekeeping so that language reflects actual practice. No comments from AC or public.
- Prop 243: Housekeeping to standardize sport and commercial size limits for Tanner in the AP and AI areas. Discussion among Good and on whether subsistence size limits will also change. Stichert recommends that AC make proposal for same. Discussion among Dickerson, Lewis and Stichert on reducing the size limit for the local Tanner crab fishery and whether lowered size limits would increase likelihood of the local commercial Tanner crab fishery opening. Stichert explains that not all areas of a fishery are alike so size limits can't be applied across the board.
- Prop 248: Artifact from derby fishing days when prospecting was a problem, now basically a redundant regulation. Discussion between Holman and Stichert about whether this is even being enforced anymore (not likely).
- Prop 250: Bycatch retention of opilio in bairdi fishery. Discussion among Good, Kelty, Nichols and Stichert about decreasing handling mortality by retaining rather than discarding; at what point can/will processors change production lines to run bycatch and what happens if bycatch isn't processed. Stichert comments on how changes in gear/size/bycatch regulations might change genetics of a given population by changing which individuals escape.

- Prop 251: Adds two weeks to western bairdi fishery. Discussion among Kelty, Good,
 Lewis and Stichert on impact on later molting season of western crabs. Mating/molting
 is mostly dependent on water temperature so mating/molting is likely to occur earlier
 with warmer waters conditions. Any possibility of in-season research projects? Lewis
 wants to know if crab fisheries are going to disappear because of global warming.
 Stichert agrees that acidification and warming of the ocean are concerning and
 believes he'd be quite popular if he were able to answer Lewis' question.
- Prop 252/253: Increases efficiency and safety of crabbers by not forcing them to return to port between fisheries. Discussion among Good, Lewis and Stichert about increased safety by not running with full pot loads; use of cameras to ensure that crabbers are meeting requirements? Stichert says this possibility already under discussion at federal level and may be possible to collect more data this way.
- Prop 254: Identification/determination of hybrid Tanner crab in targeted Tanner crab fishery. Discussion among Stichert and Dickerson on what observer data shows about increase/decrease in hybrid numbers. Hybrids are increasing per data but not known if this is because population is increasing, or whether recognition is simply better. Returning hybrids to ocean could increase hybrid population since they do reproduce.
- Prop 255: Gives more flexibility to crabbers on opilio bycatch retention in eastern bairdi fishery.
- Prop 256: Allows retention of bairdi in Red King fishery.
- Prop 257/258: 166° line is somewhat arbitrary and doesn't necessarily reflect limits of currently identified stocks in Bering Sea Tanner fisheries.
- Prop 258: 163° line is somewhat arbitrary and doesn't't necessarily reflect limits of currently identified stocks in Bering Sea Tanner fisheries.
- Prop 259: Housekeeping to clarify gear regulations.
- Prop 260: Accept ADF&G guide to identify bairdi and opilio crab.
- Prop 261: ADF&G proposal in response to other bycatch retention proposals restricts percentage of bycatch retention.
- Prop 262: Adak area is hoping to develop local, small-boat Tanner crab fishery. This
 language mimics that for other localized, small-boat fisheries but, per Stichert, survey
 data is needed before trying to implement something like this.
- Prop 263: Decreases observer coverage in Golden King fishery. Discussion among Good and Stichert that there's no survey to help with management - ALL data in this fishery comes from observer data. Reduced observer coverage would be financially beneficial to participants.



Prop 264: Derby fishing artifact, no longer necessary in current system.

NEW BUSINESS

Proposal 278 - Bering Sea Tanner Crab

- Discussion: Proposal changes the calculation for determining threshold in eastern but not western Tanner fishery. 166° line doesn't represent any real stock boundary stocks moves back and forth across this line and fishing on one side of this line can impact stocks on the other side. Kelty questions use of new boats for surveys. Stichert: The boats, crew, gear and methodology have been the same for several years now and nobody questioned their data when quotas were increased a few years ago. Kelty: this is a \$50M fishery, represents \$2M to Unalaska. Stichert: female abundance declines before male and this decline likely to be more significant next year. Never had a season with stocks this low. Very few small crabs are being seen; this is a low productivity cycle for all crab and now is the time to conserve. Good: concerned about tossing data out that we have already collected and are currently using.
- Motion to support made by Holman, seconded by Gregory. Roll call vote, motion passes 6-4.

NEW BUSINESS

Chairman travel to Kodiak in January 2017 approved by State

NEW BUSINESS

Removal of committee member for cause

- Discussion: Shockley explains concern about lack of participation by Kochuten who missed five meetings in a row during the last 18 months. Would like to see her position held by a community member who has interest in participating in AC process and representing our community. Bylaws specify that member who has missed three meetings in a row can be removed. Holman: any absences excused? Unknown, not recorded. Gregory: How is excused absence defined? Hancock: Members can still participate telephonically even if not in town for meeting. Gregory concerned about "Pandora's box" regarding how to define excused absences.
- Motion to address removal of Kochuten for unexcused absences totaling more than three made by Holman, seconded by Good.



- Hancock reviews bylaws from AC manual. Discussion on Kochuten's own characterization of her level of interest in the AC as low. Dickerson proposes allowing her opportunity to resign so other community member can take her place. Good: Can Frank send her a letter asking her to resign? Gregory supports this idea as well. Kelty agrees to contact Kochuten and question her willingness/interest to continue serving. O'Connor-Brito recommends looking at 060 Uniform Rules of Operation, Membership regarding procedure to fill vacancies and reasons for which vacancies might be announced.
- Motion to table issue until Kochuten has been informed of issue by Kelty, made by Holman, seconded by Gregory. Roll call vote, motion passes 9-1.

NEXT MEETING:

- Next meeting tentatively set for early February 2017. Discussion on best day/time for meetings. General support for weekday evenings.
- Discussion: O'Connor-Brito: Minutes of this meeting need to be approved, signed before January 10th, 2017 Kodiak meeting. Forbidden to approve minutes by email; can only be approved by regular meeting, teleconference or motion to allow Chair to approve minutes.
- Motion: Motion for Kelty to approve 11/26/16 meeting minutes made by Good, seconded by Shockley. Voice vote, motion passes.

PUBLIC COMMENT

Laresa Syverson would be interested in serving on AC.

VOICE OF THE MEMBERSHIP

None

ADJOURNMENT:

Motion to adjourn made by Good, seconded by Gregory. Motion passed by voice vote. Meeting adjourned 8:27 pm.

Frank Kelty, Chairman Date 12/26/16 Jennifer Shockley, Secretary Date 12/26/16