ALASKA BOARD OF GAME
Policies and Resolutions

2014
2014-203-BOG Customary and Traditional Uses of the Teshekpuk Caribou Herd
2014-202-BOG Board Direction to ADF&G Provided During the Arctic/Western Region Meeting

2013
2013-201-BOG Board Direction to ADF&G Provided During the Central/Southwest Region Meeting
2013-200-BOG Board Direction Concerning the Unit 4 Brown Bear Management Strategy

2012
2012-199-BOG Resolution Supporting Funding for the Outdoor Heritage Foundation
2012-198-BOG Board of Game Bear Conservation, Harvest, and Management Policy (Policy 2011-194-BOG Revised)
2012-197-BOG Units 9B, 17, 18, 19A and 19B (Mulchatna Caribou Herd) Intensive Management Supplemental Findings
2012-196-BOG Unit 19A Intensive Management Supplemental Findings
2012-195-BOG Unit 24B Moose Intensive Management Supplemental Findings
2012-194-BOG Board of Game Bear Conservation, Harvest, and Management Policy (Policy 2011-186-BOG Revised)
2012-193-BOG Subunit 26B Muskoxen - Intensive Management Supplemental Findings
2012-192-BOG Subunit 15C Moose - Intensive Management Supplemental Findings
2012-191-BOG Subunit 15A Moose - Intensive Management Supplemental Findings
2012-190-BOG Falconry, Federal Migratory Bird Rulemaking and Delegation of Authority

2011
#2011-189-BOG Subunits 9C and 9# (Northern Alaska Peninsula Caribou Herd) Intensive Management Supplemental Findings
#2011-188-BOG Units 9B, 17, 19, and 19B (MCH) Intensive Management Supplemental Findings
#2011-187-BOG Unit 16 Predation Control Area for Moose Intensive Management Supplemental Findings
#2011-186-BOG Board of Game Bear Conservation, Harvest, and Management Policy.
#2011-185-BOG Board of Game Wolf Management Policy (this policy supersedes BOG policy 82-31-GB)
#2011-184-BOG Game Management Unit 13 Caribou and Moose Subsistence Uses (Supplement findings to 2006-170-BOG)

2010
#2010-183-BOG Harvest of Game for Customary and Traditional Alaska Native Funerary and Mortuary Religious Ceremonies.
2009
#2009-181-BOG Unit 19D-East Intensive Management Supplemental Findings
#2009-180-BOG Unit 19A Intensive Management Supplemental Findings
#2009-179-BOG Resolution Supporting Increasing Non-Resident Hunting License and Tag Fees

2008
#2008-178-BOG Finding of Emergency: Predator Control Implementation Plans
#2008-177-BOG Units 12, 20B, 20D, 20E, & 25C Intensive Management Supplemental Findings
#2008-176-BOG Units 16A & B Intensive Management Supplemental Findings
#2008-175-BOG Unit 9D (South AK Peninsula Caribou Herd) Intensive Management Supplemental Findings
#2008-174-BOG Unit 19D East Supplemental Findings

2007
#2007-173-BOG Nonresident Drawing Permit Allocation Policy – (#162 Revised)
#2007-172-BOG Annual Reauthorization of Antlerless Moose

2006
#2006-171-BOG Resolution supporting a Moratorium on New Zoo Applications
#2006-170-BOG Unit 13 Caribou and Moose Subsistence Uses
#2006-169-BOG Unit 19D-East Intensive Management Supplemental Findings
#2006-168-BOG Unit 19A Intensive Management Supplemental Findings
#2006-167-BOG Unit 16 Intensive Management Supplemental Findings
#2006-166-BOG Unit 13 Intensive Management Supplemental Findings
#2006-165-BOG Unit 12 and 20E Intensive Management Supplemental Findings
#2006-164-BOG Board of Game Bear Management and Conservation Policy
#2006-163-BOG Resolution Regarding Declining Fish and Wildlife Enforcement in Alaska
#2006-162-BOG Nonresident Drawing Permit Allocation Policy
#2006-161-BOG Finding of Emergency: Predator Control Implementation Plans

2005
#2005-160-BOG Finding of Emergency: Methods of Harvest for Hunting Small Game in the Skilak Loop Special Management Area of the Kenai National Wildlife Refuge
#2005-159-BOG Resolution in Support of Allowing Guides to Take Wolves while Under Contract to Clients
#2005-158-BOG Resolution in Support of Public Education Program on Predator Control
#2005-157-BOG Reauthorizing Wolf Control in Portions of Unit 13
#2005-156-BOG Supporting Joint Federal and State Deer Harvest Reporting
#2005-155-BOG Supporting Governor’s Lawsuit Against Federal Government; Extent and Reach of Subsistence Regulations in State Navigable Waters
#2004-154-BOG Supporting Increasing Resident and Non-Resident Hunting License and Tag Fees

#2004-153-BOG Increase FY06 Budget for Boards of Fisheries and Game and State Advisory Committees

#2004-152-BOG Predator Control in Portions of Upper Yukon/Tanana Predator Control Area

#2004-151-BOG Bear Baiting Allocation

#2004-150-BOG Authorizing Predator Control in Central Kuskokwim Area, Unit 19A

#2004-149-BOG Signage for Traplines on Public Lands

#2004-148-BOG Authorizing Predator Control in Western Cook Inlet, Unit 16B

#2004-147-BOG Bear Conservation and Management Policy

#2004-146-BOG Americans with Disabilities Act Exemptions

#2003-145-BOG Authorization of Airborne Shooting in Unit 19D East Predation Control Program

#2003-144-BOG Authorizing Wolf Control in Portions of Unit 13

#2003-143-BOG Authorizing Wolf Control in Portions of Unit 13

#2003-142-BOG Resolution of the Alaska Board of Game Concerning a Statewide Bear Baiting Ballot Initiative

#2003-141-BOG Request for Commissioner’s Finding Regarding Same-Day-Airborne Wolf Hunting in Game Management Unit 13

#2003-140-BOG Guidelines for a Unit 19D East Predation Control Program

#2003-139-BOG A resolution of the Alaska Board of Game Concerning Management of Kenai Peninsula Brown Bear Mortality

#2002-138-BOG Request to US Forest Service re: Management of Guided Brown Bear Hunting in Unit 4

#2002-137-BOG Unit 1C Douglas Island Management Area Findings

#2002-136A-BOG Unit 1D Brown Bear Drawing Hunt Finding

#2002-136-BOG Government to Government Relations with Tribes in Alaska

#2001-135-BOG Resolution concerning Unit 19D-East Adaptive Management Team Work

#2000-134-BOG Unit 4 Brown Bear Management Team Findings

#2000-133-BOG Habituation of Wildlife (unsigned – left in draft)

#2000-132-BOG Reaffirm Resolution re: Management of Alaska’s Fish and Game Resources/Ballot Initiative Process

#2000-131-BOG Finding of Emergency: Unit 19D-East (Wolf Control Implementation Plan)

#2000-130-BOG Resolution re: Support of the Conservation and Reinvestment Act of 1999
1999
#99-129-BOG  Snow Machine Use in the Taking of Caribou

1998
#98-128-BOG  Findings on Elk Management in Region I
#98-127-BOG  Findings on Commercial Guiding Activities in Alaska
#98-126-BOG  Emergency Findings – Moose in Unit 25B and Unit 25D
#98-125-BOG  Emergency Findings – Moose in Unit 21D
#98-124-BOG  Emergency Findings – Moose in Unit 18
#98-123-BOG  Emergency Findings – Caribou in Unit 9
#98-122-BOG  1998 Intensive Management Findings: Interior Region
#98-121-BOG  Findings: HB 168, Traditional Access
#98-120-BOG  Resolution re: Ballot Initiative Banning Use of Snares
#98-119-BOG  Trapping and Snaring of Wolves in Alaska
#98-118-BOG  Customary and Traditional Use of Musk Ox in Northwest Unit 23

1997
#97-117-BOG  Customary and Traditional Use of Musk Ox on the Seward Peninsula
#97-116-BOG  Dall Sheep Management in the Western Brooks Range
#97-115-BOG  Resolution supporting Co-management of Alaska’s Fish and Game Resources
#97-114-BOG  Resolution re: Dual Management of Alaska’s Fish and Game Resources
#97-113-BOG  Resolution re: Methods and Means of Harvesting Furbearers and Fur Animals Including Wolves
#97-112-BOG  Resolution re: Management of Alaska’s Fish and Game Resources/Ballot Initiative Process
#97-111-BOG  Finding to Include Unit 22 (except 22C) in the Northwest Alaska Brown Bear Management Area
#97-110-BOG  Finding of Emergency re: Stranded Musk Oxen
#97-109-BOG  Findings re: Unit 16B-South Moose
#97-108-BOG  Resolution re: Subsistence Division Budget
#97-107-BOG  Findings re: Wanton Waste on the Holitna and Hoholitna Rivers

1996
#96-106-BOG  Delegation of Authority re: Issuing Permits to Take Game for Public Safety Purposes
#96-105-BOG  Delegation of Authority to Implement Ballot Measure #3
#96-104-BOG  Finding of Emergency re: Western Arctic Caribou Herd
#96-103-BOG  Findings – Antlerless Moose in Unit 20A
#96-102-BOG  Findings – Nelchina Caribou Herd Management
#96-101-BOG  Findings – Intensive Management for GMU 19D East
#96-100-BOG  Establishment of the Nenana Controlled Use Area
#96-99-BOG  Moose Populations in Unit 26A
#96-98-BOG  Taking Big Game for Certain Religious Ceremonies
#96-97-BOG  Forty Mile Caribou Herd Management Plan
#96-96-BOG Finding of Emergency – Moose in Remainder of Unit 16B

1995
#95-95-BOG Resolution – Wildlife Diversity Initiative
#95-94-BOG Resolution – Change Name of McNeil River State Game Refuge to Paint River State Game Refuge
#95-93-BOG Requiring License Purchase in advance
#95-92-BOG Open Number
#95-91-BOG Delegation of Authority – Comply with Alaska Supreme Court Opinion in Kenaitze vs. State
#95-90-BOG Board Travel Policy
#95-89-BOG Findings – Noatak Controlled Use Area
#95-88-BOG Delegation of Authority to Increase Bag Limits in Unit 18 for Mulchatna and Western Arctic Caribou Herds
#95-87-BOG Subsistence Needs for Moose in Unit 16B
#95-86-BOG Findings on Intensive Management in Unit 19D
#95-85-BOG Findings on Intensive Management in Unit 20D
#95-84-BOG Findings on Intensive Management in Unit 13
#95-83-BOG Resolution: Subsistence Use on National Park Lands
#95-82-BOG “No Net Loss” Policy for Hunting and Trapping Opportunities
#95-81-BOG Resolution: Remove Federal Management of F&W on Public Lands and Waters
#95-80-BOG Resolution to Legislature to Define Subsistence

1994
#94-80A-BOG Wolf Predation Control Program in Unit 20A
#94-79-BOG Delegation to Commissioner to Adopt Regulations Resulting from Kenaitze Decision which Invalidates Nonsubsistence Areas
#94-78-BOG Addendum to Findings on Unit 16B Moose
#94-77-BOG Resolution on SB325 (Repeal Antlerless Moose Statute)

1993
#93-76-BOG Findings on McNeil River Refuge Bears
#93-75-BOG Resolution on Adak Caribou
#93-74-BOG Delegation of Authority for Permits to Take Furbearers with Game Meat
#93-73-BOG Delegation of Authority to Make Emergency Regulations Permanent, Moose in Unit 19D
#93-72-BOG Wolf Control Findings – Delta Area
#93-71-BOG Resolution on Round Island Walrus Hunt
#93-70-BOG Findings on Unit 16B Moose Seasons and Bag Limits
#93-69-BOG Resolution on Popof Island Bison
#93-68-BOG Resolution on Commercialization of Moose
#93-67-BOG Resolution on Elk Transplants in Southeast
#93-66-BOG Resolution on Clear-cut Management in the Tongass National Forest
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<td>Findings in Unit 20A Wolves</td>
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<td>Findings in Unit 13 Wolves</td>
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<td>Findings Wolf Area Specific Management Plans for Southcentral and Interior</td>
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<td>Resolution on Unit 13 Moose</td>
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<td>Findings Unit 13 Moose Seasons and Bag Limits</td>
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<td>Findings Unit 19 A&amp;B Moose – Holitna and Hoholitna Controlled Use Area</td>
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<td>#92-58-BOG</td>
<td>Findings on Kilbuck Caribou re Fall Hunt</td>
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<td>#92-57-BOG</td>
<td>Report of the Board of Game, Area Specific Management Plans for Wolves</td>
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<td>Relating to Moose in GMUs 19A and 19B per Superior Court order in Sleetmute vs. State</td>
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<td>#92-55-BOG</td>
<td>Relating to Endorsement of State Closure of Deer Hunting in GMU 4 and Requesting Federal Closure</td>
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<td>#91-54-BOG</td>
<td>Findings on Strategic Wolf Management Plan</td>
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<td>Relating to Kilbuck Caribou Management Plan</td>
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<td>Relating to Taking of Walrus from Round Island by Residents of Togiak</td>
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<td>Board Direction to Committee for Strategic Wolf Plan</td>
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<td>Findings on Unit 13 Moose Season and Bag Limits</td>
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<td>Relating to the Reporting of Hunter Usage of Air Taxi Operations</td>
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<td>Findings on Kwethluk Emergency Caribou Hunt Petition</td>
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<td>Relating to the Use of Furbearers by Rural Alaskans, Including Alaska Natives</td>
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<td>Relating to the Commercialization of Moose and other Wildlife</td>
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<td>Relating to Destruction of Moose by the Alaska Railroad</td>
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<td>#89-45-BG</td>
<td>Delegation of Authority to Adopt Waterfowl Regulations</td>
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<td>1988</td>
<td>#88-44-BG</td>
<td>Delegation of Authority for March 1988 Meeting</td>
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<td>#88-43-BG</td>
<td>Resolution Supporting Funding for Division of Game</td>
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<td>1987</td>
<td>#87-42d-BG</td>
<td>Procedures for Delegations of Authority (Replacing #75-2-GB)</td>
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<td>#87-42c-BG</td>
<td>Delegation of Authority to Correct Technical Errors</td>
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<td>#87-42b-BG</td>
<td>Delegation of Authority to Correct Technical Errors Before Filing Regulations</td>
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Delegation of Authority to Adopt Emergency Regulations (Replacing #75-3-GB)

1986
#86-41-BG Finding of Emergency: New State Subsistence Law
#86-40-BG Delegation of Authority

1985
#85-39-GB Resolution on Resources v/s Logging
#85-38-GB Findings: Madison vs. State Requirements
#85-37-GB Lime Village Management Area Findings
#85-36-GB Findings: Waterfowl hunting in and near Palmer Hayflats

1984
#84-35-GB Resolution on Waterfowl Stamp
#84-34-GB Transplant of Musk Ox to Nunivak Island

1983
#83-33-GB Resolution on Guide Board
#83-32-GB Findings on Moose in GMU 16B

1982
#82-31-GB Supplement to Wolf Population Control

1981
#81-30-GB Findings and Policy Regarding Nelchina Caribou
#81-29-GB Finding and Policy for Future Management of the Western Arctic Caribou Herd
#81-28-GB Letter of Intent: Wolf Reduction in Alaska

1980
#80-27-GB Letter of Intent Regarding Use of Alaska’s Game for Religious Ceremony
#80-26-GB Findings and Policy Regarding Bowhunting
#80-25-GB Standing Committee II on Deer
#80-24-GB Regarding Advisory Committee Coordinators

1979
#79-23-GB Authorization to Export Animals from Alaska
#79-22-GB Staff Directive to Subsistence Section
#79-21-GB Relating to Brown Bear in GMU 4
#79-20-GB Relating to Brown Bear in GMU 4
#79-19-GB Brown Bear, GMU 4
#79-18-GB Relating to Muskoxen

1978
#78-18-GB Statement of Direction: Use of Airplanes in Controlling Predation by Wolves
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<td>#78-17-GB</td>
<td>Relating to (d)(2) Legislation, State’s ability to Manage Fish &amp; Wildlife Resources</td>
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<td>#78-16-GB</td>
<td>Relating to (d)(2) Legislation, State’s ability to Manage Fish &amp; Wildlife Resources</td>
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<td>1977</td>
<td>#77-15-GB</td>
<td>Delegation of Authority to Commissioner to Address Petitions</td>
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<td>#77-14-GB</td>
<td>Repeal of Regulations Relating to Registration of Camps by Guides for Hunting Bears</td>
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<td>1977</td>
<td>#77-13-GB</td>
<td>Regarding Closed Season for Caribou (rescinded November 30, 1977)</td>
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<td>#77-12-GB</td>
<td>Regarding the 17(d)(2) Land Settlement</td>
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<td>Trapping Wolves by ADF&amp;G</td>
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<td>#76-10-GB</td>
<td>Request for Public Safety Involvement in Enforcement of Caribou Regulations</td>
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<td>1976</td>
<td>#76-9-GB</td>
<td>Management Goal: Western Arctic Caribou</td>
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<td>1976</td>
<td>#76-8-GB</td>
<td>Export of Live Game Animals Outside of Alaska</td>
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<td>#76-7-GB</td>
<td>Musk Ox to Anchorage Children’s Zoo (rescinded November 30, 1977)</td>
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<td>#76-6-GB</td>
<td>Taking of Wolves by Helicopter</td>
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<td>#76-5-GB</td>
<td>Regarding the Taking of Wolves in Units 23 and 26A</td>
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<td>1975</td>
<td>#75-4-GB</td>
<td>Endorsement of Trapping as a Legitimate Use of Renewable Resources</td>
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<td>1975</td>
<td>#75-3-GB</td>
<td>Delegation of Authority to Adopt Emergency Regulations (See #87-42a-GB)</td>
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<td>#75-2-GB</td>
<td>Procedures for Delegations of Authority (See #87-42d-GB)</td>
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<td>#75-1-GB</td>
<td>Effectuating Delegation of Authority</td>
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Findings of the Alaska Board of Game
2012-198-BOG

BOARD OF GAME BEAR CONSERVATION, HARVEST,
AND MANAGEMENT POLICY

Expiration Date: June 30, 2016

Purposes of Policy

1. To clarify the intent of the Board and provide guidelines for Board members and the Department of Fish and Game to consider when developing regulation proposals for the conservation and harvest of bears in Alaska, consistent with the Alaska Constitution and applicable statutes.

2. To encourage review, comment, and interagency coordination for bear management activities.

Goals

1. To ensure the conservation of bears throughout their historic range in Alaska.

2. To recognize the ecological and economic importance of bears while providing for their management as trophy, food, predatory, and furbearer species.

3. To recognize the importance of bears for viewing, photography, research, and non-consumptive uses in Alaska.

Background

The wild character of Alaska’s landscapes is one of our most important natural resources and the presence of naturally abundant populations of brown/grizzly bears (Ursus arctos) and black bears (Ursus americanus) throughout their historic range in Alaska is important to that wild character. Bears are important to Alaskans in many ways, including as food animals, predators of moose, caribou, deer and muskox, trophy species for nonresident and resident hunters, furbearers, problem animals in rural and urban settings, and as objects of curiosity, study, awe, and enjoyment. Bears are also important components of naturally functioning Alaskan ecosystems.

Bear viewing is a rapidly growing industry in selected areas of the state. The interest exceeds the opportunities provided now by such established and controlled sites as McNeil River, Pack Creek, Anan Creek, Wolverine Creek and Brooks Camp. In most areas, hunting and viewing are compatible uses but the Board may consider bear viewing as a priority use in some small areas, especially where access for people is good and bears are particularly concentrated. The Board and the Department will continue to discourage people from feeding bears to provide viewing opportunities.

Bears are frequently attracted to garbage or to fish and hunting camps, and can be a nuisance where they become habituated to humans and human food sources. Dealing with problem bears has
been especially difficult in Anchorage, Juneau, and the Kenai Peninsula. The department has worked hard, and successfully, with municipalities to educate people and solve waste management problems. The department’s policy on human food and solid waste management (http://www.wc.adfg.state.ak.us/index.cfm?adfg=bears_bearpolicy) provides guidance on reducing threats to humans and the resulting need to kill problem bears.

Bears can pose a threat to humans in certain situations. Statewide, an average of about six bear encounters a year result in injuries to people. Most attacks now occur in suburban areas and do not involve hunters. About every two or three years, one of the attacks results in a human fatality. The Department and the Board will continue to educate people about ways to minimize threats to humans and the resulting need to kill problem bears.

Alaska is world-renowned as a place to hunt brown bears, grizzly bears and black bears. Alaska is the only place in the United States where brown and grizzly bears are hunted in large numbers. An average of about 1,500 brown and grizzly bears is harvested each year. The trend has been increasing, probably because of both increased demand for bear hunting and increasing bear numbers. Many of the hunters are nonresidents and their economic impact is significant to Alaska. Hunters have traditionally been the strongest advocates for bears and their habitat, providing consistent financial and political support for research and management programs.

Because bears can be both prey and predator, their relationship with people is complex. Throughout much of Interior Alaska and in some areas of Southcentral Alaska, the combined predation by bears and wolves keeps moose at relatively low levels. Bear predation on young calves has been shown to contribute significantly to keeping moose populations depressed, delayed population recovery, and low harvest by humans. People in parts of rural Alaska (e.g. Yukon Flats) have expressed considerable frustration with low moose numbers and high predation rates on moose calves in hunting areas around villages. The Board and the Department have begun to take a more active role in addressing bear management issues. Because the Constitution of the State of Alaska requires all wildlife (including predators) to be managed on a sustained yield basis, the Board of Game and the Department will manage all bear populations to maintain a sustained yield, but the Board recognizes its broad latitude to manage predators including bears to provide for higher yields of ungulates (West vs State of Alaska, Alaska Supreme Court, 6 August 2010).

**Brown and grizzly bears**

Although there is no clear taxonomic difference between brown and grizzly bears, there are ecological and economic differences that are recognized by the Board and Department. In the area south of a line following the crest of the Alaska Range from the Canadian border westward to the 62nd parallel of latitude to the Bering Sea, where salmon are important in the diet of *Ursus arctos*, these bears are commonly referred to as brown bears. Brown bears grow relatively large, tend to be less predatory on ungulates, usually occur at high densities, and are highly sought after as trophy species and for viewing and photography. Bears found north of this line in Interior and Arctic Alaska; where densities are lower and which are smaller in size, more predatory on ungulates, and have fewer opportunities to feed on salmon; are referred to as grizzly bears. Brown and grizzly bears are found throughout their historic range in Alaska and may have
expanded their recent historic range in the last few decades into places like the Yukon Flats and lower Koyukuk River.

Although determining precise population size is not possible with techniques currently available, most bear populations are estimated to be stable or increasing based on aerial counts, Capture-Mark-Resight techniques (including DNA), harvest data, traditional knowledge, and evidence of expansion of historic ranges. Throughout most coastal habitats where salmon are abundant, brown bears are abundant and typically exceed 175 bears/1,000 km² (450 bears/1,000 mi²). A population in Katmai National Park on the Alaska Peninsula was measured at 550 bears/1,000 km² (1,420 bears/1,000 mi²). In most interior and northern coastal areas, densities do not exceed 40 bears/1,000 km² (100 bears/1,000 mi²). Mean densities as low as 4 grizzly bears/1,000 km² (12 bears/1,000 mi²) have been measured in the eastern Brooks Range but these density estimates may be biased low and the confidence intervals around the estimates are unknown. Extrapolations from existing density estimates yielded statewide estimate of 31,700 brown bears in 1993, but the estimate is likely to be low.

Although some northern grizzly bear populations have relatively low reproductive rates, most grizzly bear and brown bear populations are capable of sustaining relatively high harvest rates comparable to moose, caribou, sheep, goats, and other big game animals that exist in the presence of natural numbers of large predators in most areas of Alaska. In addition, grizzly bears and brown bears have shown their ability to recover relatively quickly (<15 years) from federal poisoning campaigns during the 1950s and overharvest on the Alaska Peninsula during the 1960s. Biologists were previously concerned about the conservation of brown bears on the Kenai Peninsula and brown bears there were listed by the state as a “species of special concern”. The Department implemented a conservation strategy there through a stakeholder process. In recent years it has become apparent that brown bears remain healthy on the Kenai and the Board and the Department no longer believes there is a conservation concern.

In some areas of the state (e.g. Unit 13) where the Board has tried to reduce grizzly bear numbers with liberal seasons and bag limits for over 15 years, there is no evidence that current increased harvests have affected bear numbers, age structure, or population composition. In areas of Interior Alaska, where access is relatively poor, long conventional hunting seasons and bag limits of up to 2 bears per year have not been effective at reducing numbers of grizzly bears. In these areas, most biologists believe that as long as sows and cubs are protected from harvest it will not be possible to reduce populations enough to achieve increases in recruitment of moose.

**Black bears**

American black bears (*Ursus americanus*) are generally found in forested habitats throughout the state. Like brown and grizzly bears, black bears also occupy all of their historic ranges in Alaska and are frequently sympatric with grizzly and brown bears. Because they live in forested habitats it is difficult to estimate population size or density. Where estimates have been conducted in interior Alaska, densities ranged from 67 bears/1,000 km² (175 bears/1,000 mi²) on the Yukon Flats to 289 bears/1,000 km² (750 bears/1,000 mi²) on the Kenai Peninsula. In coastal forest habitats of Southeast Alaska’s Alexander Archipelago black bear densities are considered high. A 2000 estimate for Kuiu Island was 1,560 black bears/1,000 km² (4,000 black bears/1,000 mi²).
In most areas of the state, black bears are viewed primarily as food animals, but they are also important as trophy animals, predators of moose calves, and for their fur. The Board recently classified black bears as furbears, recognizing the desire of people to use black bear fur as trim on clothing, to enhance the value of black bears, and to enable the Board and the Department to use foot-snares in bear management programs. The classification of black bears as a furbearer has legalized the sale of some black bear hides and parts (except gall bladders), and has thus made regulations in Alaska similar to those in northern Canada in this regard.

Black bears exhibit higher reproductive rates than brown and grizzly bears. In all areas of the state black bear populations are healthy and can sustain current or increased harvest levels. However, hunting pressure on black bears in some coastal areas like Game Management Unit (GMU) 6 (Prince William Sound), GMU 2 (Prince of Wales Island) and parts of GMU 3 (Kuiu Island) may be approaching or have exceeded maximum desired levels if trophy quality of bears is to be preserved, and are the subjects of frequent regulatory adjustments.

In some other parts of the state, deliberately reducing black bear numbers to improve moose calf survival has proven to be difficult or impossible with conventional harvest programs. The Board has had to resort to more innovative regulations promoting baiting and trapping with foot snares. The Department has also tried an experimental solution of translocating bears away from an important moose population near McGrath (GMU 19D) to determine if reduced bear numbers could result in significant increases in moose numbers and harvests. The success of the McGrath program has made it a potential model for other small areas around villages in Interior Alaska, if acceptable relocation sites are available.

Guiding Principles

The Board of Game and the Department will promote regulations and policies that will strive to:

1. Manage bear populations to provide for continuing sustained yield, while allowing a wide range of human uses in all areas of the state.
2. Continue and, if appropriate, increase research on the management of bears and on predator/prey relationships and methods to mitigate the high predation rates of bears on moose calves in areas designated for intensive management.
3. Continue to provide for and encourage non-consumptive use of bears without causing bears to become habituated to human food.
4. Favor conventional hunting seasons and bag limits to manage bear numbers.
5. Encourage the human use of bear meat as food.
6. Employ more efficient harvest strategies, if necessary, when bear populations need to be substantially reduced to mitigate conflicts between bears and people.
7. Primarily manage most brown bear populations to maintain trophy quality, especially in Game Managements 1 through 6, and 8 through 10.
8. Work with the Department to develop innovative ways of increasing bear harvests if conventional hunting seasons and bag limits are not effective at reducing bear numbers to mitigate predation on ungulates or to deal with problem bears.
9. Simplify hunting regulations for bears, and increase opportunity for incidental harvest of grizzly bears in Interior Alaska by eliminating resident tag fees.
10. Recognize the increasing value of brown bears as a trophy species and generate increased revenue from sales of brown bear tags.

11. Review and recommend revision to this policy as needed.

**Conservation and Management Policy**

The Board and the Department will manage bears differently in different areas of the state, in accordance with ecological differences and the needs and desires of humans. Bears will always be managed on a sustained yield basis. In some areas, such as the Kodiak Archipelago, portions of Southeast Alaska and the Alaska Peninsula, brown bears will generally be managed for trophy-hunting and viewing opportunities. In Southeast Alaska and Prince William Sound, black bears will generally be managed as a trophy species, food animals, or for viewing opportunities. In Interior and Arctic Alaska, black bears and grizzly bears will be managed primarily as trophy animals, food animals, and predators of moose and caribou. However in some parts of Interior Alaska, the Board may elect to manage populations of black bears primarily as furbearers.

**Monitoring Harvest and Population Size**

The Board and the Department recognize the importance of monitoring the size and health of bear populations on all lands in Alaska to determine if bear population management and conservation goals are being met. In areas where monitoring bear numbers, population composition, and trophy quality is a high priority, sealing of all bear hides and skulls will be required. At the present time, all brown and grizzly bears harvested under the general hunting regulations must be inspected and sealed by a Department representative. Where monitoring bear numbers and harvests is a lower priority, harvest may be monitored using harvest tickets or subsistence harvest surveys.

Harvest of black bears will generally be monitored either with harvest tickets or sealing requirements. Where harvests are near maximum sustainable levels or where the Department and the Board need detailed harvest data, sealing will be required.

Large areas of the state have subsistence brown/grizzly bear hunts with liberal seasons and bag limits, mandatory meat salvage, and relaxed sealing requirements. The Department will continue to accommodate subsistence needs.

Bear viewing also is an important aspect of bear management in Alaska. Increasing interest in watching bears at concentrated feeding areas such as salmon streams and sedge flats, and clam flats is challenging managers to find appropriate levels and types of human and bear interactions without jeopardizing human safety. Bear hunting and viewing are compatible in most situations.

Nothing in this policy affects the authority under state or federal laws for an individual to protect human life or property from bears (5 AAC 92.410). All reasonable steps must be taken to protect life and property by non-lethal means before a bear is killed.
Managing Predation by Bears
In order to comply with the AS 16.05.255 the Board and Department may implement management actions to reduce bear predation on ungulate populations. The Board may elect to work with the Department to remove individual problem bears or temporarily reduce bear populations in Game Management Units, Subunits, or management areas. The Board and the Department may also need to reduce bear predation on ungulates to provide for continued sustained yield management or conservation of ungulates. In addition, it may be necessary for the Department to kill problem bears to protect the safety of the public under AS 16.05.050 (a) (5). In some cases the Board may direct the Department to prepare a Predation Control Areas Implementation Plan (5 AAC 92.125 or 92.126) or in other cases the Board may authorize extensions of conventional hunting seasons, or implement trapping seasons to aid in managing predation on ungulates.

To comply with AS 16.05.255 to maintain sustained yield management of wildlife populations, or to prevent populations of ungulates from declining to low levels, the Board may selectively consider changes to regulations allowing the public to take bears, including allowing the following:

- Baiting of bears
- Trapping, using foot-snares, for bears under bear management or predator control programs.
- Incidental takes of brown or grizzly bears during black bear management or predator control programs.
- Use of communications equipment between hunters or trappers.
- Sale of hides and skulls as incentives for taking bears.
- Diversionary feeding of bears during ungulate calving seasons.
- Use of black bears for handicraft items for sale, except gall bladders.
- Use of grizzly bears for handicraft items for sale, except gall bladders.
- Taking of sows accompanied by cubs and cubs.
- Same-day-airborne taking.
- Aerial shooting of bears by department staff
- Suspension or repeal of bear tag fees.
- Use of helicopters.

The Board intends that with the exception of baiting, the above-listed methods and means will be authorized primarily in situations that require active control of bear populations, and only for the minimum amount of time necessary to accomplish management objectives. The Board allows baiting of black bears as a normal method of take in broad areas of the state, and will consider allowing brown bear baiting as a normal method of take in select areas.

Vote: 7-0
March 9, 2012
Anchorage, Alaska

Cliff Jenkins, Chairman
Alaska Board of Game
Findings of Alaska Board of Game
2012-190-BOG
Falconry, Federal Migratory Bird Rulemaking and Delegation of Authority

The Board of Game ("board") finds as follows, based on information provided by Department staff and resident falconers.

1. The board normally holds only three regulatory meetings each year and falconry regulations come before the board once every four years.
2. Federal framework regulations for migratory birds include falconry, take of peregrine falcons, captive propagation of raptors, and other rulemaking under 50 CFR Part 21 – Migratory Bird Permits. These rules have been adopted by the US Fish and Wildlife Service under various schedules in recent years. Therefore, developments regarding falconry necessitating regulatory or policy action may occur when the board is not in session.
3. The emergency powers of the Commissioner of the Department of Fish and Game set forth in AS 16.05.060 may not be sufficiently comprehensive or expeditious to permit necessary regulatory actions to adjust falconry regulations.
4. If the emergency powers of the commissioner are not sufficient, and the board is not in session, the State may be without any authority to adjust regulatory measures required for compliance with federal regulations.
5. The board has avoided this problem in the past by making standing delegations of authority to the commissioner to adopt emergency regulations. These delegations have existed since the 1960’s.

THEREFORE THE BOARD RESOLVES that it hereby makes the following delegation of its rulemaking authority under AS 16.02.255 and AS 16.05.258 to the commissioner to be carried out under AS 16.05.270:

A. The commissioner may adopt, in accordance with the Administrative Procedures Act (AS 44.62) falconry regulations.
B. To the fullest extent practicable, any regulations adopted shall be consistent with all expressions of current board intent.
C. To the fullest extent practicable, adjustments will only be made to the Falconry Manual in effect at the time, and adjustments will be minimized regarding other regulatory changes.
D. To the extent it is possible within the time available to act, the commissioner must attempt to obtain the views of the members of the board before adopting such regulations under this delegation if the matter involves a major policy decision.
E. Falconry regulations adopted under this delegation may be made permanent in accordance with the Administrative Procedures Act (AS 44.62).
F. This delegation shall remain in effect until revoked by the board.

Vote: 7-0
January 15, 2012
Anchorage, Alaska

Cliff Tupkins, Chairman
Alaska Board of Game
Findings of the Alaska Board of Game
2011-185-BOG

BOARD OF GAME WOLF MANAGEMENT POLICY
(Policy duration: Date of finding through June 30, 2016.
This policy supersedes BOG policy 82-31-GB)

Background and Purpose

Alaskans are proud that wolves occur throughout their historic range in Alaska. Wolves are important to people for a variety of reasons, including as furbearers, big game animals, competitors for ungulate prey animals, and as subjects of enjoyment, curiosity, and study. Wolves are important components in the natural functioning of northern ecosystems. Over time, many people have come to appreciate wolves as exciting large carnivores that contribute significantly to the quality and enjoyment of life in Alaska.

The primary purpose of this policy is to provide guidance to the public, the Department, and the Board of Game on wolf management issues as the Board and the Department implement constitutional and statutory direction and respond to public demands and expectations. The Board recognizes the need for ongoing responsible wolf management to maintain sustainable wolf populations and harvests, and to help maintain sustainable ungulate populations upon which wolves are largely dependent. The Board also recognizes that when conflicts arise between humans and wolves over the use of prey, wolf populations may have to be managed more intensively to minimize such conflicts and comply with existing statutes (e.g. AS 16.05.255). Under some conditions, it may be necessary to greatly reduce wolf numbers to aid recovery of low prey populations or to arrest undesirable reductions in prey populations. In some other areas, including national park lands, the Board also recognizes that non-consumptive uses of wolves may be considered a priority use. With proper management, non-consumptive and consumptive uses are in most cases compatible but the Board may occasionally have to restrict consumptive uses where conflicts among uses are frequent.

Wolf/Human Use Conflicts

Conflicts may exist between wolves and humans when priority human uses of prey animals cannot be reasonably satisfied. In such situations, wolf population control will be considered. Specific circumstances where conflicts arise include the following:

1. Prey populations or recruitment of calves into populations are not sufficient to support existing levels of existing wolf predation and human harvest;

2. Prey populations are declining because of predation by wolves or predation by wolves in combination with other predators;

3. Prey population objectives are not being attained; and

4. Human harvest objectives are not being attained.
Wolf Management and Wolf Control

The Board and the Department have always distinguished between wolf management and wolf control. Wolf management involves managing seasons and bag limits to provide for general public hunting and trapping opportunities. These seasons provide for both subsistence and other traditional economic harvest opportunities and, as a side benefit, allow for participants to directly aid in mitigating conflicts between wolves and humans or improving ungulate harvest levels. In most cases, seasons will be kept to times when wolf hides are prime. However, some hunters are satisfied to take wolves during off-prime months including August, September and April, and opportunity may be allowed for such harvest.

Wolf control is the planned, systematic regulation of wolf numbers to achieve a temporarily lowered population level using aerial shooting, hiring trappers, denning, helicopter support, or other methods which may not normally be allowed in conventional public hunting and trapping. The purpose of wolf control is not to eradicate wolf populations. Under no circumstances will wolf populations be eliminated or reduced to a level where they will not be able to recover when control efforts are terminated, and wolves will always be managed to provide for sustained yield.

In some circumstances it may be necessary to temporarily remove a high percentage (>70%) of wolf populations to allow recovery of prey populations. In other situations, it may be necessary to temporarily remove a smaller percentage of wolf populations (40-70%) to allow prey populations to increase or meet human harvest objectives. Once prey population objectives have been met, wolf populations will generally be allowed to increase to or above pre-control levels.

During the 1997 review of predator control in Alaska by the National Research Council of the National Academy of Sciences (National Research Council 1997), only two clearly successful cases were found where increased harvests of ungulates resulted from control in the Yukon and Alaska. In the last 13 years since that review, several other programs have been successful, including programs in GMUs 9, 13, 16 and 19. In addition, there is now a thirty year history of intensive wolf and moose management and research, including 2 periods of wolf control in GMU 20A. It is clear, and well documented, that periodic wolf control has resulted in much higher harvests of moose than could be realized without control (Boertje et al., 2009). Biologists now have considerable experience successfully managing moose at relatively high density (Boertje et al., 2007). The GMU 20A case history has provided a great deal of information on what biologists can expect from intensive management programs and these programs are scientifically well founded. However, GMUs are different ecologically and new information on which areas are best suited to intensive management programs will continue to be gathered.

Decisions by the Board to Undertake Wolf Control

Generally, there are two situations under which the Board will consider undertaking wolf control (implementing extraordinary measures outside normal hunting and trapping). In rare cases, control may be implemented where sustained yield harvests of ungulates cannot be maintained or where extirpation of ungulate populations may be expected. More commonly, the Board may implement wolf control to comply with Alaska Statutes (AS 16.05.255) where ungulate populations are declared “depleted” or where ungulate harvests must be significantly reduced and these
populations have been found by the Board to be important for “high levels of human harvest”. In most cases when wolf control is implemented, the Board will favor and promote an effective control effort by the public. Experience has shown that often a joint effort by the public and the Department has been most effective. However, the Board recognizes that there are areas and situations where the public cannot effectively or efficiently control predation and that the Department may, under its own authority and responsibilities, conduct the necessary wolf population control activities. Such situations arise in part because public effort to take wolves tends to diminish before an adequate level of population control is achieved. In areas where wolf reduction is being conducted, ungulate and wolf surveys should be conducted as frequently as necessary to ensure that adequate data are available to make management decisions and to ensure that wolf numbers remain sufficient to maintain long-term sustained yield harvests.

Methods the Board Will Consider When Implementing Wolf Control Programs

1) Expanding public hunting and trapping into seasons when wolf hides are not prime.
2) Use of baiting for hunting wolves.
3) Allowing same-day-airborne hunting of wolves when 300 ft from aircraft.
4) Allowing land-and-shoot by the public.
5) Allowing aerial shooting by the public.
6) Allowing use of Department staff and helicopters for aerial shooting.
7) Encouraging the Department to hire or contract with wolf trappers and other agents who may use one or more of the methods listed here.
8) Allowing denning by Department staff and use of gas for euthanasia of sub-adults in dens.

Terminating Wolf Control

Depending on the response to wolf control and ungulate population and harvest objectives, control may either be of short or long duration. In some cases, control may last less than five years. In other cases it may be an ongoing effort lasting many years. As ungulate harvest objectives are met, the Board will transition from a wolf control program to a wolf management program, relying to a greater extent on public hunting and trapping. In cases where ungulates respond very well and hunting is ineffective at controlling ungulate numbers for practical reasons, it may be necessary for the Board to restrict the taking of predators.

References Cited


Vote: 6-0-1
March 25, 2011
Anchorage, Alaska

Cliff Judkins, Chairman
Alaska Board of Game
ALASKA BOARD OF GAME
2010-183-BOG

Harvest of Game for Customary and Traditional
Alaska Native Funerary and Mortuary Religious Ceremonies
February, 2010

1. Throughout the State of Alaska, Alaska Native cultures continue to rely on many species of fish, game, and other wild resources as important components of customary and traditional Alaska Native funerary and mortuary religious ceremonies.

2. Although customs and traditions vary across the state and from culture to culture, the Board has been able to determine that a few principles appear to be consistent in all such ceremonies.

3. One consistent principle is that each ceremony is associated with a particular village, clan, or other group recognized as a cohesive unit by Alaska Native people. A ceremony is not a “customary and traditional Alaska Native funerary or mortuary religious ceremony” unless it is associated with a particular village, clan or other Alaska Native group and performed in accordance with their self-defined customs and traditions.

4. Another consistent principle is that these ceremonies involve consumption of, ideally, a wide variety of wild foods that are customarily and traditionally consumed by members of the village, clan, or other Alaska Native group in their particular locality. While store-bought foods are also often important, hunters for these ceremonies tend to focus their efforts on obtaining species that are viewed as customary and traditional foods with spiritual and cultural meaning, rather than introduced species. The species listed with “positive” findings in 5 AAC 99.125 are a comprehensive list of species that are more or less important for customary and traditional Alaska Native funerary and mortuary religious ceremonies outside of non-subsistence areas where such findings are not made. A similar range of species are traditionally harvested for these ceremonies in non-subsistence areas, however.

5. A third consistent principle is that participants where hunting to provide food for these ceremonies participate because of relationships they have to the deceased and the deceased’s family, clan, or community through birth, marriage, adoption, or other social processes recognized by Alaska Native groups.

6. Although traditions vary by community and cultural groups, throughout Alaska, traditional laws govern the initiation and organization of customary and traditional Alaska Native funerary and mortuary religious ceremonies. For example, these traditional laws stipulate who may initiate and organize these ceremonies based upon genealogical or other social relationships with the deceased.

7. The Board of Game recognizes that customary and traditional Alaska Native funerary and mortuary religious ceremonies are constitutionally protected activities that must be
accommodated, absent a contrary and compelling state interest that may not otherwise be served. When presented with requests to accommodate specific ceremonies, the Board will attempt to develop regulations specific to those ceremonies. 5 AAC 92.019 is the Board’s effort to accommodate customary and traditional Alaska Native funerary and mortuary religious ceremonies that have not yet been specifically provided for.

Vote: 7-0
February 1, 2010
Anchorage, Alaska

Cliff Judding
Chairman
Alaska Board of Game
Finding for the Alaska Board of Game
2007-173-BOG

Nonresident Drawing Permit Allocation Policy
March 12, 2007

At the March 2007, Southcentral/Southwest Region meeting in Anchorage, the Board of Game modified the Nonresident Drawing Permit Allocation Policy, #2006-162-BOG, by adding item #4 to the guidelines that shall be applied when determining the allocation percentage for drawing permits to nonresidents:

1. Allocations will be determined on a case by case basis and will be based upon the historical data of nonresident and resident permit allocation over the past ten years.

2. Each client shall provide proof of having a signed guide-client agreement when applying for permits.

3. Contracting guides shall be registered in the area prior to the drawing.

4. When a guide signs a guide-client agreement, the guide is providing guiding services and therefore must be registered for the use area at that time.

Vote: 7-0
Amended: March 12, 2007
Anchorage, Alaska

Cliff Judkins, Chairman
Alaska Board of Game
Alaska Board of Game
Policy for the
Annual Reauthorization of Antlerless Moose

#2007-172-BOG

Background

Alaska Statute AS 16.05.780 requires the Board of Game to reauthorize the Antlerless moose seasons in each Game Management Unit, subunit or any other authorized antlerless moose season on a yearly basis.

In order for the Board to comply with AS 16.05.780, it must consider that antlerless moose seasons require approval by a majority of the active advisory committees located in, or the majority of whose members reside in, the affected unit or subunit. For the purpose of this section, an "active advisory committee" is a committee that holds a meeting and acts on the proposal.

Because of the requirement for yearly reauthorization, the Board of Game approves of the proposals in order to insure they remain in regulation. In the case of the antlerless moose seasons, the Board of Game has delegated authority to the Department which allows them to administer a hunt if there is an allowable harvest of antlerless moose. The Board of Game has provided language to allow the Department to issue an "up to" number of permits so that we do not have to try and set a hard number each year. In most years it would be very difficult for a decision on allowable harvest to be made prior to the surveys the Department makes of the moose population.

This requirement for yearly authorization takes a lot of valuable Board time as well as requiring the Department to bring in area biologists or regional supervisors to present to the Board information on the proposed regulation. The attendance of many of these area biologists or regional supervisors is not required for any other proposed regulatory changes that the Board will consider in the normal Board cycle of proposals.

Because this requirement increases the cost to the Department and the Board, and because the annual reauthorization for some of the antlerless moose seasons may be considered a house keeping requirement in order to comply with AS 16.05.780, the Board has determined that a more efficient way to handle the annual reauthorization should be adopted and has established the following policy in agreement with the Department.

Policy for yearly authorization of Antlerless Moose Hunts by the Board of Game

Each year, the Department will present as a package for approval all of the antlerless moose proposals. During that presentation, if there are any changes that will be required to be considered, they will be noted for later discussion.
Because the Board had delegated the authority to the Department to hold antlerless moose hunts, there are many hunts that do not occur based on biology. The Department and the Board finds that it is important to keep these regulations on the books so that when opportunity exists, the Department will have the ability to provide additional opportunity for the use of antlerless moose.

The Board agrees that it will minimize debate during the presentation and only consider extensive discussion on any reauthorization that will be associated with a pending proposal submitted during the normal cycle to be considered. This discussion will be limited to any proposal submitted to the Board and not during the approval for the packaged proposals for reauthorization of antlerless moose seasons.

The Board is aware of the time and expense required to comply with AS 16.05.780; it feels that by adopting this policy both the Department and Board will be better served.

Cliff Fulkins, Chairman
Alaska Board of Game

Vote: 7-0
March 12, 2007
Anchorage, Alaska
Findings of the Alaska Board of Game
2004-151-BOG

Finding regarding Bear Baiting Allocation
March 10, 2004

The Alaska Board of Game hereby finds that the board is tasked with and responsible for the allocation of the wildlife resources of the State of Alaska,

Black bears have proved to be a popular species for hunting and viewing via a number of methods, including baiting, across the State,

Population and harvest objectives for species important for human use, particularly for food, may be attainable without drastic bear control measures if a considerable number of bears are taken by bear baiters,

Approximately 650 black bears are currently harvested over bait in Alaska each year,

The harvest of black bears using bait has important economic benefits to the state including business for guide/outfitters and transporters, taxidermy, tanning, sale of handicraft items, sale of equipment for both archery and firearm hunters and more directly, from the sale of licenses and tags by the state,

The Boards of Fisheries and Game routinely allocate fish and game resources to user groups which are based upon the method of take.

The Alaska Board of Game has allocated at least 1,000 bears to bear baiters, for harvest in eighteen (18) Game Management Units across the state where regulations have been developed specifically to allow for such harvest.

Vote: 7/0
March 10, 2004
Fairbanks, Alaska

[Signature]
Mike Fleagle, Chair
Alaska Board of Game
ALASKA BOARD OF GAME FINDINGS
Taking of Big Game for Certain Religious Ceremonies
96-98-BOG

During the publicly convened Board of Game meeting in March 1996, the Board heard public and advisory committee testimony and ADF&G staff reports on the taking of big game for certain religious ceremonies. Based on testimony and reports, and after due consideration, the Board finds that:

1) Protection for the use of moose as part of the Athabascan funeral potlatch ceremony, as authorized in Frank v. State 604 P.2d 1068 (Alaska 1979), should extend to other big game animals used as food in customary and traditional Alaska Native funerary or mortuary religious ceremonies. The Board heard testimony from several residents and advisory committee representatives describing the use of big game species as part of funerary and mortuary practices in Alaska Native religious ceremonies. The Board also heard ADF&G staff reports describing the harvest patterns, use of big game in these ceremonies, and associated practices with respect to the taking of big game for religious purposes.

2) There is a compelling state interest in regulating the take of big game for any reason. Provisions for allowing and regulating the take of big game are important and necessary for managing game consistent with the constitutionally mandated sustained yield principle. Testimony by ADF&G staff indicates that there are no known cases where sustained yield has been threatened by taking of big game for Alaska Native religious ceremonies. The ADF&G will notify the public of any big game populations for which the taking of a big game animal would be inconsistent with sustained yield principles and which are closed to taking. Notification by the users to the department of the number of big game animals taken from a population is necessary and important as part of responsible management of the big game populations.

3) The adoption of this proposal provides regulations which are reasonable and least intrusive with respect to Alaska Native religious practices. The regulations adopted by the Board provide for a harvest report after the ceremony. The Board heard testimony in support of a harvest report only after the taking of big game or after the ceremony, within a specified amount of time. The regulations provide for an annual cycle of twelve months in which to harvest big game for religious ceremonies, described as a necessary and customary practice in some of the mortuary and funerary ceremonies. The regulations adopted by the Board provide that the big game harvest for funeral or mortuary religious ceremonies does not count as a hunter’s individual bag under general or subsistence regulations, because the Board heard testimony that the harvest for a ceremony is an additional harvest above that normally used to feed one’s family during a yearly cycle.
4) The adoption of this proposal will not result in significantly increased costs to individuals. The regulations adopted provide for telephone contact to ensure submission of a written report and do not require travel to a Fish and Game office in order to make a report.

DATE: 4/18/96
Juneau, Alaska

Larry Holmes, Chair

VOTE: 6 Favor, 0 Oppose
1 Absent