116TH CONGRESS 2D SESSION

H. R. 6191

To establish a regulatory system for sustainable offshore aquaculture in the United States exclusive economic zone, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 11, 2020

Mr. Peterson (for himself and Mr. Palazzo) introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committee on Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To establish a regulatory system for sustainable offshore aquaculture in the United States exclusive economic zone, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Advancing the Quality and Understanding of American
- 6 Aquaculture Act" or the "AQUAA Act".
- 7 (b) Table of Contents.—The table of contents for
- 8 this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Purposes.
- Sec. 3. Definitions.

TITLE I—NATIONAL STANDARDS

Sec. 101. National standards for sustainable offshore aquaculture.

TITLE II—CORE ACTIVITIES

- Sec. 201. Offshore aquaculture permits.
- Sec. 202. Enterprise zones.

TITLE III—REFINEMENTS

- Sec. 301. Protection of offshore aquaculture facilities.
- Sec. 302. Recordkeeping and access to information.
- Sec. 303. Marine feed standards.

TITLE IV—ADMINISTRATIVE PROVISIONS

- Sec. 401. Office of Offshore Aquaculture.
- Sec. 402. Domestic aquaculture production.
- Sec. 403. Outreach and education for offshore aquaculture.
- Sec. 404. Administration.
- Sec. 405. Report.
- Sec. 406. Extension of permit terms.
- Sec. 407. Interagency coordination of offshore aquaculture.
- Sec. 408. Prohibited acts.
- Sec. 409. Enforcement.
- Sec. 410. Authorization of appropriations.

TITLE V—RESEARCH AND DEVELOPMENT

Sec. 501. Research and development grant programs.

SEC. 2. PURPOSES.

- 2 The purposes of this Act are—
- 3 (1) to support the development of a sustainable
- 4 aquaculture industry in the United States;
- 5 (2) to develop sustainable offshore aquaculture
- 6 as a tool to support sustainable marine fisheries and
- 7 ecosystem-based management;
- 8 (3) to simplify the Federal regulatory regime
- 9 for sustainable offshore aquaculture and safeguard

- the marine environment, wild fish stocks, and our
 coastal communities;
 (4) to support research and technology develop-
 - (4) to support research and technology development to further these goals;
- 5 (5) to create new jobs, and support existing 6 jobs within the seafood industry of the United 7 States, including jobs for traditional fishing industry 8 partners; and
- 9 (6) to reduce the United States seafood trade 10 deficit by expanding the domestic supply of seafood 11 through domestic aquaculture.

12 SEC. 3. DEFINITIONS.

- (a) IN GENERAL.—In this Act:
- 14 (1) AQUACULTURE.—The term "aquaculture" 15 has the meaning given such term in section 3 of the 16 National Aquaculture Act of 1980 (16 U.S.C. 2803).
- 17 (2) AQUACULTURE STAKEHOLDER.—The term 18 "aquaculture stakeholder" means owners and opera-19 tors of offshore aquaculture facilities, Regional Fish-20 ery Management Councils, conservation organiza-21 tions, fisheries associations, State, county, and Trib-22 al governments, and other interested stakeholders. 23 The term also includes other Federal agencies that 24 have interests in aquaculture.

- 1 (3) Coastal State.—Except as otherwise specifically provided, the term "coastal State" has the meaning given the term "coastal state" in section 304(4) of the Coastal Zone Management Act of 1972 (16 U.S.C. 1453(4)).
 - (4) Broodstock.—The term "broodstock" means individuals of any aquatic species maintained for the purpose of propagating, reestablishing, or enhancing a supply of stock to be reared for offshore aquaculture. The term includes individuals collected from the wild at any life history stage and reared in captivity.
 - (5) CULTURED SPECIES.—The term "cultured species" means any aquatic species propagated from broodstock and transferred to a marine aquaculture facility or species that self-recruit in the offshore environment. The term excludes any member of the class aves, reptilia, or mammalia.

(6) Exclusive economic zone.—

(A) IN GENERAL.—Unless otherwise specified by the President in the public interest in a writing published in the Federal Register, the term "exclusive economic zone" means a zone, the outer boundary of which is 200 nautical miles from the baseline from which the breadth

1	of the territorial sea is measured (except as es-
2	tablished by a maritime boundary treaty in
3	force or being provisionally applied by the
4	United States or, in the absence of such a trea-
5	ty, where the distance between the United
6	States and another country is less than 400
7	nautical miles, a line equidistant between the
8	United States and the other country).
9	(B) INNER BOUNDARY.—Without affecting
10	any Presidential proclamation with regard to
11	the establishment of the United States terri-
12	torial sea or exclusive economic zone, the inner
13	boundary of the exclusive economic zone is—
14	(i) in the case of the coastal States, a
15	line coterminous with the seaward bound-
16	ary of each such State, as described in sec-
17	tion 4 of the Submerged Lands Act (43
18	U.S.C. 1312);
19	(ii) in the case of the Commonwealth
20	of Puerto Rico, a line 3 marine leagues
21	from the coastline of the Commonwealth of
22	Puerto Rico;
23	(iii) in the case of American Samoa
24	the United States Virgin Islands, and

Guam, a line 3 geographic miles from the

1	coastlines of American Samoa, the United
2	States Virgin Islands, or Guam, respec-
3	tively;
4	(iv) in the case of the Commonwealth
5	of the Northern Mariana Islands—
6	(I) the coastline of the Common-
7	wealth of the Northern Mariana Is-
8	lands, until the Commonwealth of the
9	Northern Mariana Islands is granted
10	authority by the United States to reg-
11	ulate all fishing to a line seaward of
12	its coastline; and
13	(II) upon the United States
14	grant of such authority, the line es-
15	tablished by such grant of authority;
16	or
17	(v) for any possession of the United
18	States not under clause (ii), (iii), or (iv),
19	the coastline of such possession.
20	(C) Construction.—Nothing in this defi-
21	nition may be construed to diminish the author-
22	ity of the Department of Defense, the Depart-
23	ment of the Interior, or any other Federal de-
24	partment or agency.

- HEALTHY TARGET STOCK.—The term (7)"healthy target stock" means a component of a fish-ery targeted for harvest that is not overfished or ex-periencing overfishing and that is managed to achieve a target not to exceed a level consistent with maximum sustainable yield, taking into account any relevant economic, social, or ecological factor.
 - (8) Lessee.—The term "lessee" means any party to a lease, right-of-use and easement, or right-of-way, or an approved assignment thereof, issued pursuant to the Outer Continental Shelf Lands Act (43 U.S.C. 1331 et seq.).
 - (9) Offshore aquaculture.—The term "offshore aquaculture" means aquaculture conducted in the exclusive economic zone.
 - (10) Offshore aquaculture facility' means—
 - (A) an installation or structure used, in whole or in part, for offshore aquaculture; or
 - (B) an area of the seabed, water column, or the sediment used for offshore aquaculture.
 - (11) SECRETARY.—Except as otherwise specifically provided, the term "Secretary" means the Secretary of Commerce, acting through the Under Secretary of Commerce for Oceans and Atmosphere.

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1	(12) Secretaries.—The term "Secretaries"
2	means the Secretary of Agriculture and the Sec-
3	retary of Commerce.
4	(13) Sustainably managed fishery.—The
5	term "sustainably managed fishery" means a fishery
6	that is managed in such a manner to maintain
7	healthy target stocks, to protect marine ecosystem
8	structure, productivity, function, and diversity, and
9	to minimize impacts to nontarget stocks.
10	(b) AQUACULTURE DEFINED.—Section 3 of the Na-
11	tional Aquaculture Act of 1980 (16 U.S.C. 2803) is
12	amended by striking paragraph (1) and inserting the fol-
13	lowing:
14	"(1) The term 'aquaculture' means any activity
15	involved in the propagation, rearing, or attempted
16	propagation or rearing, of cultured species.".
17	TITLE I—NATIONAL STANDARDS
18	SEC. 101. NATIONAL STANDARDS FOR SUSTAINABLE OFF-
19	SHORE AQUACULTURE.
20	(a) In General.—Any regulation promulgated to

20 (a) IN GENERAL.—Any regulation promulgated to 21 implement this Act, any permit issued under this Act, and 22 any assessment or impact statement required by the Na-23 tional Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) for activities proposed under this Act shall be con-

- 1 sistent with the following national standards for sustain-
- 2 able offshore aquaculture:

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- 3 (1) Sustainable offshore aquaculture shall 4 strengthen coastal and marine ecosystems by reduc-5 ing pressure on fisheries, enhancing essential fish 6 habitat, preserving water quality, or enhancing na-7 tive stocks.
 - (2) Sustainable offshore aquaculture shall be based on the best scientific information available.
 - (3) Sustainable offshore aquaculture shall avoid adverse environmental impacts to coastal and marine ecosystems, especially with regard to habitat, and water quality, caused by disease, escapements, and the effects of nonnative species.
 - (4) Sustainable offshore aquaculture shall prioritize feeds sourced from sustainable ingredients and avoid using feeds harvested from illegal, unreported, and unregulated fishing.
 - (5) Sustainable offshore aquaculture shall be conducted to minimize impacts, to the extent practicable, on other uses of the exclusive economic zone by Federal and non-Federal entities.
 - (6) Sustainable offshore aquaculture shall take into account the importance of fishery resources to fishing communities in order to, to the extent prac-

1 ticable, minimize adverse economic impacts on such 2 communities. 3 (7) Sustainable offshore aquaculture management measures shall, to the maximum extent practicable, minimize costs and avoid unnecessary dupli-6 cation. 7 (8) Sustainable offshore aquaculture manage-8 ment measures shall avoid unnecessary risks to 9 human life and the safety of human life at sea. 10 (b) Guidelines.—The Secretary shall establish advisory guidelines (which shall not have the force and effect 11 12 of law), based on the national standards, to assist in the preparation of any application for a permit under this Act, 14 or assessment or impact statement required under the Na-15 tional Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) for activities proposed under such Act. 16 TITLE II—CORE ACTIVITIES 17 18 SEC. 201. OFFSHORE AQUACULTURE PERMITS. 19 (a) IN GENERAL.—After the Secretary promulgates 20 final regulations under section 404(a), the Secretary may 21 issue an offshore aquaculture permit if the Secretary de-22 termines that— 23 (1) the proposed offshore aquaculture facility, 24 type of aquaculture operation, and cultured species

are consistent with the purposes in section 2 and the

1	national standards for sustainable offshore aqua-
2	culture in section 101;
3	(2) the applicant is able to comply with this Act
4	and any terms and conditions prescribed under sec-
5	tion 404(a), is financially responsible, and will oper-
6	ate the offshore aquaculture facility using the best
7	practicable technology and maintain it in good work-
8	ing order; and
9	(3) issuance of the offshore aquaculture permit
10	is not prohibited under section 408.
11	(b) Authorized Activities.—An offshore aqua-
12	culture permit holder shall be authorized to conduct off-
13	shore aquaculture consistent with—
14	(1) this Act, including regulations promulgated
15	to carry out this Act;
16	(2) other applicable provisions of law, including
17	regulations; and
18	(3) any terms or conditions imposed by the Na-
19	tional Oceanic and Atmospheric Administration.
20	(c) Permit Procedure.—
21	(1) Application.—An applicant for an off-
22	shore aquaculture permit shall submit an application
23	to the Secretary The application shall specify—

1	(A) the proposed location of the offshore
2	aquaculture facility and the location of any on-
3	shore facilities;
4	(B) the type of aquaculture operations that
5	will be conducted at all facilities described in
6	subparagraph (A);
7	(C) the cultured species, or a specified
8	range of species, to be propagated or reared, or
9	both, at the offshore aquaculture facility;
10	(D) the ways in which the permit holder
11	will comply with the national standards for sus-
12	tainable offshore aquaculture described in sec-
13	tion 101;
14	(E) plans to respond to—
15	(i) a natural disaster;
16	(ii) an escapement; and
17	(iii) disease; and
18	(F) such other design, construction, and
19	operational information as the Secretary may
20	require to ensure the integrity of the applicant's
21	operations and contingency planning.
22	(2) Notice.—Whenever the National Oceanic
23	and Atmospheric Administration receives an offshore
24	aquaculture permit application, the Secretary shall—

- (A) provide notice and a copy of the appli-cation to the Governor of every State or terri-tory in the fisheries management region under the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), where the proposed offshore aquaculture facility will be sited, and if the proposed site is within 100 miles of another such fisheries manage-ment region, the Secretary shall provide the same notice to the governor of every State and territory in that region; and
 - (B) provide public notice and an opportunity for public comment for each offshore aquaculture permit application.
 - (3) COMMENTS AND CONSULTATION.—The Secretary shall take any comments submitted by Governors and the public into consideration, and shall consult with interested parties as warranted before making a final decision on the disposition of an off-shore aquaculture permit application.
 - (4) Deadlines for consideration of applications for permits.—Not later than 30 days after the date on which the Secretary receives an offshore aquaculture permit application, the Secretary shall—

1	(A) notify the applicant that the applica-
2	tion is complete; or
3	(B) notify the applicant that information is
4	missing and specify any information that is re-
5	quired to be submitted for the application to be
6	complete.
7	(5) Issuance or Deferral.—Not later than
8	90 days after the period for public comments on a
9	completed application has concluded, the Secretary
10	shall—
11	(A) issue the permit, if the application
12	complies with the national standards for sus-
13	tainable offshore aquaculture in section 101, re-
14	quirements under the National Environmental
15	Policy Act of 1969 (42 U.S.C. 4321 et seq.),
16	and other applicable law;
17	(B) defer the decision on the permit, if the
18	Secretary determines that the application can
19	be improved to meet the requirements of para-
20	graph (1), and provide to the applicant a notice
21	that specifies any steps that the applicant could
22	take for the permit to be issued; or
23	(C) deny the permit, if the Secretary deter-
24	mines that the application does not meet the re-
25	quirements of paragraph (1), or any other ap-

1	plicable law, and that these issues cannot be re-
2	mediated.
3	(6) Extension of Review.—The Secretary
4	may extend the review period for an additional 90
5	days if the Secretary determines that further time is
6	needed to analyze the application. The Secretary
7	may further extend the review period beyond the ex-
8	tension provided in the preceding sentence if the
9	Secretary determines that the Department of Com-
10	merce needs more time to comply with applicable
11	Federal law, provided that the Secretary's deter-
12	mination states the specific actions the Department
13	must undertake, together with deadlines for com-
14	pleting such actions.
15	(d) Permit Requirements.—
16	(1) In general.—An offshore aquaculture per-
17	mit holder shall be—
18	(A) a citizen or permanent resident of the
19	United States; or
20	(B) a corporation, partnership, or other
21	entity that—
22	(i) is organized and existing under the
23	laws of a State or the United States; and
24	(ii) is not State-owned or majority-
25	controlled by a State-owned enterprise.

1	(2) Terms and conditions.—Subject to sub-
2	section (n), the Secretary shall—
3	(A) prescribe the terms and conditions that
4	apply to each offshore aquaculture permit to
5	achieve the national standards for sustainable
6	offshore aquaculture in section 101; and
7	(B) specify in each offshore aquaculture
8	permit the duration, size, and location of the
9	offshore aquaculture facility.
10	(e) Duration.—
11	(1) In general.—Except as provided in para-
12	graph (2), an offshore aquaculture permit shall have
13	an initial 15-year duration, and may be renewed
14	subject to the terms of this Act.
15	(2) Exceptions.—
16	(A) Enterprise zone.—A permit issued
17	for offshore aquaculture to be conducted in an
18	enterprise zone as provided in section 202 shall
19	have an initial 25-year duration.
20	(B) OUTER CONTINENTAL SHELF.—The
21	Secretary shall develop the duration of an off-
22	shore aquaculture permit subject to subsection
23	(n)(1), in consultation with the Secretary of the
24	Interior, except that the permit shall expire not
25	later than the date that the lessee or the les-

1	see's operator submits, to the Secretary of the
2	Interior, a final application for the decommis-
3	sioning and removal of an existing facility upon
4	which an offshore aquaculture facility is lo-
5	cated.
6	(f) Renewal.—The Secretary may renew an offshore
7	aquaculture permit that has not been revoked for an addi-
8	tional 15- or 25-year period, as provided in subsection (e)
9	before the end of the original permit's duration, if—
10	(1) the permit or amended permit complies with
11	existing requirements;
12	(2) the permit holder has not been subject to
13	sanctions under section 408 or committed a prohib-
14	ited act under such section; and
15	(3) the permit has not been modified because of
16	emergency considerations.
17	(g) REVOCATION.—The Secretary may, pursuant to
18	regulations issued under this Act, revoke an offshore
19	aquaculture permit, if—
20	(1) the permit holder commits a prohibited act
21	under section 408;
22	(2) the permit holder fails to begin offshore
23	aquaculture operations within 2 years from the date
24	the required Federal permits are obtained; or

- 1 (3) there is an interruption of offshore aqua-
- 2 culture operations of at least 2 years in duration
- 3 that is unrelated to best management practices or
- 4 Federal disaster declaration. Such disaster declara-
- 5 tions shall be carried out in a manner consistent
- 6 with title IV of the Robert T. Stafford Disaster Re-
- 7 lief and Emergency Assistance Act (42 U.S.C. 5170
- 8 et seq.).
- 9 (h) Expiration or Revocation.—Not later than 1
- 10 year after the expiration or revocation of an offshore aqua-
- 11 culture permit, a permit holder shall—
- 12 (1) remove all structures, gear, and other prop-
- erty from the offshore aquaculture facility site; and
- 14 (2) take such other measures to restore the site,
- as the Secretary considers necessary.
- 16 (i) Emergency Determination.—If the Secretary
- 17 determines that an emergency exists that poses a signifi-
- 18 cant risk to the safety of humans, to the marine environ-
- 19 ment, to cultured species, to a marine species, or to the
- 20 security of the United States and that requires suspen-
- 21 sion, modification, or revocation of an offshore aqua-
- 22 culture permit, the Secretary may suspend, modify, or re-
- 23 voke the permit for such time as the Secretary determines
- 24 is necessary to address the emergency. The Secretary shall
- 25 afford the permit holder a prompt post-suspension, post-

1	modification, or post-revocation opportunity to be heard
2	regarding the suspension, modification, or revocation.
3	(j) Fees.—
4	(1) Establishment.—
5	(A) IN GENERAL.—The Secretary may es-
6	tablish, by regulation, application fees and an-
7	nual offshore aquaculture permit fees under
8	this section.
9	(B) DEPOSIT AND COLLECTION.—The fees
10	described in subparagraph (A) shall be depos-
11	ited as offsetting collections in the operations,
12	research, and facilities account of the National
13	Oceanic and Atmospheric Administration. Fees
14	may be collected and made available to the ex-
15	tent provided in advance in appropriation Acts.
16	(C) Setting of Fees.—The fees de-
17	scribed in subparagraph (A) shall—
18	(i) be set as an amount such that the
19	total revenue from such fees does not ex-
20	ceed the amount required to cover the
21	costs of management, data collection, anal-
22	ysis, inspection, and enforcement activities
	ysis, inspection, and emoticement a

related to permits under this section; and

1	(ii) provide adequate resources to
2	cover the costs of the inspections required
3	under section 302(f).
4	(2) Waivers.—The Secretary may waive, in
5	whole or in part, any fee under this section if an off-
6	shore aquaculture facility is used primarily for re-
7	search.
8	(3) Guarantees.—The Secretary shall require
9	a permit holder to post a bond or other form of fi-
10	nancial guarantee in an amount determined by the
11	Secretary, to be reasonable and commensurate with
12	the aquaculture operation and as sufficient to cover,
13	without duplication—
14	(A) any unpaid fees;
15	(B) the cost of removing an offshore aqua-
16	culture facility at the expiration or revocation of
17	an offshore aquaculture permit;
18	(C) the cost of site remediation for impacts
19	arising from activities; or
20	(D) any other financial risks identified by
21	the Secretary.
22	(k) Magnuson-Stevens Fishery Conservation
23	AND MANAGEMENT ACT.—Beginning on the effective date
24	of the final regulations promulgated under section 404,
25	the conduct of offshore aquaculture that is in accordance

- 1 with an offshore aquaculture permit issued under this sec-
- 2 tion shall not be considered fishing for purposes of the
- 3 Magnuson-Stevens Fishery Conservation and Manage-
- 4 ment Act (16 U.S.C. 1801 et seq.).
- 5 (1) Compatibility With Other Uses.—Each Fed-
- 6 eral agency implementing this section, person subject to
- 7 this section, and coastal State seeking to review a permit
- 8 application under this section shall comply with the appli-
- 9 cable provisions of the Coastal Zone Management Act of
- 10 1972 (16 U.S.C. 1451 et seq.), including regulations pro-
- 11 mulgated to carry out such Act.
- 12 (m) STATUTORY CONSTRUCTION.—An offshore aqua-
- 13 culture permit issued under this section shall not super-
- 14 sede or substitute for any other authorization required
- 15 under Federal or State laws.
- 16 (n) Actions Affecting the Outer Continental
- 17 Shelf.—
- 18 (1) Notification of Secretary of the in-
- 19 TERIOR.—The Secretary shall notify the Secretary
- of the Interior for each application for an offshore
- aquaculture permit that is located on the outer con-
- tinental shelf.
- 23 (2) Prior consent required.—An offshore
- aquaculture facility may not be located on a lease,
- 25 right-of-use and easement, or right of way author-

1	ized or permitted under the Outer Continental Shelf
2	Lands Act (43 U.S.C. 1331 et seq.) without the
3	prior consent of any lessee and other owner of oper-
4	ating interest.
5	(3) Compliance review.—The Secretary of
6	the Interior shall review each agreement between a
7	prospective offshore aquaculture operator and a les-
8	see. The Secretary of the Interior shall approve such
9	agreement if it is consistent with the Federal lease
10	terms, Department of the Interior regulations, and
11	the Secretary of the Interior's role in the protection
12	of the marine environment, property, and human life
13	or health. An agreement under this subsection
14	shall—
15	(A) be part of the information reviewed
16	under paragraph (4); and
17	(B) not be subject to a separate Coastal
18	Zone Management Act of 1972 (16 U.S.C.
19	1451 et seq.) review.
20	(4) Coordinated Coastal Zone Manage-
21	MENT ACT REVIEW.—
22	(A) STATE REVIEW.—
23	(i) In General.—A coastal State's
24	review under the Coastal Zone Manage-
25	ment Act of 1972 (16 U.S.C. 1451 et seq.)

1	shall include any modification or change to
2	a lessee's approved plan that results from,
3	or is necessary for, the issuance of an off-
4	shore aquaculture permit if the State si-
5	multaneously receives—
6	(I) the information related to the
7	modification or change; and
8	(II) the offshore aquaculture per-
9	mit applicant's consistency certifi-
10	cation.
11	(ii) SIMULTANEOUS RECEIPT.—If the
12	coastal State simultaneously receives the
13	information related to a modification or
14	change to a lessee's approved plan and the
15	offshore aquaculture permit applicant's
16	consistency certification, then—
17	(I) a lessee shall not be required
18	to submit a separate consistency cer-
19	tification for the modification or
20	change under section $307(c)(3)(B)$ of
21	the Coastal Zone Management Act of
22	1972 (16 U.S.C. $1456(c)(3)(B)$); and
23	(II) the coastal State's concur-
24	rence (or presumed concurrence) or
25	objection to the consistency certifi-

1	cation for the offshore aquaculture
2	permit under section 307(c)(3)(A) of
3	such Act shall apply both—
4	(aa) to the offshore aqua-
5	culture permit; and
6	(bb) to any related modifica-
7	tion or change to a lessee's plan
8	approved under the Outer Conti-
9	nental Shelf Lands Act (43
10	U.S.C. 1331 et seq.).
11	(B) STATE REVIEW UNDER SECTION
12	307(c)(3)(b) of the coastal zone manage-
13	MENT ACT OF 1972.—To the extent that a
14	coastal State is not authorized by section
15	307(c)(3)(A) of the Coastal Zone Management
16	Act of 1972 (16 U.S.C. $1456(c)(3)(A)$) to re-
17	view an offshore aquaculture permit application
18	submitted under this Act, then a modification
19	or change to a lessee's approved plan shall be
20	subject to coastal State review under section
21	307(c)(3)(B) of such Act if a consistency cer-
22	tification for the modification or change is re-
23	quired under applicable Federal regulations.
24	(C) DEFINITIONS.—In this paragraph:

1	(i) Lessee's approved plan.—The
2	term "lessee's approved plan" includes a
3	document for which a consistency certifi-
4	cation is required under applicable Federal
5	regulations, such as a change to the ap-
6	proved plan for decommissioning a facility
7	(ii) Offshore aquaculture permit
8	APPLICANT.—The term "offshore aqua-
9	culture permit applicant" means an appli-
10	cant for an offshore aquaculture permit
11	under this section that—
12	(I) will locate the proposed facil-
13	ity in an area that would require con-
14	sent from the lessee as described in
15	paragraph (2); and
16	(II) is required to submit a con-
17	sistency certification for its aqua-
18	culture application under section
19	307(c)(3)(A) of the Coastal Zone
20	Management Act of 1972 (16 U.S.C.
21	1456(c)(3)(A)) to the coastal State.
22	(iii) Offshore aquaculture per-
23	MIT APPLICATION.—The term "offshore
24	aquaculture permit application" means an
25	application for an offshore aquaculture

1	permit under this section that will locate
2	the proposed facility in an area that would
3	require consent from the lessee as de-
4	scribed in paragraph (2).
5	(5) Joint and Several Liability.—For off-
6	shore aquaculture located on a facility described
7	under this subsection, a permit holder and each
8	party that is or was a lessee of the lease on which
9	the facility is located during the term of the offshore
10	aquaculture permit shall be jointly and severally lia-
11	ble for the removal of any construction or modifica-
12	tion related to the offshore aquaculture operations is
13	a bond or other form of financial guarantee under
14	subsection (j)(3) for aquaculture operations is insuf-
15	ficient to cover those obligations. This paragraph
16	shall not affect any obligation to decommission the
17	facility under the Outer Continental Shelf Lands Act
18	(43 U.S.C. 1331 et seq.).
19	(6) Additional authority.—
20	(A) IN GENERAL.—The Secretary of the
21	Interior may, to carry out this subsection—
22	(i) promulgate rules and regulations
23	as necessary and appropriate;
24	(ii) require and enforce any additional
25	terms or conditions that the Secretary of

1	the Interior considers necessary to ensure
2	the compatibility of aquaculture operations
3	with activities for which permits, author-
4	izations, leases, negotiated agreements,
5	right-of-way, or right-of-use and easement
6	were issued under the Outer Continental
7	Shelf Lands Act (43 U.S.C. 1331 et seq.);
8	(iii) issue an order to an offshore
9	aquaculture permit holder to take any ac-
10	tion the Secretary of the Interior considers
11	necessary to ensure safe operations on the
12	facility, and to protect the marine environ-
13	ment, property, or human life or health;
14	(iv) require and enforce any additional
15	terms or conditions that the Secretary of
16	the Interior considers necessary—
17	(I) to protect the marine environ-
18	ment, property, or human life or
19	health; and
20	(II) to ensure the compatibility of
21	aquaculture operations with activities
22	for which permits were issued under
23	the Outer Continental Shelf Lands
24	Act (43 U.S.C. 1331 et seq.); and

1	(v) enforce all requirements contained
2	in the regulations, lease terms and condi-
3	tions, and orders under the Outer Conti-
4	nental Shelf Lands Act (43 U.S.C. 1331 et
5	seq.).
6	(B) Interpretation.—Failure to comply
7	with any order issued under subparagraph
8	(A)(iii) shall constitute a violation of the Outer
9	Continental Shelf Lands Act (43 U.S.C. 1331
10	et seq.).
11	(o) Assurance of Animal Health.—
12	(1) In general.—Nothing in this section shall
13	affect the authority of the Secretary of Agriculture
14	to—
15	(A) carry out the Animal Health Protec-
16	tion Act (7 U.S.C. 8301 et seq.) with respect to
17	cultured species in the exclusive economic zone;
18	or
19	(B) operate as the lead Federal agency for
20	providing animal health oversight for cultured
21	species in the exclusive economic zone.
22	(2) Criteria for practicing veterinary
23	MEDICINE IN WATERS OUTSIDE STATE JURISDIC-
24	TION.—A veterinarian may practice veterinary medi-

1	cine in waters outside State jurisdiction if the veteri-
2	narian—
3	(A) is licensed and in good standing to
4	practice veterinary medicine in any State;
5	(B) holds a category II veterinary accredi-
6	tation from the Animal and Plant Health In-
7	spection Service that includes completion of
8	aquatic animal health modules of the Animal
9	and Plant Health Inspection Service; and
10	(C) has a valid veterinarian client-patient
11	relationship with the facility in which he or she
12	is practicing veterinary medicine.
13	(p) Existing Permits and Applications.—
14	(1) In general.—Beginning on the date of en-
15	actment, any new permit issued shall be in accord-
16	ance with the permit authority created by this Act
17	(2) Preexisting permits.—Permits in effect
18	prior to the date of enactment shall remain in effect
19	under the permit authority created by this Act.
20	(3) Prioritization of active applica-
21	TIONS.—A permit application submitted prior to the
22	date of enactment shall be eligible for priority proc-
23	essing under the application authority created by
24	this Act.

1 SEC. 202. ENTERPRISE ZONES.

2 (a) IN GENERAL.—

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- 3 (1) Development.—The Secretary shall de-4 velop, consistent with this section, enterprise zones 5 for sustainable offshore aquaculture.
- 6 (2) Consultation with states and terri-7 TORIES.—The Secretary shall provide notice to the 8 Governor of every State or territory in the fisheries 9 management region under the Magnuson-Stevens 10 Fishery Conservation and Management Act (16) U.S.C. 1801 et seq.), regarding proposed enterprise 12 zone locations. When the proposed site is within 100 13 miles of another such fisheries management region, 14 the Secretary shall provide the same notice to the 15 Governor of every State and territory in that region. 16 Governors may submit comments to the Secretary, 17 and the Secretary shall consult with interested Gov-18 ernors in the development of enterprise zones under 19 this section.
 - (3) Regional siting workshops.—The Secretary shall, in each geographical region covered by a Regional Fishery Management Council under the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), conduct informal workshops as necessary or advisable to solicit

- public feedback on potential sites for enterprise
 zones for sustainable offshore aquaculture.
 - (4) Preliminary Determination.—Based on public feedback under paragraph (3), the Secretary shall make a preliminary determination of areas of the exclusive economic zone that may be highly favorable for offshore aquaculture and likely compatible with other uses of such areas.
 - (5) Pilot projects.—In order to test the viability of sustainable offshore aquaculture in an enterprise zone, the Secretary may support demonstration projects in each enterprise zone as warranted and consistent with the national standards for sustainable offshore aquaculture in section 101. Such demonstration projects shall comply with this Act and all applicable Federal law.
 - (6) Programmatic environmental impact statements.—If the Secretary determines that further sustainable offshore aquaculture is viable in a particular region, the Secretary shall consider and implement the most efficient process under the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.), including programmatic environmental impact statements, to facilitate further sustainable

- offshore aquaculture, in accordance with the following:
- A) Such programmatic environmental impact statements need not cover the entirety of
 the exclusive economic zone, but the Secretary
 shall attempt to provide coverage in each area
 of the exclusive economic zone, including the
 East Coast, Gulf Coast, West Coast, and other
 areas of the Atlantic and Pacific in the jurisdiction of the United States.
 - (B) Nothing in this section shall be construed to change, alter, or supersede the requirements of the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.).
- 15 (b) SPATIAL DATA.—To support the implementation 16 of subsection (a), the National Oceanic and Atmospheric 17 Administration shall collect and curate spatial data rel-18 evant to aquaculture, and make such data publicly avail-19 able.
- 20 (c) Effects of Designation.—The enterprise 21 zones established under this section shall—
- (1) offer a streamlined path forward for permit ting aquaculture facilities;

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1	(2) provide the ability to conduct research on
2	the individual and cumulative impacts of such oper-
3	ating facilities; and
4	(3) determine best practices for inclusion in the
5	reports established in section 405.
6	TITLE III—REFINEMENTS
7	SEC. 301. PROTECTION OF OFFSHORE AQUACULTURE FA-
8	CILITIES.
9	(a) In General.—The Secretary may promulgate
10	regulations that the Secretary determines are reasonable
11	and necessary to protect an offshore aquaculture facility.
12	When appropriate, the Secretary shall request the Sec-
13	retary of the department in which the Coast Guard is op-
14	erating to establish a navigational safety zone around an
15	offshore aquaculture facility.
16	(b) NAVIGATIONAL SAFETY ZONE.—The Secretary of
17	the department in which the Coast Guard is operating—
18	(1) shall consult with the Secretary of the Inte-
19	rior before designating a navigational safety zone
20	around an offshore aquaculture facility;
21	(2) after consultation with the Secretary, the
22	Secretary of State, and the Secretary of Defense,
23	may designate a zone of appropriate size around
24	(and including) an offshore aquaculture facility for
25	the purpose of navigational safety; and

1	(3) may define, by regulation, permissible ac-
2	tivities within a navigational safety zone.
3	(c) Limitations.—No installation, structure, or use
4	will be allowed in a navigational safety zone that is incom-
5	patible with the operation of the offshore aquaculture fa-
6	cility.
7	SEC. 302. RECORDKEEPING AND ACCESS TO INFORMATION.
8	(a) Regulations.—The Secretary, after consulta-
9	tion with other interested Federal departments and agen-
10	cies, shall prescribe by regulation—
11	(1) the records that an offshore aquaculture
12	permit holder is required to establish and maintain;
13	(2) the reports that an offshore aquaculture
14	permit holder is required to make;
15	(3) the information that an offshore aqua-
16	culture permit holder is required to provide, which
17	shall include—
18	(A) data regarding escape events;
19	(B) the prevalence of disease in the off-
20	shore aquaculture facility, including a descrip-
21	tion of veterinary services provided for treat-
22	ment; and
23	(C) other information, as the Secretary
24	may require: and

- 1 (4) any other recordkeeping that an offshore 2 aquaculture permit holder is required to satisfy, as
- 3 necessary to carry out this Act.
- 4 (b) REGULATORY CONSISTENCY.—The regulations
- 5 under subsection (a) may not amend, contradict, or dupli-
- 6 cate regulations under any other Federal law.
- 7 (c) Recordkeeping.—An offshore aquaculture per-
- 8 mit holder shall—
- 9 (1) comply with the recordkeeping regulations
- under subsection (a); and
- 11 (2) submit such reports, and make such records
- and information available as the Secretary may re-
- 13 quest.
- 14 (d) Public Access.—The Secretary shall make re-
- 15 ports and other information received under this Act avail-
- 16 able to the public unless the Secretary determines it is
- 17 necessary to withhold disclosure to protect confidential
- 18 business information and sensitive personal information.
- 19 The Secretary shall establish procedures to protect con-
- 20 fidential business information and sensitive personal infor-
- 21 mation from being disclosed.
- 22 (e) GOVERNMENT ACCESS.—Any Federal Govern-
- 23 ment official with an official responsibility for imple-
- 24 menting and enforcing Federal law applicable to maritime
- 25 fishing, shipping, or conservation, shall have reasonable

1	access, at all times, to an offshore aquaculture facility for
2	which a permit is issued under this Act for the purpose
3	of enforcing the Federal law under the official's jurisdic-
4	tion or otherwise carrying out the official's responsibilities.
5	Such an official may inspect, at reasonable times, records,
6	files, papers, permits, processes, controls, and the offshore
7	aquaculture facility and may test any feature of the off-
8	shore aquaculture facility. Each inspection shall be con-
9	ducted with reasonable promptness. The permit holder
10	shall receive timely notification, in writing, of the results
11	of the inspection.
12	(f) Inspection.—
13	(1) Frequency.—The Secretary shall con-
14	duct—
15	(A) an annual inspection of offshore aqua-
16	culture facilities for which a permit is issued
17	under this Act for the first 5 years after
18	issuance of the permit; and
19	(B) a biennial inspection of such facilities
20	thereafter.
21	(2) Notice.—The Secretary shall provide rea-
22	sonable notice prior to site inspections at offshore
23	aquaculture facilities pursuant to paragraph (1).
24	(3) Facilities located on the outer con-
25	TINENTAL SHELF.—The Secretary of the Interior, or

1	a designee of such Secretary, is authorized with in-
2	spection authority under this section for offshore
3	aquaculture facilities located on the outer conti-
4	nental shelf.
5	SEC. 303. MARINE FEED STANDARDS.
6	The Secretary shall require that any fisheries-derived
7	marine feed ingredients (both first use and trimmings)
8	used at offshore aquaculture facilities in the exclusive eco-
9	nomic zone—
10	(1) are sourced from a sustainably managed
11	fishery;
12	(2) employ traceability sufficient to credibly
13	demonstrate the ingredients were sourced from a
14	sustainably managed fishery; and
15	(3) are sourced from fisheries located in coun-
16	tries without a Tier 3 or Tier 2 Watch List rating
17	as determined by the latest State Department Traf-
18	ficking in Persons Report, and not from vessels de-
19	termined by Customs and Border Protection to be
20	engaged in forced labor.
21	TITLE IV—ADMINISTRATIVE
22	PROVISIONS
23	SEC. 401. OFFICE OF OFFSHORE AQUACULTURE.
24	(a) Office of Offshore Aquaculture, Head-
25	QUARTERS.—The Secretary shall establish and provide re-

- 1 sources for an Office of Offshore Aquaculture within the
- 2 National Marine Fisheries Service at the National Oceanic
- 3 and Atmospheric Administration headquarters.
- 4 (b) Office of Offshore Aquaculture, Re-
- 5 GIONAL PRESENCE.—The Secretary shall establish and
- 6 provide resources for the Office of Offshore Aquaculture
- 7 to have a presence in each of the regional fisheries offices
- 8 of the National Oceanic and Atmospheric Administration.
- 9 Such presence shall, at a minimum, be sufficient to fulfill
- 10 the duties under subsection (c), but may be increased to
- 11 the extent warranted by the activity and interest of aqua-
- 12 culture stakeholders in the region.
- 13 (c) Duties.—The Office of Offshore Aquaculture
- 14 shall—
- 15 (1) implement this Act;
- 16 (2) coordinate regulatory, scientific, outreach,
- and international issues related to aquaculture with-
- in the National Oceanic and Atmospheric Adminis-
- 19 tration;
- 20 (3) coordinate offshore aquaculture outreach,
- 21 education, extension services, and training efforts
- 22 with the lead Federal agency, the Department of Ag-
- riculture, with respect to national aquaculture infor-
- 24 mation; and

- 1 (4) maintain aquaculture divisions in each of
- 2 the regional fisheries offices of the National Oceanic
- and Atmospheric Administration, including at least
- 4 one Administration Regional Aquaculture Coordi-
- 5 nator in each such office.
- 6 (d) Offshore Aquaculture Subcommittee.—
- 7 The Marine Fisheries Advisory Committee shall designate
- 8 the "Offshore Aquaculture Subcommittee" as a perma-
- 9 nent, standing subcommittee to serve as an external board
- 10 to advise the Secretary on aquaculture. The Offshore
- 11 Aquaculture Subcommittee shall coordinate with the Na-
- 12 tional Sea Grant Advisory Board, as appropriate.
- 13 (e) Coordination.—The Office of Offshore Aqua-
- 14 culture shall coordinate its activities with the Offshore
- 15 Aquaculture Subcommittee.
- 16 (f) Budget Presentation.—The National Oceanic
- 17 and Atmospheric Administration shall transmit its budget
- 18 request for the Office of Aquaculture as a separate line
- 19 with the National Marine Fisheries Service.
- 20 SEC. 402. DOMESTIC AQUACULTURE PRODUCTION.
- 21 (a) IN GENERAL.—The Secretary of Agriculture shall
- 22 support the development of sustainable aquaculture, con-
- 23 sistent with this Act and other applicable Federal law.
- 24 (b) Marketing and Promotion Grants.—The
- 25 Secretary of Agriculture shall, in consultation with indus-

- 1 try and the Department of Commerce, establish and ad-
- 2 minister a grant program to support the sale of cultured
- 3 species domestically and internationally.
- 4 (c) Workforce Development.—The Secretary of
- 5 Agriculture shall, in consultation with industry and aca-
- 6 demic institutions, develop and manage a grant program
- 7 to support the education and training of individuals with
- 8 the skills needed to manage and operate aquaculture facili-
- 9 ties.
- 10 (d) REGIONAL OFFSHORE AQUACULTURE EXPER-
- 11 TISE NETWORKS.—The Secretary shall organize through
- 12 each regional fisheries office of the National Oceanic and
- 13 Atmospheric Administration a network of regional experts
- 14 and Federal agency contacts, in coordination with relevant
- 15 organizations (including the National Sea Grant College
- 16 Program under the National Sea Grant College Program
- 17 Act (33 U.S.C. 1121 et seq.), the Department of Agri-
- 18 culture Regional Aquaculture Centers, land-grant univer-
- 19 sities, and the Cooperative Extension System of the De-
- 20 partment of Agriculture) to provide technical expertise
- 21 and extension services on offshore aquaculture and infor-
- 22 mation on Federal permit requirements.
- (e) AQUACULTURE DATABASE.—
- 24 (1) Establishment and maintenance.—The
- 25 Secretary of Agriculture shall establish and maintain

- an aquaculture database. The aquaculture database shall include information on research, technologies, monitoring techniques, best practices, and advisory board recommendations.
 - (2) Privacy and confidentiality.—The Secretary shall make the aquaculture database available in a manner that safeguards confidential business information and guarantees respondents to information requests that individual information will be kept confidential. The inclusion of information in the database under this subsection shall not be considered to be publication for purposes of subsection (a) or (b) of section 102 of title 35, United States Code.
 - (3) EXISTING DATA SOURCES.—In carrying out this subsection, the Secretary of Agriculture shall utilize preexisting data sources, including information obtained by the National Agricultural Statistics Service, and information services described under section (5)(c) of the National Aquaculture Act of 1980 (16 U.S.C. 2804(c)).

21 SEC. 403. OUTREACH AND EDUCATION FOR OFFSHORE

AQUACULTURE.

The Secretary, in coordination with the Secretary of the Department of Agriculture, shall conduct outreach on sustainable offshore aquaculture to promote under-

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- 1 standing, science-based decision making, and commercial
- 2 adoption. The Secretary, and Secretary of Agriculture,
- 3 shall use appropriate means to engage—
- 4 (1) the general public;
- 5 (2) community leaders;
- 6 (3) governmental officials;
- 7 (4) the business community;
- 8 (5) the academic community; and
- 9 (6) the nonprofit sector.

10 SEC. 404. ADMINISTRATION.

- 11 (a) REGULATIONS.—The Secretary—
- 12 (1) shall initiate a rulemaking process, not later
- than 1 year after the date of enactment of this Act,
- 14 after consulting with relevant Federal agencies,
- 15 coastal States, Indian Tribal governments within the
- meaning of such term in Executive Order 13175 (65
- 17 Fed. Reg. 67249), the Commonwealth of Puerto
- 18 Rico, American Samoa, the United States Virgin Is-
- lands, Guam, the Commonwealth of the Northern
- 20 Mariana Islands, and Regional Fishery Management
- Councils as established under section 302 of the
- Magnuson-Stevens Fishery Conservation and Man-
- agement Act (16 U.S.C. 1852), to implement this
- 24 Act, including—

1	(A) procedures to issue, modify, deny, re-
2	voke, or suspend an offshore aquaculture per-
3	mit in accordance with this Act;
4	(B) procedures to coordinate the offshore
5	aquaculture permitting process, with similar or
6	complementary activities administered by other
7	Federal agencies, Tribal governments, and
8	coastal States;
9	(C) procedures to monitor and evaluate
10	permit compliance to verify and confirm compli-
11	ance with the requirements of this Act;
12	(D) procedures to transfer an offshore
13	aquaculture permit from an original permit
14	holder to a person that meets the requirements
15	under section 201;
16	(E) procedures to minimize, as much as
17	practicable, conflicts with existing uses in the
18	exclusive economic zone;
19	(F) procedures to consider public-private
20	partnerships; and
21	(G) standards for determining what types
22	of feed may be employed in an offshore aqua-
23	culture facility in accordance with the require-
24	ments of section 303;

1	(2) shall promulgate such additional regulations
2	as are necessary and appropriate to carry out this
3	Act; and
4	(3) may amend a regulation, at any time, and
5	the amended regulation shall apply, as of its effec-
6	tive date, to each offshore aquaculture permit issued
7	under this Act, regardless of the date the permit was
8	issued.
9	(b) AGREEMENTS.—The Secretary may enter into
10	and perform such contracts, leases, or cooperative agree-
11	ments, and make and receive such grants or funds, as may
12	be necessary to carry out this Act.
13	(c) Use of Contributed Governmental Re-
14	SOURCES.—For enforcement under this Act, the Secretary
15	may use, with consent and with or without reimbursement,
16	the land, services, equipment, personnel, and facilities of—
17	(1) any department, agency, or instrumentality
18	of the United States;
19	(2) any State, local government, Indian Tribal
20	government, Territory, or possession (or any polit-
21	ical subdivision thereof);
22	(3) any foreign government; or
23	(4) international organization.
24	(d) Authority To Use Grant Funds.—

- 1 (1) IN GENERAL.—Except as provided under 2 paragraph (2), the Secretary may apply for, accept, 3 and obligate research grant funding from any Fed-4 eral source operating a competitive grant program if 5 the funding furthers the purposes of this Act.
 - (2) EXCEPTION.—The Secretary may not apply for, accept, or obligate any research grant funding under paragraph (1) if the granting agency lacks authority to grant funds to Federal agencies or for any purpose, or subject to any condition, that is prohibited by law or regulation.
 - (3) MATCHING GRANT FUNDS.—Appropriated funds may be used to satisfy a requirement to match grant funds with recipient agency funds, except that no grant may be accepted that requires a commitment in advance of appropriations.
 - (4) ACCOUNTS.—Funds received from a grant shall be deposited in the National Oceanic and Atmospheric Administration account that serves to accomplish the purpose for which the grant was awarded.
- 22 (e) Reservation of Authority.—Nothing in this 23 Act shall be construed to displace, supersede, or limit the 24 jurisdiction, responsibilities, or rights of any Federal or

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1	State agency, or Indian Tribe or Alaska Native organiza-
2	tion, under any Federal law or treaty.
3	SEC. 405. REPORT.
4	(a) Report.—Not later than 5 years after the date
5	of enactment of this Act, the Secretary shall issue a report
6	to the Chairman and Ranking Member of the Committee
7	on Commerce, Science, and Transportation and Com-
8	mittee on Agriculture, Nutrition, and Forestry of the Sen-
9	ate and the Committee on Natural Resources and Com-
10	mittee of Agriculture of the House of Representatives re-
11	garding implementation of this Act. The report shall in-
12	clude—
13	(1) the number of offshore aquaculture permits
14	applied for, granted, denied, and retired, together
15	with a brief description of the circumstances of each;
16	(2) any and all enforcement actions undertaken,
17	and the disposition of each;
18	(3) the number of enterprise zones established
19	under section 202, together with a brief description
20	of the circumstances of each;
21	(4) results from any grants awarded under this
22	Act;
23	(5) the Secretary's assessment of the state of
24	aquaculture and offshore aquaculture in the United
25	States;

1	(6) the Secretary's assessment of United States
2	aquaculture and offshore aquaculture in comparison
3	to aquaculture in other nations; and
4	(7) the Secretary's recommendations to improve
5	United States aquaculture and offshore aquaculture.
6	(b) Determination Regarding Permits.—In ad-
7	dition to the requirements of subsection (a), the Secretary
8	may make the following determinations regarding permit
9	terms for offshore aquaculture:
10	(1) The effect of shortening or lengthening per-
11	mit terms on the risk of harm to the environment.
12	(2) The effect of shortening or lengthening per-
13	mit terms on industry's access to capital markets.
14	(3) Whether a change to the permit terms es-
15	tablished in this Act is warranted.
16	SEC. 406. EXTENSION OF PERMIT TERMS.
17	Upon a determination by the Secretary that a change
18	to permit terms established under this Act is warranted,
19	the Secretary is authorized to extend the terms of offshore
20	aquaculture permits as follows:
21	(1) An offshore aquaculture permit term under
22	section 201(e)(1) may be extended to a maximum of
23	an additional 15 years subsequent to a renewal
24	issued under section 201(f).

1	(2) An offshore aquaculture permit term under
2	section 201(e)(2)(A) may be extended to a maximum
3	of an additional 25 years subsequent to a renewal
4	issued under section 201(f).
5	SEC. 407. INTERAGENCY COORDINATION OF OFFSHORE
6	AQUACULTURE.
7	(a) IN GENERAL.—The Secretary of Commerce shall
8	coordinate with the Department of the Interior, the De-
9	partment of Agriculture, the Environmental Protection
10	Agency, the Army Corps of Engineers, and the depart-
11	ment in which the U.S. Coast Guard is operating to sim-
12	plify the Federal regulatory regime for sustainable off-
13	shore aquaculture and safeguarding the marine environ-
14	ment, wild fish stocks, and coastal communities. The Sec-
15	retaries of the Interior, Agriculture, and the department
16	in which the U.S. Coast Guard is operating, the Adminis-
17	trator of the Environmental Protection Agency, and the
18	Chief of Engineers shall cooperate with the Secretary of
19	Commerce to implement this section.
20	(b) Unified Permitting and Review Process.—
21	(1) In general.—Not later than 1 year after
22	the date of enactment of this Act, the Secretaries of
23	Commerce, Interior, Agriculture, and the depart-
24	ment in which the U.S. Coast Guard is operating,
25	the Administrator of the Environmental Protection

- Agency, and the Chief of Engineers shall, through the Secretary of Commerce, initiate a rulemaking for a unified permit application, public notice, public comment, and Federal agency comment period for all permits administered by such agency heads relating to offshore aquaculture.
 - (2) Outreach.—The Secretary of Commerce, through the National Oceanic and Atmospheric Administration, shall serve as the lead Federal agency for purposes of providing information on Federal permitting requirements for aquaculture in Federal waters.
 - (3) Informal Review and Compatibility Analysis.—The Secretary of Commerce, acting through the National Oceanic and Atmospheric Administration, shall convene representatives of the Department of the Interior, the Department of Agriculture, the Environmental Protection Agency, the Army Corps of Engineers, and the Department in which the U.S. Coast Guard is operating to provide prospective permit applicants an opportunity for informal consultation with Federal agencies. The Secretary of Commerce may invite representatives from other Federal agencies as necessary or advisable. Nothing in this subsection shall preclude an appli-

- cant or a prospective applicant from contacting Fed eral agencies directly.
- (4) Environmental analysis.—To the extent 3 allowable under the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.), any environ-5 6 mental analysis or environmental impact statement 7 required under such Act for offshore aquaculture ac-8 tivities shall be conducted through a single, consoli-9 dated environmental review and the National Oce-10 anic and Atmospheric Administration, through the 11 Office of Aquaculture and associated divisions, shall 12 serve as the lead Federal agency.
 - (5) COORDINATION OF PERMIT REVIEWS.—To the extent practicable under this Act and all other applicable laws and regulations, Federal agencies with permitting requirements applicable to offshore aquaculture facilities shall coordinate their review processes in order to provide a timely responses to applicants.

20 SEC. 408. PROHIBITED ACTS.

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- 21 It is unlawful for any person—
- 22 (1) to violate any provision of this Act or any 23 regulation or permit issued pursuant to this Act;
- 24 (2) to refuse to permit any officer authorized to 25 enforce the provisions of this Act (in accordance

- with section 408) to access an offshore aquaculture facility, associated onshore facility, vessel, or other conveyance, subject to such person's control, for purposes of conducting any search or inspection in connection with the enforcement of this Act;
 - (3) to assault, resist, oppose, impede, intimidate, or interfere with any such authorized officer in the conduct of any search or inspection described in paragraph (2);
 - (4) to resist a lawful arrest for any act prohibited by this section;
 - (5) to ship, transport, offer for sale, sell, purchase, import, export, or have custody, control, or possession of, any fish produced, taken, retained, or possessed in violation of this Act;
 - (6) to interfere with, delay, or prevent, by any means, the apprehension or arrest of another person, knowing that such other person has committed any act prohibited by this section;
 - (7) to make or submit to the Secretary or the Governor of a State false information regarding any matter that the Secretary or Governor is considering in the course of carrying out this Act; or

- 1 (8) without authorization, to remove, damage, 2 or tamper with or attempt to remove, damage, or 3 tamper with—
- 4 (A) an offshore aquaculture facility owned 5 by another person, which is located in the exclu-6 sive economic zone, including any component 7 thereof; or
- 8 (B) cultured species contained in such fa-9 cility or component thereof.

10 SEC. 409. ENFORCEMENT.

11 (a) Responsibility.—The provisions of this Act 12 shall be enforced by the Secretary and the Secretary of the department in which the Coast Guard is operating. In enforcing this Act, such Secretaries may by agreement 14 15 utilize, on a reimbursable or nonreimbursable basis, the personnel, services, equipment (including aircraft and ves-16 17 sels), and facilities of any other Federal agency, including 18 all elements of the Department of Defense, or of any State 19 agency. Such Secretaries shall, and the head of any Fed-20 eral or State agency that has entered into an agreement 21 with either such Secretary under this section may (if the 22 agreement so provides), authorize officers to enforce the provisions of this Act or any regulation promulgated under this Act.

- 1 (b) Powers of Authorized Officers.—Any offi-
- 2 cer who is authorized under subsection (a) to enforce the
- 3 provisions of this Act may, with or without a warrant or
- 4 other process, as authorized by law—

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- 5 (1) arrest any person, if the officer has reason-6 able cause to believe that such person has committed 7 an act prohibited by section 408;
 - (2) board, search or inspect, any offshore aquaculture facility, associated onshore facility, vessel, or other conveyance (including its gear, furniture, appurtenances, stores, records, and cargo) which is subject to the provisions of this Act;
 - (3) seize any vessel, or other conveyance (together with its gear, furniture, appurtenances, stores, records, and cargo) used or employed in, or with respect to which it reasonably appears that such vessel was used or employed in, the violation of any provision of this Act;
 - (4) seize any fish (wherever found) taken, produced, imported, exported, transported, sold, received, acquired, or purchased in any manner, in connection with or as a result of the violation of any provision of this Act;
- 24 (5) seize any evidence related to any violation 25 of any provision of this Act;

- 1 (6) detain any fish or fish product to determine 2 compliance with this Act;
 - (7) search and seize, in accordance with any guidelines which may be issued by the Attorney General;
 - (8) access, directly or indirectly, for enforcement purposes any data or information required to be provided under this Act or regulations promulgated under this Act, including data from vessel or facility monitoring systems, automatic identification systems, long-range identification and tracking systems, or any similar system;
 - (9) execute and serve any subpoena, arrest warrant, search warrant issued in accordance with Rule 41 of the Federal Rules of Criminal Procedure, or other warrant or civil or criminal process issued by any officer or court of competent jurisdiction; and
- 18 (10) exercise any other lawful authority.
- (c) Issuance of Citations.—If any authorized offi-20 cer finds that a person, offshore aquaculture facility, asso-21 ciated onshore facility, vessel, or other conveyance is en-22 gaging or has been engaged in the violation of any provi-23 sion of this Act, such officer may issue a citation to the 24 owner or operator of such vessel in lieu of proceeding 25 under subsections (f), (g), or (h). If a permit has been

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- 1 issued pursuant to this Act for such facility or conveyance,
- 2 such officer shall note the issuance of any citation under
- 3 this subsection, including the date thereof and the reason
- 4 therefor, on the permit. The Secretary shall maintain a
- 5 record of all citations issued pursuant to this subsection.
- 6 (d) Subpoenas.—For the purposes of conducting
- 7 any investigation or hearing under this Act, or any other
- 8 marine resource law enforced by the Secretary, the Sec-
- 9 retary may issue subpoen for the attendance and testi-
- 10 mony of witnesses and the production of relevant papers,
- 11 photographs, records, books, and documents in any form,
- 12 including those in electronic, optical or magnetic form, and
- 13 may administer oaths. Witnesses summoned shall be paid
- 14 the same fees and mileage that are paid to witnesses in
- 15 the courts of the United States. In case of contempt or
- 16 refusal to obey a subpoena served upon any person pursu-
- 17 ant to this subsection, the district court of the United
- 18 States for any district in which such person is found, re-
- 19 sides, or transacts business, upon application by the
- 20 United States and after notice to such person, shall have
- 21 jurisdiction to issue an order requiring such person to ap-
- 22 pear and give testimony before the Secretary or to appear
- 23 and produce documents before the Secretary, or both, and
- 24 any failure to obey such order of the court may be pun-
- 25 ished by such court as a contempt thereof.

1	(e) DISTRICT COURT JURISDICTION.—The several
2	district courts of the United States shall have jurisdiction
3	over any actions arising under this Act. For purposes of
4	this section, for Hawaii or any possession of the United
5	States in the Pacific Ocean, the appropriate court is the
6	United States District Court for the District of Hawaii,
7	except that in the case of Guam and Wake Island, the
8	appropriate court is the United States District Court for
9	the District of Guam, and in the case of the Northern
10	Mariana Islands, the appropriate court is the United
11	States District Court for the District of the Northern
12	Mariana Islands. Each violation shall be a separate of-
13	fense and the offense shall be deemed to have been com-
14	mitted not only in the district where the violation first oc-
15	curred, but also in any other district as authorized by law.
16	Any offenses not committed in any district are subject to
17	the venue provisions of section 3238 of title 18, United
18	States Code.
19	(f) CIVIL ENFORCEMENT.—
20	(1) CIVIL ADMINISTRATIVE PENALTIES.—
21	(A) In general.—Any person who is
22	found by the Secretary, after notice and oppor-
23	tunity for a hearing in accordance with section
24	554 of title 5, United States Code, to have com-
25	mitted an act prohibited by section 408 shall be

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liable to the United States for a civil penalty. The amount of the civil penalty shall not exceed the amount specified in section 308(a) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1858(a)) for each violation. Each day of a continuing violation shall constitute a separate offense. The amount of such civil penalty shall be assessed by the Secretary, by written notice. In determining the amount of such penalty, the Secretary shall take into account the nature, circumstances, extent, and gravity of the prohibited acts committed and, with respect to the violator, the degree of culpability, any history of prior offenses, and such other matters as justice may require. In assessing such penalty the Secretary may also consider any information provided by the violator relating to the ability of the violator to pay, provided that the information is served on the Secretary at least 30 days prior to an administrative hearing.

(B) Compromise or other action by secretary.—The Secretary may compromise, modify, or remit, with or without conditions, any civil administrative penalty which is or may

- be imposed under this subsection and that has not been referred to the Attorney General for further enforcement action.
 - (2) IN REM JURISDICTION.—An offshore aquaculture facility, associated onshore facility, vessel, or other conveyance (including its gear, furniture, appurtenances, stores, records, and cargo) used in the commission of an act prohibited by section 408 shall be liable in rem for any civil penalty assessed for such violation under this section and may be proceeded against in any district court of the United States having jurisdiction thereof.
 - (3) Collection of administrative penalty shall not be subject to review. Any person who fails to pay, an assessment of a civil penalty under paragraph (1) after it has become a final and unappealable order, the Secretary shall refer the matter to the Attorney General, who shall recover the amount assessed (plus interest at current prevailing rates from the date of the final order) in any appropriate district court of the United States. In such action, the validity and appropriateness of the final order imposing the civil penalty shall not be subject to review. Any person who fails to pay, on a timely basis, the amount of an assessment of a civil penalty shall be required to

pay, in addition to such amount and interest, attorney's fees and costs for collection proceedings and a quarterly nonpayment penalty for each quarter during which such failure to pay persists. Such nonpayment penalty shall be in an amount equal to 20 percent of the aggregate amount of such person's penalties and nonpayment penalties that are unpaid as of the beginning of such quarter.

(4) Permit Sanctions.—

(A) In General.—With respect to any case in which an offshore aquaculture facility, associated onshore facility, vessel, or other conveyance was used in the commission of an act prohibited under section 408, the owner or operator of an offshore aquaculture facility, associated onshore facility, vessel, or other conveyance (or any other person who has been issued or has applied for a permit under this Act), has acted in violation of section 408, or any civil penalty, criminal fine, or amount in settlement of a civil forfeiture imposed under this Act on a person, offshore aquaculture facility, associated onshore facility, vessel, or other conveyance that has been issued or has applied for a

1	permit under this Act has not been paid and is
2	overdue, the Secretary may—
3	(i) revoke any permit issued with re-
4	spect to such person, offshore aquaculture
5	facility, associated onshore facility, vessel,
6	other conveyance, with or without preju-
7	dice to the issuance of subsequent permits;
8	(ii) suspend such permit for a period
9	of time considered by the Secretary to be
10	appropriate;
11	(iii) deny such permit; or
12	(iv) impose additional conditions and
13	restrictions on such permit.
14	(B) Considerations.—In imposing a
15	sanction under this paragraph, the Secretary
16	shall take into account the nature, cir-
17	cumstances, extent, and gravity of the prohib-
18	ited acts for which the sanction is imposed and,
19	with respect to the violator, the degree of culpa-
20	bility, any history of prior offenses, and such
21	other matters as justice may require.
22	(C) Effect of transfer of owner-
23	SHIP.—Transfer of ownership of an offshore
24	aquaculture facility, associated onshore facility,
25	vessel, or other conveyance, by sale or other-

wise, shall not extinguish any permit sanction that is in effect or is pending at the time of transfer of ownership. Before executing the transfer of ownership of a facility or conveyance, by sale or otherwise, the owner shall disclose in writing to the prospective transferee the existence of any permit sanction that will be in effect or pending with respect to the facility or conveyance at the time of the transfer.

- (D) PAYMENT OF PENALTY OR FINE.—In the case of any permit that is suspended under this paragraph for nonpayment of a civil penalty or criminal fine, the Secretary shall reinstate the permit upon payment of the penalty or fine and interest thereon at the prevailing rate.
- (E) Hearing.—No sanction shall be imposed under this paragraph unless there has been a prior opportunity for a hearing on the facts underlying the violation for which the sanction is imposed, either in conjunction with a civil penalty proceeding under this section or otherwise.
- (5) REVIEW OF CIVIL PENALTY.—Any person against whom a civil penalty is assessed under this

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subsection or against whom a permit sanction is imposed under this subsection (other than a permit suspension for nonpayment of penalty or fine) may obtain review thereof in the United States district court for the appropriate district by filing a complaint against the Secretary in such court within 30 days from the date of such order that constitutes a final agency action. The Secretary shall promptly file in such court a certified copy of the record upon which such violation was found or such penalty imposed, as provided in section 2112 of title 28, United States Code. The findings and order of the Secretary shall be set aside by such court if they are not found to be supported by substantial evidence, as provided in section 706(2) of title 5, United States Code.

- (6) Injunctive relief.—Upon the request of the Secretary, the Attorney General of the United States may commence a civil action for appropriate relief, including a permanent or temporary injunction, for any violation of this Act (including regulations).
- 23 (g) Forfeiture.—
- 24 (1) Criminal forfeiture.—

1	(A) In general.—A person who is con-
2	victed of an offense in violation of this Act shall
3	forfeit to the United States—
4	(i) any property, real or personal, con-
5	stituting or traceable to the gross proceeds
6	taken, obtained, or retained, in connection
7	with or as a result of the offense, includ-
8	ing, without limitation, any fish (or the
9	fair market value thereof); and
10	(ii) any property, real or personal,
11	used or intended to be used, in any man-
12	ner, to commit or facilitate the commission
13	of the offense, including, without limita-
14	tion, any vessel (including the vessel's
15	equipment, stores, catch and cargo), vehi-
16	cle, aircraft, or other means of transpor-
17	tation.
18	(B) Applicability of controlled sub-
19	STANCES ACT.—Pursuant to section 2461(c) of
20	title 28, United States Code, the provisions of
21	section 413 of the Controlled Substances Act
22	(21 U.S.C. 853) other than subsection (d)
23	thereof shall apply to criminal forfeitures under
24	this section.
25	(2) Civil forfeiture.—

- 1 (A) IN GENERAL.—The property set forth
 2 below shall be subject to administrative or judi3 cial forfeiture to the United States in accord4 ance with the provisions of chapter 46 of title
 5 18, United States Code, and no property right
 6 shall exist in it:
 - (i) Any property, real or personal, constituting or traceable to the gross proceeds taken, obtained, or retained, in connection with or as a result of a violation of this Act, including, without limitation, any fish (or the fair market value thereof).
 - (ii) Any property, real or personal, used or intended to be used, in any manner, to commit or facilitate the commission of a violation of this Act, including, without limitation, any vessel (including the vessel's equipment, stores, catch and cargo), vehicle, aircraft, or other means of transportation.
 - (B) APPLICATION OF THE CUSTOMS LAWS.—All provisions of law relating to seizure, summary judgment, and forfeiture and condemnation for violation of the customs laws, the disposition of the property forfeited or con-

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demned or the proceeds from the sale thereof, the remission or mitigation of such forfeitures, and the compromise of claims shall apply to seizures and forfeitures incurred, or alleged to have been incurred, under the provisions of this Act, insofar as applicable and not inconsistent with the provisions hereof. For seizures and forfeitures of property under this section by the Secretary, such duties as are imposed upon the customs officer or any other person with respect to the seizure and forfeiture of property under the customs law may be performed by such officers as are designated by the Secretary or, upon request of the Secretary, by any other agency that has authority to manage and dispose of seized property.

(C) Presumption.—For the purposes of this section there is a rebuttable presumption that all fish, or components thereof, found in an offshore aquaculture facility or on board a vessel a vessel or other conveyance that is used or seized in connection with a violation of this Act were produced, taken, obtained, transported, or retained in violation of this Act.

(h) Criminal Enforcement.—

- (1) IMPRISONMENT.—Any person (other than a foreign government agency, or entity wholly owned and controlled by a foreign government) who knowingly commits any act prohibited under section 408 shall be imprisoned for not more than 5 years or fined not more than \$500,000 for individuals or \$1,000,000 for an organization, or both, except that, if in the commission of any such offense the individual uses a dangerous weapon, engages in conduct that causes bodily injury to any officer authorized to enforce the provisions of this Act, or places any such officer in fear of imminent bodily injury, the maximum term of imprisonment is not more than 10 years.
 - (2) Fine and imprisonment.—Any person (other than a foreign government agency, or entity wholly owned and controlled by a foreign government) who violates a provision under section 408 and who, in the exercise of due care should know that such person's conduct violates such provision, shall be fined under title 18, United States Code, or imprisoned not more than one year, or both.
 - (i) Joint Enforcement Agreements.—
- (1) In General.—The Governor of an eligible State may apply to the Secretary for execution of a

- joint enforcement agreement with the Secretary that will authorize the deputization and funding of State law enforcement officers with marine law enforcement responsibilities to perform duties of the Secretary relating to law enforcement provisions under this title or any other marine resource law enforced by the Secretary. Upon receiving an application meeting the requirements of this subsection, the Secretary may enter into a joint enforcement agreement with the requesting State.
 - (2) ELIGIBLE STATE.—A State is eligible to participate in the cooperative enforcement agreements under this section if it is in, or bordering on, the Atlantic Ocean (including the Caribbean Sea), the Pacific Ocean, the Arctic Ocean, the Gulf of Mexico, Long Island Sound, or 1 or more of the Great Lakes.
 - (3) REQUIREMENTS.—Joint enforcement agreements executed under paragraph (1)—
 - (A) shall be consistent with the purposes and intent of this section to the extent applicable to the regulated activities;
- 23 (B) may include specifications for joint 24 management responsibilities as provided by the

- first section of Public Law 91–412 (15 U.S.C. 1525); and (C) shall provide for confidentiality of data
- and information submitted to the State under this Act.
- 6 (4) Allocation of funds.—The Secretary 7 shall include in each joint enforcement agreement an 8 allocation of funds to assist in management of the 9 agreement. The allocation shall be fairly distributed 10 among all eligible States participating in cooperative 11 enforcement agreements under this subsection, based 12 upon consideration of Federal marine enforcement 13 needs, the specific marine conservation enforcement 14 needs of each participating eligible State, and the 15 capacity of the State to undertake the marine enforcement mission and assist with enforcement 16 17 needs. The agreement may provide for amounts to 18 be withheld by the Secretary for the cost of any 19 technical or other assistance provided to the State 20 by the Secretary under the agreement.

21 SEC. 410. AUTHORIZATION OF APPROPRIATIONS.

- There are authorized to be appropriated to the Secretary for the purpose of carrying out this title—
- 24 (1) \$60,000,000 for fiscal year 2020;
- 25 (2) \$65,000,000 for fiscal year 2021;

1	(3) \$70,000,000 for fiscal year 2022;
2	(4) \$75,000,000 for fiscal year 2023; and
3	(5) \$80,000,000 for fiscal year 2024.
4	TITLE V—RESEARCH AND
5	DEVELOPMENT
6	SEC. 501. RESEARCH AND DEVELOPMENT GRANT PRO-
7	GRAMS.
8	Subtitle L of the National Agricultural Research, Ex-
9	tension, and Teaching Act of 1977 (7 U.S.C. 3321 et seq.)
10	is amended by inserting after section 1475 (7 U.S.C
11	3322) the following:
12	"SEC. 1476. RESEARCH AND EXTENSION PROGRAM.
13	"(a) AQUACULTURE RESEARCH AND EXTENSION.—
14	The Secretary shall establish, in consultation with the Sec-
15	retary of Commerce and other applicable Federal agencies
16	coastal States, Tribal governments, Regional Fishery
17	Management Councils, academic institutions, and inter-
18	ested stakeholders, a research and development grant pro-
19	gram for purposes of—
20	"(1) creating innovative design and engineering
21	solutions to common obstacles within the aqua-
22	culture industry;
23	"(2) enabling the transition of innovative aqua-
24	culture technologies, including technologies focused

- on the commercialization of high-value marine species, from laboratory studies to commercial use;
 - "(3) evaluating the role of genetics in relation to brood stock production, disease management, and interactions between cultured species and wild stocks;
 - "(4) advancing research into the management, mitigation, and prevention of cultured species diseases;
 - "(5) developing cost-effective feeds to optimize the use of wild fish, fish oil, plants, and sources of protein and lipids in aquaculture feeds and maintain the human health benefits of cultured seafood;
 - "(6) improving techniques for monitoring, assessing, and addressing environmental impacts of aquaculture and develop and evaluate methodologies to prevent, minimize, and mitigate potential adverse environmental impacts;
 - "(7) evaluating the potential for aquaculture to serve as a tool for environmental management, including connections to water quality, watershed management, and fishery conservation and management;
- 24 "(8) evaluating the potential impact of offshore 25 aquaculture on the economies of coastal commu-

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1 nities, particularly those dependent on traditional 2 fishery resources; 3 "(9) identifying barriers to entry in the offshore 4 aquaculture industry and propose solutions to over-5 come them; 6 "(10) studying the traditional aquaculture 7 methods and practices of Native Americans, Alaska 8 Natives, and Native Hawaiians to evaluate economic, 9 environmental, and sociological impacts; and 10 "(11) investigating other priority issues identi-11 fied by the Secretary. 12 "(b) Priority.—In making grants under this section, the Secretary shall give priority to— 13 14 "(1) 1890 Institutions (as defined in section 2) 15 of the Agricultural Research, Extension, and Education Reform Act of 1998 (7 U.S.C. 7601)); 16 17 "(2) 1994 Institutions (as defined in section 18 532 of the Equity in Educational Land-Grant Sta-19 tus Act of 1994 (7 U.S.C. 301 note; Public Law 20 103–382)); and 21 "(3) Hispanic-serving institutions (as defined in 22 section 1404 of the National Agricultural Research, 23 Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3103)). 24

1	"(c) Coordination With Other Federal Pro-
2	GRAMS.—The Secretary shall—
3	"(1) coordinate aquaculture research and devel-
4	opment grants with other Federal programs that
5	provide grant funding for purposes similar to those
6	under subsection (a); and
7	"(2) coordinate the research and development
8	grant program established in this section with the
9	interagency aquaculture coordinating group estab-
10	lished under section 6 of the National Aquaculture
11	Act of 1980 (16 U.S.C. 2805) and with the research
12	and development conducted through the Cooperative
13	Extension System of the Department of Agriculture.
14	"(d) Cooperative Research Agreement.—To
15	carry out this section, the Secretary may enter into a coop-
16	erative agreement with a State, institution of higher edu-
17	cation, or other private institution or research center.
18	"(e) Authorization of Appropriations.—There
19	is authorized to be appropriated such sums as may be nec-
20	essary to carry out this section for the period of fiscal
21	years 2021 through 2025.".

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