Overview of Copper Basin Community Subsistence Hunt Regulatory History C&T Findings Survey Results

Robin Dublin
Division of Subsistence

Alaska Board of Game Wasilla, Alaska January 21–29, 2022



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Copper Basin Subsistence

- Alaska statute AS 16.05.258 (b) to provide a reasonable opportunity for subsistence
- A positive C&T finding for moose and caribou in the Copper Basin
- The Board Game set the ANS in Unit 13 as follows:
 - Moose 300-600
 - Caribou (Nelchina herd) 600–1,000 (for Units 12 & 13)
- The Community Subsistence Hunt

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8 Customary and Traditional Use Criteria

The framework the board uses to identify the subsistence pattern of use of wildlife populations (5 AAC 99.010)

- 1. A Long-term consistent pattern of use
- 2. A seasonal pattern of harvest or use within the subsistence hunt area
- 3. Efficient harvest practices
- 4. Close ties to and familiarity with the subsistence hunt area
- 5. Thorough use of parts of the animal
- 6. The handing down of knowledge and skills across generations
- 7. Sharing within the community
- 8. And use of a wide variety of natural resources from the area

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Pertinent Copper Basin Board Findings: Copper Basin Community Subsistence Hunt

- 2006-170-BOG: Community/group pattern
- 2011-184-BOG: Individual, household or family pattern
- 2017-220-BOG: Any bull moose opportunity

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Copper Basin Board Finding 2006-170-BOG

The Board identified a community-based pattern of use:

- Traditional fall and winter hunting seasons
- Efficient means and methods
- Thorough use of the harvested animal
- Long established harvest areas and camps
- Specialized hunters providing for community
- Cross-generational teaching of traditions for harvest and use
- Reliance on other resources from the same traditional harvest area



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Copper Basin Board Finding 2011-184-BOG

The Board identified a second pattern of use for an individual, household, or family

- Shorter time duration
- Household or individual family based
- May involve more distant travel
- Established camps and hunting areas
- Cross-generational training



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Copper Basin Board Finding 2017-220-BOG

- Caribou increase to two when necessary, except during September 1–20 moose season
- Importance of any bull moose to CSH pattern
- Limiting any bull does not provide reasonable opportunity
- Hunters without any-bull locking tag can't take moose when presented
- SF 50" 4BT hunts alone do not provide for community harvest pattern
- Any bull participation must be further restricted
- CSH any bull opportunity will be allocated using the Tier II-like scoring criteria
- For the moose hunt, reasonable opportunity can be provided through a combination of the CSH any-bull hunt and the SF 50" 4BT hu

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CSH Reporting 2011–2014

- Written report requirement
- Unstructured report format
- Data gathered was intended to assess customary and traditional use pattern
- ADF&G analysis

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CSH Annual Report: 2013 Challenge & Solution

From open-ended narrative to an objective questionnaire





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RY 2015–2016: Implementation of Directed Questionnaires

- Development of a directed questionnaire
- Questions were designed to elicit objective data
- Answers assess participation in the eight elements

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Copper Basin CSH Reporting

The group coordinator:

- Makes effort to ensure members' engagement in customary and traditional use pattern
- Submits required group questionnaire/report annually
- Includes households' reports
- Submits group report or lose eligibility the following year

Guidelines and report questionnaires are available under Cultural and Subsistence Harvest Permits on the ADF&G website

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The Questionnaire & the 8 Elements

The questionnaire uses the 8 elements as the basis for all questions. Each element has one or more measures that are addressed by one or more questions on the form.

For example,

Element 4: Close ties to and familiarity with the subsistence hunt area.

Measures:

- a. Length of use of the subsistence hunt area, in years
- b. Length of use of the subsistence hunt area, over generations
- c. Variety of activities engaged within the subsistence hunt area
- d. Seasons or months activities are engaged in

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Assessment Matrix: How questions connect to the C&T elements

Element of C&T Pattern		Measure				
	Long-term consistent pattern of use	а	Number of years of taking and use of game in subsistence hunt area			
Element 1		b	Involvement of multiple generations			
		С	Uses of area other than the community subsistence hunt area			
Element 2	Seasonal pattern of harvests within subsistence hunt area	a	Seasons/months engaged in noncommercial activities in subsistence hunt area			
Element 3	Efficiency	а	Methods used to reduce costs			
		b	Methods used to improve efficiency			
Element 4	Close ties to and familiarity with subsistence hunt area	a	Length of use of subsistence hunt area, in years			
		b	Length of use of subsistence hunt area over generations			
		с	Variety of activities engaged in within subsistence hunt area			
		d	Seasons or months activities engaged in			
Element 5	Thorough use of parts of animal	a	Full disclosure of use of animal as it pertains to specific salvage requireme			
		b	Use of salvaged parts of animal			
		С	Processing methods			
Element 6	Handing down of knowledge and skills across generations	a	Involvement of youth			
		b	Evidence of instruction and training			
Element 7	Sharing within the community	а	Amount of resource sharing			
		b	Description of communal sharing event			
		С	Support of elders and others in need			
Element 8	Use of wide variety of resources from the area	a	Variety of resource harvest activities within the subsistence hunt area			

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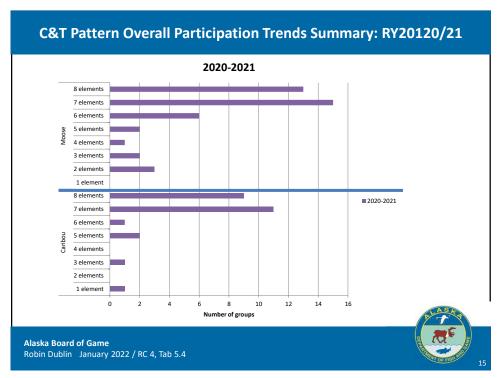
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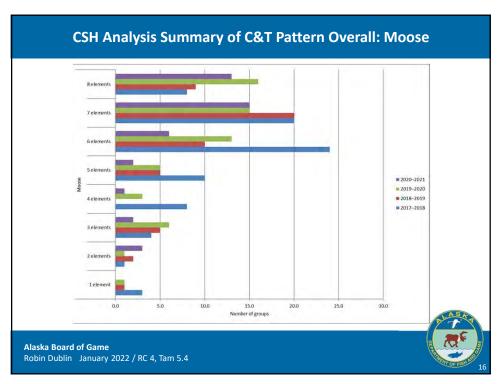
CSH 2016–2020 Coordinator Submission Rates

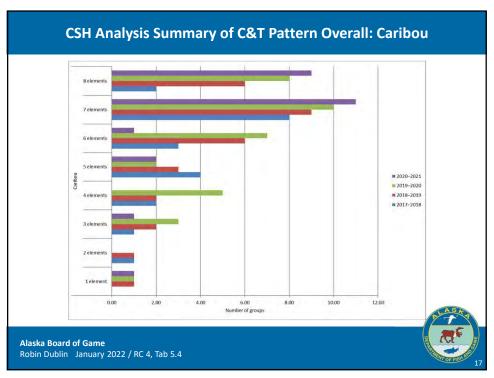
Community Subsistence Hunt Reporting		2016/2017	2017/2018	2018/2019	2019/2020	2020/2021
Moose	Coordinator Report Submitted	71	80	52	60	44
	Coordinator Report Outstanding	1	0	1	0	5
Caribou	Coordinator Report Submitted	45	21	30	37	27
	Coordinator Report Outstanding	0	0	5	4	13

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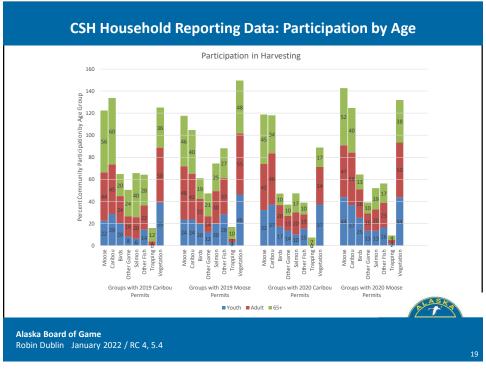
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CSH Household Surveys

- Household reporting is optional
- We have enough data to provide analysis

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Additional information gleaned from Coordinator and Household Surveys

- 1. A Long-term consistent pattern of use
- 2. A **seasonal pattern of harvest** or use within the subsistence hunt area
- 3. Efficient harvest practices
- 4. Close ties to and familiarity with the subsistence hunt area
- 5. Thorough use of parts of the animal
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Copper Basin CSH Summary

- Board findings identify two distinct customary & traditional use patterns for moose and caribou in the Copper Basin
- CSH provides opportunity to pursue a "community pattern of use" in addition to an "individual pattern of use"
- CSH annual reporting requirement demonstrating increased participation in the pattern over time
- Report data indicated most CSH groups are or making efforts to participate in the C&T pattern
- The department recommends continued requirement to collect data on pattern of use through the coordinator reports

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