







Bycatch Management in North Pacific Groundfish Fisheries

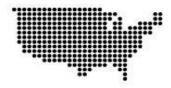
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February 2022

The Guiding Law for U.S. Marine Fisheries

The Magnuson-Stevens Fishery Conservation and Management Act – Adopted 1976







200-mile limit

Established the 3-200 nautical mile exclusive economic zone **National Standards**

Established National Standards and other requirements for conservation and management of resources.

8 Councils

Established a system of 8 Regional Councils, composed of fishermen and gov't representatives, to develop fishery regulations for their specific area.





- 1. Guam; 2. Commonwealth of the Northern Mariana Islands (CNMI);
- 3. Wake Island; 4. Midway Atoll; 5. Johnston Island; 6. Hawaiian Islands;
- Palmyra Atoll and Kingman Reef; 8. Jarvis Island; 9. Baker and Howland Islands; 10. American Samoa.



Magnuson-Stevens Act - National Standards

- 1. Prevent overfishing and achieve optimum yield
- 2. Use best scientific information
- 3. Manage stocks as a unit throughout its range when practicable
- 4. No discrimination between residents of different states
- 5. Promote efficiency in fishery resource utilization
- 6. Take into account variations in fisheries, fish stocks & catches
- 7. Minimize costs and avoid duplication
- 8. Take into account importance to fishing communities
- 9. Minimize bycatch and bycatch mortality
- 10. Promote safety at sea

National Standard 9

"(9) Conservation and management measures shall, to the extent practicable, (A) minimize bycatch and (B) to the extent bycatch cannot be avoided, minimize the mortality of such bycatch."

What is bycatch?

Magnuson-Stevens Act definition:

The term "bycatch" means fish which are harvested in a fishery, but which are not sold or kept for personal use, and includes economic discards and regulatory discards. Such term does not include fish released alive under a recreational catch and release fishery management program.

In other words:

Bycatch = Discarded fish

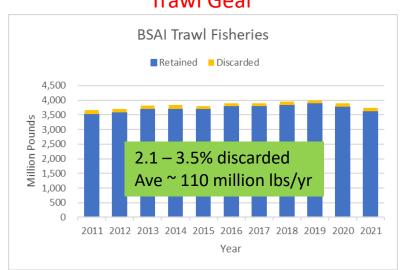
Economic discards: fish harvested which could be legally retained, but are of insufficient value to retain (e.g., sculpins, grenadiers, brittle stars)

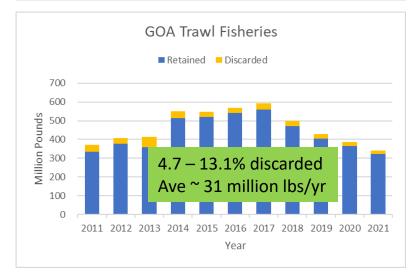
Regulatory discards: fish harvested which are required by regulation to be discarded whenever caught, or are required by regulation to be retained but not sold

• Prohibited Species Catch (PSC): A special type of regulatory discard. Fish caught that must be returned to sea with a minimum of injury = Pacific halibut, Pacific herring, Pacific salmon, steelhead, king crab, bairdi, opilio crab.

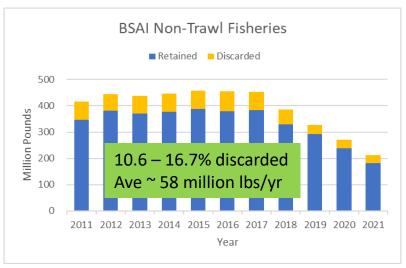
Total Bycatch by Gear Type in the Groundfish Fisheries

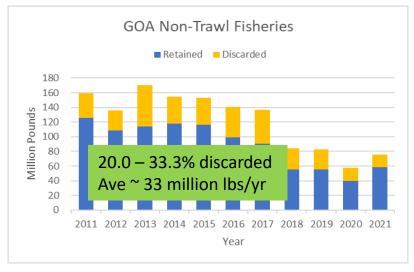






Longline and Pot Gear





PSC Limits and Catch

		Gear Type	Overall Limit	2021 Catch Thru 10/23/21	Apportionment
Halibut					
	BSAI	trawl	2,805 mt	1,233	Am 80, TLAS,CDQ
		hook and line	710 mt	80	CV/CP, seasonal
	GOA	trawl	1,706 mt	306	seasonal & species depth
		hook and line	257 mt	56	seasonal and DSR
Chinook Salmon					
Sairrion					
	BSAI	pollock trawl	47,591 fish	13,488	cooperatives
	GOA	pollock trawl	25,000 fish	9,257	Western & Central GOA
		non-pollock			
		trawl	9,690 fish	5,488	CVs, CPs, rockfish CVs
Herring					
	BSAI	trawl	2,723 mt	1,877	
Crab					
	King	bottom trawl	97,000 crab	15,224	Zone 1
Ta	anner	bottom trawl	3,071,678 crab	506,803	Zones 1 and 2
	Opilio	bottom trawl	5,990,225 crab	224,549	COBLZ

Measures to Minimize Salmon PSC in the BSAI

Note: Only Chinook and Chum salmon are caught in any numbers in BSAI and GOA groundfish fisheries.

Regulatory measures

Chinook Salmon PSC Limits

Amendment 91

Performance Standard

47,591 Each pollock sector (shoreside, at-sea, mothership, CDQ) gets relative share of total for year.

Incentive – If a sector exceeds its share in 2 or 7 years, it is limited to the performance share thereafter.

Overall PSC Limit

60,000 The entire pollock fishery is shut down if this limit is hit.

Amendment 110

If Western AK 3-river system index > 250,00 then Performance standard = 47,591 and Overall PSC Limit = 60,000

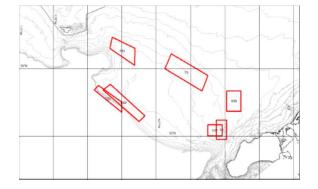
If Western AK 3-river system index < 250,00 then Performance standard = 33,318 and Overall PSC Limit = 45,000

Western AK 3-river system index: Each year, ADF&G provides a Chinook salmon abundance using the 3-System Index for western Alaska based on the post-season in-river Chinook salmon run size for the Kuskokwim, <u>Unalakleet</u>, and Upper Yukon aggregate stock grouping

 Incentive Plan Agreements (IPA) Requirements

Voluntary measures

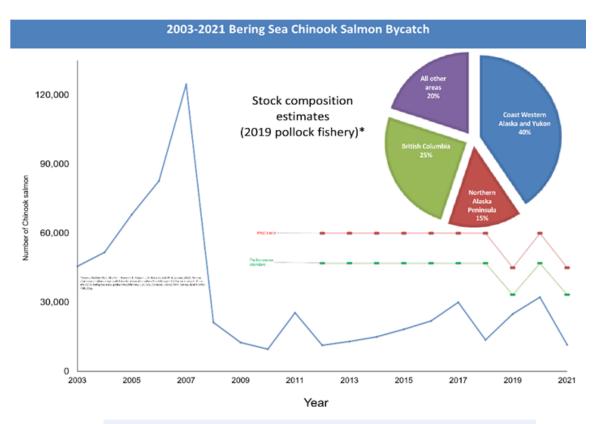
- Pollock fishery cooperative IPAs: incentives for captains to avoid Chinook salmon and chum salmon bycatch under any condition of pollock and Chinook salmon abundance in all years; rewards for avoiding Chinook salmon, and penalties for failure to avoid Chinook salmon at the vessel level.
- Hotspot reporting and closures
- Salmon escape panels
- Donation to foodbanks



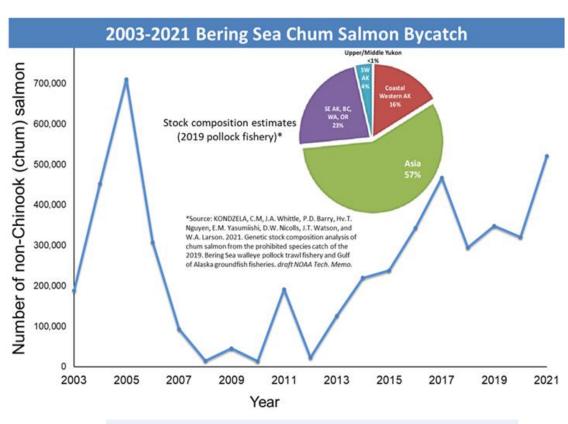
Bering Sea Salmon PSC trends and genetic breakouts

Chinook Salmon

Chum Salmon



2019 Chinook salmon bycatch: 39% from western coastal Alaska and <1% from Upper/Middle Yukon



2019 chum salmon bycatch: 16% from coastal western Alaska and 0.3% from Upper/Middle Yukon

Last impact assessment (2017) showed <2.5% impact on aggregate WAK and <1% on Yukon Chinook salmon runs.

Measures to minimize halibut PSC

Regulatory measures

- Strict PSC Limits: Fishery stops if reached
- Deck sorting regulations
- Careful release requirements for longliners

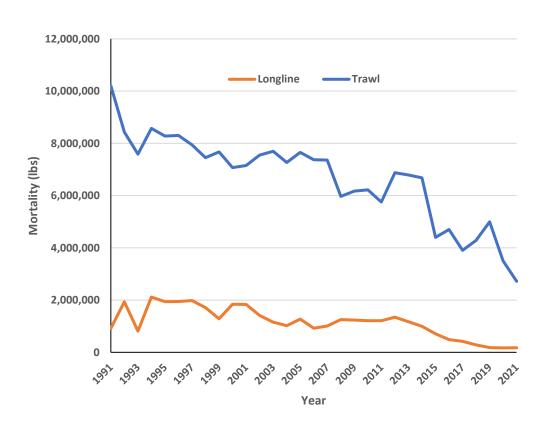


Voluntary measures

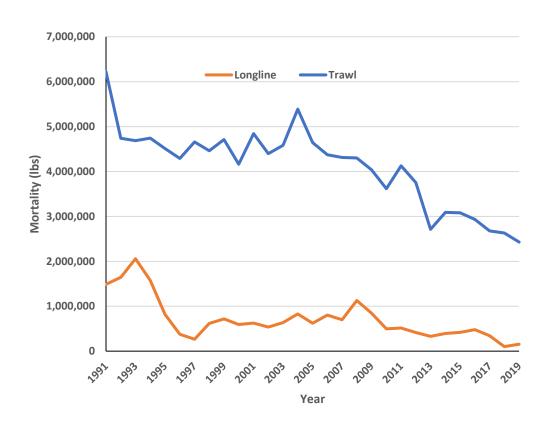
- Deck sorting of halibut to get fish released alive
- Halibut Avoidance Incentive Program: data shared across BSAI fleet, testing and use of halibut excluder panels, limitations on trawling at night, etc.
- Annual report to the Council from the Amendment 80 fleet on bycatch performance and avoidance program
- Donation to foodbanks

Halibut PSC Trends by Area and Gear Type

Halibut PSC in BSAI Groundfish Fisheries



Halibut PSC in GOA Groundfish Fisheries



BSAI Abundance based halibut PSC limits for Amendment 80 fleet

At current halibut abundance index levels, a 1,309 mt PSC limit would be established for the A80 sector as specified in the Low/Low states of the setline and EBS trawl survey indices. This is a 25% reduction from the 1,745 mt limit currently in place.

		EBS shelf trawl survey in	BS shelf trawl survey index (t)	
		Low	High	
		< 150,000	≥ 150,000	
	High	1,745 mt	1,745 mt	
	≥ 11,000	(current limit)	(current limit)	
IPHC setline	Medium •	1,396 mt	1,571 mt	
survey index in Area	8,000 – 10,999	(20% below current)	(10% below current)	
4ABCDE	Low	1,309 mt	1,396 mt	
(WPUE)	6,000-7,999	(25% below current)	(20% below current)	
	Very Low	1,134 mt	1,134 mt	
	< 6,000	(35% below current)	(35% below current)	

Additional Resources:

North Pacific Fishery Management Council:

https://www.npfmc.org/

National Oceanic and Atmospheric Administration, National Marine Fisheries Service:

https://www.fisheries.noaa.gov/region/alaska

National Oceanic and Atmospheric Administration, Alaska Fisheries Science Center:

https://www.fisheries.noaa.gov/region/alaska

Alaska Department of Fish and Game:

https://www.adfg.alaska.gov/index.cfm?adfg=fishing.main

U.S. Regional Fishery Management Councils:

www.fisherycouncils.org

International Pacific Halibut Commission:

https://www.iphc.int/

