

UNITED STATES OF AMERICA  
FEDERAL POWER COMMISSION

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Stouffer*

Before Commissioners: Lee C. White, Chairman; Charles R. Ross,  
and Carl E. Bagge.

A. J. Industries, Inc. )

Project No. 2307

ORDER CONCERNING RECREATIONAL USE PLAN  
AND MODIFYING LICENSE

(Issued September 17, 1968)

On July 18, 1966, A.J. Industries, Inc. filed for Commission approval, pursuant to Article 32 of the license, its Recreational Use Plan for the constructed Salmon and Annex Creeks Project No. 2307.

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The Salmon and Annex Creek reservoirs are located in the mountainous area north and east of the City of Juneau, three and ten miles, respectively. The 210 acre Salmon Creek Reservoir is situated on U.S. lands in the Juneau townsite, and is accessible by horseback or hiking over rugged terrain, or by float equipped plane or helicopter. The 264 acre Annex Creek Reservoir is located within the Tongass National Forest, and can be reached by air or via a 20-mile boat trip up the Taku inlet to the Annex powerhouse, and then on foot along the penstock to the reservoir. Flying in the spring is often impaired by the "Taku" winds which reach velocities up to 100 m.p.h. The Annex Reservoir was stocked with brook trout several years ago. Recreational activities in the area consist of camping, fishing, and hunting.

Approximately 15,000 people reside within 100 miles of the project, about 7,200 of which live in the City of Juneau.

Climate, remote location, and limited population affect the recreational use at the project. The Licensee has estimated that the present annual use at Salmon Creek is about one percent of the population, and that an average of two hunting or fishing parties use the Annex area monthly.

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Prior to the issuance of the license, both the Department of the Interior and the U.S. Forest Service were asked if there were any special inclusions that they wished in the license. Both acceded to the L Forms in respect to recreational facilities.

The recreational use plan as filed by Licensee proposes the construction of camping, picnic and sanitary facilities at both reservoirs. Boat and lodging facilities are not included, Licensee's position being that construction of any outlying cabins or the supply of boats were not justified by existing recreational demands. Licensee does undertake to provide these at some unspecified future time. Under the plan as submitted, a schedule for completion of the installation of the camping, picnicking and sanitary facilities has not been established. Licensee represents that schedule will be concluded after further consultation with appropriate Federal and State agencies.

In support of its position, Licensee explains that it placed boats in the Annex reservoir in 1965 and 1966. Weather conditions resulted in destruction and damage of the boats in both years. Licensee further states that an outlying cabin formerly located at the Salmon reservoir was destroyed by vandals and that a boat formerly placed at the Salmon reservoir by the Alaska Sportsmen's Association was also destroyed by vandalism.

The Forest Service in commenting on Licensee's present proposal recognizes limitations associated with weather and vandalism, but nevertheless, recommends that Licensee provide an outlying cabin at the Annex Creek site along with boats. In submitting its comments, the Forest Service has undertaken to maintain any cabin facilities in the Annex reservoir since it is located within the Tongass National Forest. The Salmon Creek reservoir is not located upon public lands of the United States.

Interior, although originally concurring with the licensee's more limited plans, subsequently recommended the facilities proposed by the Forest Service at both reservoirs. Interior also recognizes that vandalism exists at the sites, but felt that the facilities (the cabin would be of sturdy A frame construction) could be constructed of durable materials, such as heavy timber and stone, and that visitors could be required to register at the power-houses. Commission staff field inspection of both sites confirms past actions of vandalism, limited accessibility of the reservoirs and recreational use of the two sites. However, because of the importance of safety and considering the recreational potential of the two sites, we conclude that comprehensive development requires that cabins be provided.

The Commission finds:

(1) The construction and maintenance of the outlying cabins as hereinafter provided is consistent with the public interest and appropriate for the purposes of the Federal Power Act.

(2) The following designated and described filings comprising the Recreational Use Plan for Project No. 2307 conform to the Commission's regulations and should be approved as part of the license for the project subject to the conditions set forth in ordering clause (B) below:

1. Six pages of printed text entitled: "Recreational Development - Exhibit. R-2" and

2. The following maps:

<u>Exhibit R-1 Sheet No.</u>	<u>Title</u>	<u>FPC NO.</u>
1	Salmon Creek Reservoir & Annex Creek Reservoir Recreational Development - Vicinity Map	2307-22
2	Salmon Creek Reservoir & Annex Creek Reservoir Recreation Development - Site Map	2307-23
3	Annex Creek Reservoir Recreation Development - Site Detail	2307-24
4	Salmon Creek Reservoir Recreation Development - Site Detail	2307-25

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED

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The Commission orders:

(A) The Recreational Use Plan filings designated and described in the above finding are hereby approved as part of the license for Project No. 2307.

(B) The Licensee shall construct at both the Annex and Salmon Creek sites, respectively, one A-frame type cabin of a design to be approved by the U.S. Forest Service and the Alaska Department of Natural Resources and Licensee shall, within 60 days of the date of this order, submit for Commission approval:

- (1) Revised recreational development maps showing the proposed location of the cabins.
- (2) A report setting forth Licensee's efforts to obtain a responsible public agency or agencies to care for and maintain the cabins or, in the alternative, Licensee's own plan for providing maintenance at the cabins.

In the event Licensee, the U.S. Forest Service and the Alaska Department of Natural Resources cannot agree, the design of the cabins shall be determined by the Commission after notice and opportunity for hearing.

(C) The license for Project No. 2307 is hereby modified to include the following additional article:

Article 42. The licensee shall continue to cooperate with Federal, State, and local agencies; and shall provide and install, in addition to the recreational facilities set forth in the Recreational Use Plan, other facilities. Such additional facilities

shall be installed at such time as the Commission may require, either upon its own motion, or upon the recommendation of the U. S. Forest Service or the Alaska Department of Natural Resources for the Annex Creek or the Salmon Creek reservoirs, after notice and opportunity for hearing, and upon findings that such facilities are necessary, desirable, and consistent with the terms of the license.

(D) This order shall become final 30 days from the date of its issuance unless application for rehearing shall be filed as provided in Section 313(a) of the Act, and failure to file such an application shall constitute acceptance of this order.

By the Commission.

Gordon M. Grant,  
Secretary.