September 3, 2009 At Emmonak Lower Yukon River, Alaska

PETITION FOR EMEGENCY FINDING BY THE BOARD OF FISHERIES

Submitted by Yukon Delta Fisheries Development Association Representing the Villages Of: Alakanuk Emmonak Kotlik Mountain Village Nunam Iqua Grayling

Yukon Delta Fisheries Development Association hereby requests the Board of Fisheries to consider and find an emergency condition exists in the Yukon Fall Salmon Fishery. We are petitioning the Board to take into account the situation and dilemma how current regulations have positioned the fishery and prevents the Department of Fish and Game from allowing a commercial harvest of surplus coho salmon in the Lower Yukon River fishery.

The current regulation that is preventing a commercial harvest from occurring on a harvestable surplus is the Yukon River Drainage Fall Fish Management Plan as adopted by the Board of Fisheries. That plan restricts any commercial fishing from taking place if the fall chum salmon returns are below 525,000 fish.

At the same time the coho run is tracking to be a record run with over 190,000 fish reported to have passed the Pilot Station Sonar as of September 1st. As reported by ADF&G on August 31, **Yukon River Fall Salmon Fishery News Release #18:** "On an average year, over three quarters of the fall chum salmon and over one half of the coho salmon are in the river by August 31." ADF&G data would further demonstrate that at the very least, a minimum of another 130,000 coho salmon would enter the river. This would provide for a total coho run of 320,000 fish. The largest coho run on record for the Yukon River is 270,000 fish in 2003.

We clearly understand the intent of the Fall Fish Management. We fully acknowledge and support the State of Alaska's mandate that all State regulated fisheries are to be managed above all else for sustainability. The Yukon River Drainage Fall Chum Management Plan specifies a minimum escapement goal of 300,000 fish to maintain a sustainable fishery. Again, according to that news release from the Department, the goal will be achieved.

Due to the extremely low ratio of chums to coho moving into the river, allowing a directed coho fishery would have little if any impacts on the fall chum run. The ratio of chum to coho based on

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ADF&G sonar data clearly demonstrates this. During the last week of August (25th thru 31st) 35,861 coho passed the sonar at Pilot Station compared to 2,953 chum salmon. That is a 12 to 1 ratio, and the chum composition is only 7.5% of the run during this time. (Enclosed with petition is ADF&G Pilot Station Sonar Report)

We are requesting emergency action based on the following issues.

The likelihood of over escapement pertaining to the coho run: This issue has most recently come to our attention due to the fact that ADF&G has stated that the most likely cause of the low return of this year's fall chum is over escapement during the parent brood year of 2005. That year, the fall chum salmon spawning escapement was estimated at 1,996,700 fish. The previous 10 year average was 503,000 fish. Due to the inability to harvest the surplus in 2005, the fall chum run in 2009 is well below average. The coho run now in progress is tracking at a pace that will very likely put over 300,000 fish on the spawning grounds. This amount of fish is nearly double the managed average of 150,000 fish. Due to the uncertainty of what could occur due to over escapement, we feel preventing harvests of this sizable surplus will most likely cause future coho run failures. Prevention of future runs failures should be a priority of the Department, whenever possible.

Exclusion of a biological allowable resource harvest: The regulations now in effect are preventing the harvest of surplus coho salmon. Not allowing the residents of the Lower Yukon to fish is severely restricting their ability and capabilities to provide for themselves financially. It further prevents them from being able to carry out much needed subsistence activities. The economy on the Lower Yukon is a one resource only economy – salmon fishing. There currently is extra ordinary economic distress in the region. The primary cause of the economic distress is the inability of the Department to allow commercial fishing on surplus stocks due to the complexities of managing a drainage that is larger than the State of Texas. This occurred during this past season's summer chum fishery, as the Department was very reluctant to permit a directed chum fishery due to concerns over the king run. Similar situations have occurred during the past three seasons. In order to exemplify the level of economic hardship this has placed on the families here, please take into consideration that the ex-vessel value of the Yukon River fishery in now only 5% of what it averaged during the late 80's and 90's. Fishermen averaged less than \$1,700 in gross earnings this season. Permitting even a limited directed coho fishery would present a great deal of relief to the residents of the Lower Yukon. It would undoubtedly provide the much needed cash so that fuel, hunting ammunition, and supplies could be purchased in order to carry out and provide for subsistence food in order to get through the winter. Gasoline and bullets cannot be purchased with food stamps.

Denying a group people the ability to earn money when there is a biological allowable resource available was clearly not the intent of the Yukon River Drainage Fall Fish Management Plan.

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Other Considerations:

Living on the Lower Yukon for hundreds of generations we fully understand the importance of the fall salmon run providing subsistence fish to communities up river form our villages. Our subsidiary, Kwikpak Fisheries LLC based in Emmonak has agreed to provide all necessary processing and freight costs to deliver any and all incidentally caught fall chum salmon to any villages in the Yukon drainage that have been impacted by the fall salmon run and are in need of subsistence fish. Kwikpak Fisheries facilitated several shipments of incidentally caught king salmon that were donated by fishermen to upriver villages during the summer chum fishery. Donated fish were processed and delivered in good condition by our subsidiary all the way up river to Eagle.

Again we respectfully request emergency consideration by the Board of Fisheries concerning this extremely urgent issue.

Respectfully submitted by:

Ragnar Alstrom Executive Director Yukon Delta Fisheries Development Association

∕Jack Schultheis General Manager Kwikpak Fisheries

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Yukon Area project updates of daily and cumulative cohn salmon test fishery CPUEs, escapements, and fish wheel catches, 2009. ****Preliminary project information, subject to change. ****

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